AGENDA

Executive Committee Meeting

Videoconference OR

Jefferson County Courthouse 311 S. Center Avenue, Room C2063 Jefferson, WI 53549

> August 27, 2025 8:30 a.m.

Executive Committee

Walt Christensen, Steve Nass, Blane Poulson, Brandon White, Michael Wineke

Join the TEAMS meeting now

Meeting ID: 245 516 248 780 7

Passcode: fi3ik6WG

- 1. Call to Order
- 2. Roll Call
- 3. Certification of compliance with open meetings law
- 4. Review of Agenda
- 5. Communication
- 6. Public Comment (Members of the public who wish to address the committee on specific agenda items must register at this time)
- 7. Approval of August 12, 2025 County Board meeting minutes
- 8. Approval of July 30, 2025 Executive Committee minutes
- 9. Discussion and Possible Action on Joint Development Agreement with Whitewater Solar
- 10. Discussion and possible action on Wisconsin Counties Resolutions

Resolution 1 – Urging the Incorporation of Local Feedback and Technical Expert Committee Recommendations in ATCP 51

Resolution 2 – Requesting Legislative Changes in Both State and Federal Regulations and Policies Requiring Local Authority Approval of All Land and Land Interest Acquisitions Utilizing State and Federal Funding

Resolution 3 – Requesting Legislative Changes to Improve Rural Community Economies by Providing Managing Partner Authority to Determine Use Types on Rails-to-Trails Properties

Resolution 4 – Legislative Changes to Improve Rural Community Economies by Public Access Requirements and Improvements Across MFL and Conservation Easement Lands Larger than 160 Acres in Size

Resolution 5 – Supporting Local Control Over Concentrated Aimal Feeding Facilities' Operations

Resolution 6 - Enacting Stronger Regulations to Limit the Spread of Chronic Wasting Disease

Resolution 7 – Urging the Wisconsin State Legislature and Governor to Prioritize Sustainable Funding Mechanisms for the Knowles-Nelson Stewardship Program

Resolution 8 – Support for Effective Regulations that Protect Surface Waters

Resolution 9 – Requesting Legislative Changes to Improve Rural Community Economies by Reaffirming Local Authority for Limited Sales of County Forest Properties Acquired Prior to 1963 Under Wis. Stat. §28.10, Without Penalty

Resolution 10 – Opposing the Elimination of Tax-Exempt Bonds

- Resolution 11 Redistributing 0.5% of State Sales Tax to Counties
- Resolution 12 Redistributing 0.5% State Sales Tax Revenue to Wisconsin Counties
- Resolution 13 Redistributing 0.5% of State Sales Tax to Counties
- Resolution 14 Redistributing 0.5% of State Sales Tax to Counties
- Resolution 15 Supporting Housing Infrastructure Short Term Rental Tax Share
- Resolution 16 Requesting ETF Mandatory Separation Modification
- Resolution 17 Support of State Investment for Mental Health Funding
- Resolution 18 Requesting that the State of Wisconsin, in its 2025-27 State Biennial Budget, Provide State GPR Funding to Cover the Full Non-Federal Share of MA CSP and Crisis Services
- Resolution 19 Support of Increased State Investment for Mental Health Funding
- Resolution 20 Requesting that the State of Wisconsin, in its 2025-2027 State Biennial Budget, Provide State General Purpose Revenue (GPR) Funding
- Resolution 21 Funding Community Support Program and Crisis Services
- Resolution 22 Urging the State Legislature and Governor to Support Investment in Mental Health Funding
- Resolution 23 Advocating for an Inpatient Behavioral Health Facility for Northern Wisconsin
- Resolution 24 Supporting the Creation of an Inpatient Psychiatric Treatment Facility in Northern Wisconsin
- Resolution 25 Advocating for an Inpatient Behavioral Health Facility for Northern Wisconsin
- Resolution 26 Urging Congress to Not Make Dramatic Cuts to Medicaid and the Older Americans Act Funding in the Proposed Reconciliation Bill
- Resolution 27 Advocating for the Restoration of Federal SNAP Ed Funding to Support FoodWIse Education
- Resolution 28 Urging the State Legislature and Governor to Impose Age Restrictions on the Sale of Products Containing Delta-9 Tetrahydrocannabinol
- Resolution 29 Requesting the State of Wisconsin Provide Financial Assistance of \$1 Per Capita to each County and Tribe or a Cost-Share of Emergency Management Staffing Costs
- Resolution 30 Support of Local and State Emergency Management Programs
- Resolution 31 Support of Local and State Emergency Management Programs
- Resolution 32 Requesting Support of Local and State Emergency Management Programs
- Resolution 33 Requesting the Wisconsin Department of Transportation Allow Employees Working for County Highway Departments to be Exempt from CDL Requirements
- Resolution 34 Requesting Legislative Changes to Improve Rural Community Economies by Providing Local Authority to Define Business Districts and Reduce Speeds in Those Districts Along State and Federal Highways

Reaffirm Current Positions of the WCA:

- Resolution 35 Increasing Base Funding for County Conservation Staffing to \$20.2 Million
- Resolution 36 Increasing Base Funding for County Conservation Staff to \$20.2 Million
- Resolution 37 Supporting an Increase in Base Funding for County Conservation Staffing to \$20.2 Million
- Resolution 38 Increasing Base Funding for County Conservation Staff to \$20.2 Million

Resolution 39 – Conducting Additional Research on Chronic Wasting Disease to Improve Testing, Treatment, and Management Options

Resolution 40 – Supporting the Wisconsin Fund Grant Program Remaining in the State Budget

Resolution 41 – Wake Boat Regulation and Preservation of Local Control

Resolution 42 – Supporting the Continuation of Wisconsin's Knowles-Nelson Steward Program

Resolution 43 – Modification of the State Imposed Levy Limits

Resolution 44 – Modification of the State Imposed Levy Limits

Resolution 45 – Modification of the State Imposed Levy Limits

Resolution 46 – Supporting 2025 Senate Bill (SB 218) and 2025 Assembly Bill 216 (AB 216)

Resolution 47 – Requesting the State Revise the Current Real Estate Transfer Fees Revenue Sharing Formula

Resolution 48 – Supporting Local Control for Wisconsin Counties

Resolution 49 – Increasing Funding for Nutritional Programs for the Elderly

Resolution 50 – Supporting an Increase in Funding for Nutrition Programs for Aging and Disability Resource Centers

Resolution 51 – Urging Governor Evers and the Wisconsin Legislature to Support County Courts

Resolution 52 – Urging Governor Evers and the Wisconsin Legislature to Support the County Courts

Resolution 53 – Urging Governor Evers and the Wisconsin Legislature to Provide Adequate Funding to Support the County Courts

Resolution 54 – Urging Governor Evers and the Wisconsin Legislature to Support the County Courts

Resolution 55 – Urging Governor Evers and the Wisconsin Legislature to Support the County Courts

Resolution 56 – Supporting Efforts to Increase the Circuit Court Cost Appropriation

Resolution 57 – Urging Governor Evers and the Wisconsin Legislature to Support the County Courts

Resolution 58 – Urging Governor Evers and the Wisconsin Legislature to Support the County Courts

Resolution 59 – Urging Governor Evers and the Wisconsin Legislature to Support the County Courts

Resolution 60 – Urging Governor Evers and the Wisconsin Legislature to Support the County Courts

Resolution 61 – Urging Governor Evers and the Wisconsin Legislature to Support the County Courts

Late Resolutions:

Resolution 1 – Supporting the Ability of Counties to Transfer PL 566 Dams to Private Ownership

Resolution 2 – Supporting the Establishment of More Plan Options for Employee Trust Fund (ETF) Health Plans for Counties

Resolution 3 – Seeking WCA and State of Wisconsin Support of Cyber Security Prevention

Resolution 4 – Seeking Additional Revenue and an Updated Shared Revenue Formula

Resolution 5 – Supporting the Redistribution of State Patrol Designated Revenue During Periods of Absence

Resolution 6 - Seeking Increased Support for Road Maintenance Revenues

- 11. EMS Working Group Update
- 12. Financial Reports
 - a. Administration
 - b. Clerk of Courts
 - c. Corporation Counsel
 - d. County Board
 - e. County Clerk
- 13. County Administrator's monthly report
- 14. Discussion and possible action on tentative future meeting schedule and agenda items

 The next scheduled meeting date is September 24, 2025 at 8:30 a.m.
- 15. Adjourn

A quorum of any Jefferson County Committee, Board, Commission, or other body, including the Jefferson County Board of Supervisors, may be present at this meeting.

Individuals requiring special accommodations for attendance at the meeting should contact the County Administrator 24 hours prior to the meeting at 920-674-7101 so appropriate arrangements can be made.

JEFFERSON COUNTY BOARD MINUTES TUESDAY, August 12, 2025, 7:00 P.M.

Chair Steve Nass presiding.

County Clerk Audrey McGraw called the roll, all members being present in person except Richardson, Zarling, and White who were present via Zoom.

Supervisor Herbst was absent.

Lindl led the Pledge of Allegiance. A moment of silence was observed.

Luckey certified compliance with the Open Meetings Law.

Approval of the Agenda. Nass requested that item #8b be moved to after item #14. Backlund moved to accept this change and otherwise approve as drafted. Seconded by Poulson and passed.

Wineke, Executive Committee Chair, moved to approve the County Board minutes from July 08, 2025. Seconded by Christensen and passed.

Communications:

County Clerk McGraw presented the following communications:

- 1. Notice of Public Hearing from the Jefferson County Planning and Zoning Committee for a hearing to be held on August 21, 2025, at 7:00 p.m.
- 2. Treasurer's Monthly Report.

Public Comment:

Two members of the public spoke on item #10a.

Special Order of Business:

 Recognition in BizTimes "Woman Executive of the Year" Deb Reinbold.

Annual Reports:

Library Services, Minetta Lippert and Brittany Larson; Literacy Council, Pamela Waters; Health Department

Tuesday, August 12, 2025

Director, Elizabeth McGeary (postponed to next month); County Clerk, Audrey McGraw; and Corporation Counsel Danielle Thompson. The annual reports were received, placed on file, but not printed in the minutes pursuant to Board Rule 3.03(13).

Committee Reports, Resolutions, Proclamations, and Ordinances:

Jones, Finance Committee Chair, introduced Resolution No. 2025-. Accepting the Iola Foundation's Changemaker Grant at the Human Services Department and amending the 2025 Budget

Youth within Jefferson County identified, applied for, and were awarded a grant to initiate an event for creative expression and resource sharing. There would be no taxpayer money involved, however Jefferson County was requested to serve as the fiscal agent for this event and to do so would require a budget amendment. The Finance Committee and Human Services Board both considered this request. As Chair of both bodies, at this point in time I believe it is in the County's best interest and the best interest for this group of youth to guide them towards using a different entity as their fiscal agent.

Jones moved to indefinitely postpone this Resolution. Seconded by Jaeckel and passed.

Jones, Finance Committee Chair, introduced Resolution No. 2025-37. Denying Claim of OptumRx Regarding Opioid Litigation

NOW, THEREFORE, BE IT RESOLVED that the Jefferson County Board of Supervisors hereby disallows said claim and directs the Corporation Counsel to give the claimant notice of disallowance.

BE IT FURTHER RESOLVED, that Jefferson County does not concede the validity of the claim and expressly reserves all rights to contest and defend against the claim in any future proceedings.

Fiscal Note: The fiscal impact of this resolution cannot be determined at this time.

Jones moved for the adoption of Resolution No. 2025-37. Seconded by Jaeckel and passed.

Jones, Finance Committee Chair, introduced Resolution No. 2025-38. Accepting bid for replacement of the Fire Alarm at Fair Park Activity Center and amending the 2025 budget

NOW, THEREFORE, BE IT RESOLVED that the County Administrator is authorized to enter into a contract with the lowest responsible bidder, Current Electric, for the replacement of the fire alarm in the Fair Park Activity Center at a total cost not to exceed

\$44,850, and the 2025 budget is amended accordingly. Fiscal Note: This replacement was not included in the 2025 budget. The Finance Committee recommends using contingency funding in the amount of \$44,850 for this item. This resolution authorizes the Finance Director to make the necessary budget adjustments to enact this resolution. This is a budget amendment. County Board approval requires a two-thirds vote of the entire membership of the County Board (20 votes of the 30 member County Board).

Jones moved for the adoption of Resolution No. 2025-38. Seconded by Backlund and passed. Ayes 29 (Jones, Richardson, Preuss, Zarling, Braughler, Morris, Wineke, Degner, Groose, Hafften, Tracy, Truax, Lund, Nass, Turville-Heitz, Ristow, White, Drayna, Backlund, Kannard, Poulson, Jaeckel, Lindl, Foelker, Golson, Callan, Gulig, Roberts, Christensen), Noes 0, Abstain 0, Absent 1 (Herbst), Vacant 0.

Jones, Finance Committee Chair, introduced Resolution No. 2025-39. Upgrading the County Server Environment from Windows Server 2019 to Windows Server 2025 and amending the 2025 budget

NOW, THEREFORE, BE IT RESOLVED that the Jefferson County Board of Supervisors does hereby authorize the County Administrator to enter into a contract with SHI International to update the County servers to Windows 2025.

Fisaal Note: Funding for this request would be shared among several departments as follows: Land Information Department - \$20,000; Highway Department - \$15,000; MIS - \$25,000; Contingency - \$11,892. Passage of this resolution authorizes the Finance Director to make the necessary budget adjustments to enact this resolution. This is a budget amendment. County Board approval requires a two-thirds vote of the entire membership of the County Board (20 votes of the 30 member County Board).

Jones moved for the adoption of Resolution No. 2025-39. Seconded by Backlund and passed. Ayes 29 (Jones, Richardson, Preuss, Zarling, Braughler, Morris, Wineke, Degner, Groose, Hafften, Tracy, Truax, Lund, Nass, Turville-Heitz, Ristow, White, Drayna, Backlund, Kannard, Poulson, Jaeckel, Lindl, Foelker, Golson, Callan, Gulig, Roberts, Christensen), Noes 0, Abstain 0, Absent 1 (Herbst), Vacant 0.

Jones, Finance Committee Chair, introduced Resolution No. 2025-40. Authorizing the County to Service Loans for the Live Local Development Fund and amending the 2025 budget

NOW, THEREFORE, BE IT RESOLVED that the Jefferson County Economic Development Department, in cooperation with the Finance Department, will service and account for the loans for the Live Local Development Fund, and the 2025 budget is amended to support this activity.

Fiscal Note: Please see the attached Budget Adjustment or Amendment Request form for the proposed adjustments to the 2025 budget. This resolution authrorizes the Finance Director to make the necessary budget adjustments to enact this Resolution is a budget amendment. County Board approval requires a twothirds vote of the entire membership of the County Board (20 votes of the 30 member County Board). Jones moved for the adoption of Resolution No. 2025-40. Seconded by Jaeckel and passed. Ayes 28 (Jones, Richardson, Preuss, Zarling, Braughler, Morris, Wineke, Degner, Hafften, Tracy, Truax, Lund, Nass, Turville-Heitz, Ristow, White, Drayna, Backlund, Kannard, Poulson, Jaeckel, Lindl, Foelker, Golson, Callan, Gulig, Roberts, Christensen), Noes 1 (Groose), Abstain 0, Absent 1 (Herbst), Vacant 0.

Jaeckel, Highway Committee Chair, introduced Resolution No. 2025-41. Authorizing the Purchase of 2026 Tri-Axle Semi Tractor for the Highway Department

NOW, THEREFORE, BE IT RESOLVED, that the Jefferson County Highway Department is authorized to purchase one (1) 2026 Model Mack Granite GR84BT Tri-Axle Semi Tractor from Kriete Truck Center for the bid price of \$170,000.00. The Jefferson County Highway Department will exercise the option to trade in or buy back the Tri-Axle Semi Tractor at no cost every 12 months for a minimum period of three years.

Fiscal Note: Funding for this resolution is included the Highway Department Equipment Operations Cost Center 53241. No budget amendment is necessary.

Jaeckel moved for the adoption of Resolution No.

Jaeckel moved for the adoption of Resolution No. 2025-41. Seconded by Morris and passed.

Christensen, Parks Committee Chair, introduced Resolution No. 2025-42. Authorizing County Conservation Aid Grant Application for Carlin-Weld County Park and amending the Parks Department 2025 budget

NOW, THEREFORE, BE IT RESOLVED, that the Jefferson County Board of Supervisors hereby authorizes the Jefferson County Parks Department to act on behalf of the County to submit an application to the Wisconsin Department of Natural Resources for financial assistance under the County Conservation Aids pro-

gram for the above described purposes; to sign documents; and to take all necessary actions to undertake, direct, and complete the approved project.

Fiscal Note: This resolution authorizes the application for a \$2,500 grant through the Wisconsin County Conservation Aids program. The grant will cover 50% of the total project cost of \$5,000. The required 50% local match (\$2,500) will be met through a combination of in-kind staff time and private donations. No additional county tax levy funding is required. Should this grant be awarded, the Finance Director is authorized to make the necessary budget adjustments to enact this resolution. This is a budget amendment. County Board approval requires a two-thirds vote of the entire membership of the County Board (20 votes of the 30 member County Board).

Christensen moved for the adoption of Resolution No. 2025-42. Seconded by Gulig and passed. Ayes 28 (Jones, Richardson, Preuss, Zarling, Braughler, Morris, Wineke, Degner, Hafften, Tracy, Truax, Lund, Nass, Turville-Heitz, Ristow, White, Drayna, Backlund, Kannard, Poulson, Jaeckel, Lindl, Foelker, Golson, Callan, Gulig, Roberts, Christensen), Noes 1 (Groose), Abstain 0. Absent 1 (Herbst), Vacant 0.

Jaeckel, Planning and Zoning Committee Chair, introduced the following report:

REPORT TO THE HONORABLE MEMBERS OF THE JEFFERSON COUNTY BOARD OF SUPERVISORS by the Jefferson County Planning and Zoning Committee recommending approval of petitions to amend the official zoning map of Jefferson County.

Jaeckel, Planning and Zoning Committee Chair, introduced Ordinance No. 2025-08. Amending Official Zoning Map

WHEREAS, the Jefferson County Board of Supervisors has heretofore been petitioned to amend the official zoning map of Jefferson County, and

WHEREAS, Petitions R4589A-25, R4619A-25, R4620A-25, R4621A-25, R4622A-25, R4623A-25, R4624A-25, R4625A-25, R4626A-25, R4627A-25, R4628A-25 and R4629A-25 were referred to the Jefferson County Planning and Zoning Committee for public hearing on July 17, 2025, and

WHEREAS, at its meeting on July 17, 2025, the Planning and Zoning Committee considered the request to amend the Official Zoning Map of Jefferson County after conducting a public hearing regarding the requested amendment, and after receiving a recommendation from the affected Town, hereby make the following recommendation to the Board of Supervisors

in open session, and

WHEREAS, the Planning and Zoning Committee has found that the criteria and standards set forth in s. 91.48 of the Wisconsin Statutes and ss. 22-56(b) of the Jefferson County Zoning Ordinance for rezoning out of an A-1 Exclusive Agricultural zone have been meet and the petitions are consistent with the Jefferson County Comprehensive Plan and Farmland Preservation Plan as identified in the Decision of the Planning and Zoning Committee, and

WHEREAS, consistent with the recommendations of the Planning & Zoning Committee, the Board of Supervisors finds, where applicable, the standards set forth in s. 91.48 of the Wisconsin Statutes and ss. 22-56(b) of the Jefferson County Zoning Ordinance for rezoning out of an A-1 Exclusive Agricultural zone are met by the proposed amendment to the official zoning map, and

NOW, THEREFORE, BE IT ORDAINED THAT the Jefferson County Board of Supervisors does amend the official zoning map of Jefferson County as follows.

Jaeckel moved for the adoption of Ordinance No. 2025-08. Seconded by Poulson and passed.

Kannard abstained from voting due to a potential conflict of interest.

Public Comment: (General) None

Luckey lead the discussion regarding potential sale of county-owned farmland.

Announcements:

Supplemental information presented at the August 12, 2025, Jefferson County Board meeting will be available at the County Clerk's office upon request during regular Courthouse hours or on the County's website at www.ieffersoncountywi.gov.

There being no further business, Jaeckel moved that the Board adjourn. Seconded by Gulig and passed at 8:10 p.m.

COMMITTEE MINUTES July 30, 2025

Executive Committee

1. Call to Order

Meeting was called to order by Wineke at 8:31 a.m.

2. Roll Call

<u>Members present</u>: Walt Christensen, Steve Nass, Blane Poulson, Michael Wineke, Brandon White <u>Others Present</u>: Michael Luckey, Danielle Thompson, Phil Ristow, Patricia Cicero, Matt Zangl Others Present via ZOOM: Sarana Stolar, Jenn Robinson, John Donohue

3. Certification of compliance with Open Meeting Law Requirements

Luckey certified compliance with the Open Meetings Law.

4. Review of Agenda

No changes

5. Communication

a. Drainage Board Recognition Letter – Brian Udovich

6. Public Comment

None

7. Approval of July 8, 2025 County Board meeting minutes

Draft minutes were provided for review.

Motion by Nass/White to approve July 9, 2025 County Board meeting minutes as presented. Motion passed 5-0.

8. Approval of June 25, 2025 Executive Committee minutes

Draft minutes were provided for review.

Motion by Nass/Christensen to approve June 25, 2025 Executive Committee meeting minutes as printed. Motion passed 5-0.

9. Discussion and possible action regarding covenants and standards for the Food and Beverage Campus

Supervisor Ristow provided a map of the Food and Beverage Campus and talked about the business and residential areas around it. Ristow talked about the changes in zoning that have taken place, and his environmental concerns related to this. Ristow asked what the county has in place to protect itself and residents in that area for potential problems, including lighting and odor issues, in the future. He suggested adding expected standards to the contracts when selling property.

Luckey said that he will talk with Onego Bio about their manufacturing process and if they anticipate any issues like those Ristow identified. Also, discuss a follow-up agreement. For future agreements he prefers not to go the route of a covenant, but that the requirements be spelled out to abide by city zoning ordinances.

Thompson has talked with the city attorney, and they are open to our suggestion. She believes that these concerns will be addressed with a zoning amendment.

White doesn't support the county taking any action right now. He said we don't know that this is even needed, so he is hesitant to take that approach now if not needed. He feels that we should let the City handle any potential issues. He doesn't want business to not consider us if we have a covenant.

The committee supports having conversations in negotiations on this.

Motion by Poulson/White to direct Luckey to both discuss zoning compliance with Onego Bio and for future land sales to request a contractual provision that includes adherence to city zoning. Motion passed 5-0.

10. Discussion and possible action on Joint Development Agreement for Whitewater Solar project A draft of the Joint Development Agreement was provided for review. Luckey talked about the Whitewater Solar project and the Joint Development Agreement. The goal is to take this agreement to the County Board in September or October. The committee will review the proposed final contract at their August meeting. No action taken.

11. EMS Working Group Update

Luckey gave an update on the EMS Working Group. No action taken.

12. Financial Reports

- Administration
- Clerk of Courts
- Corporation Counsel
- County Board
- County Clerk

Financial Reports were provided for review. No action taken.

13. County Administrator's monthly report

Luckey highlighted the following: meetings related to Food and Beverage Campus and water and drainage issues, easement, future land use. Blood Drive coordination, Communications/Marketing position, Broadband/BEAD work, EMS Working Group/consolidated dispatch/ additional dispatch staff, Deb Reinbold was awarded the BizTimes Woman of the Year Award, Joint Review Board TID Districts, County Fair, City Managers/Mayors meetings, Virtus - highway site development closing, jurisdictional transfers, potential changes to the Fair Advisory Board, Sequential Intercept Mapping Event, opioid settlement, HUD Counseling transferred to Human Services/grants, intermediary assistance, State of the County, Strategic Plan meetings, Towns Association meeting, two site visits for Economic Development, Board of Commission Public Land Trust Program, Clean Energy Program/Aztalan Bio. No action taken.

14. Discussion and possible action on tentative future meeting schedule and agenda items Regular Meeting – August 27, 2025 at 8:30 a.m.

Agenda Items:

- Approval of July 30, 2025 Executive Committee minutes
- Approval of August 12, 2025 County Board minutes
- EMS Working Group Update
- Financial Reports
- County Administrator's Monthly Report

15. Adjourn

Motion by White/Christensen to adjourn at 9:57 a.m. Motion passed 5-0.

2025 Resolutions

of the

Wisconsin Counties Association

Presented by the

2025 WCA Resolutions Committee

August 11, 2025

Holiday Inn Stevens Point – Convention Center

Stevens Point, Wisconsin

2025 WISCONSIN COUNTIES ASSOCIATION RESOLUTIONS COMMITTEE

WCA District	Name	Title
WCA Second Vice Chair	Thomas Wegner	Sheboygan County Board
(Committee Chair)		Supervisor
Southeast	Justin Bielinski	Milwaukee County Board
		Supervisor
Southeast	Sheila Reiff	Walworth County Board Vice
		Chair
East Central	Alice Connors	Calumet County Board Chair
East Central	Dan Gabrielson	Outagamie County Board
		Chair
North Central	Bill Clendenning	Wood County Board
		Supervisor
Northwest	Don Taylor	Burnett County Board Chair
Northwest	Brian Ernst	Price County Board Chair
West Central	Louie Okey	Barron County Board Chair
West Central	Gary Stene	Dunn County Board Vice
		Chair
Western	Tina Tryggestad	La Crosse County Board
		Chair
Western	John Aasen	Trempealeau County Board
		Chair
Southern	David Turk	Richland County Board Chair
Southern	Darren Schroeder	Columbia County Board
		Chair

STEERING COMMITTEE CHAIRS:

Agriculture, Environment & Land Use: Charles Farrey, Winnebago County Vice Chair

General Government & Finance: David Frohling, Dodge County Board Chair

Health & Human Services: Kari Ives, Chippewa County Supervisor Judicial & Public Safety: Vernon Koch, Sheboygan County Supervisor

Transportation & Public Works: Kenneth Depperman, Fond du Lac County Supervisor

UW-Madison, Division of Extension & Education: Robert Keeney, Grant County Board Chair

2025 Conference Resolution 1

Offered for consideration this 21st Day of September 2025 by **Jefferson County**

Relating to

Urging the Incorporation of Local Feedback and Technical Expert Committee Recommendations in ATCP 51

WHEREAS, the State of Wisconsin has established a uniform livestock siting framework under Wis. Stat. §93.90 and Wis. Admin. Code Ch. ATCP 51, intended to provide consistent standards and practices for livestock operations across the state; and

WHEREAS, ATCP 51 is a rule of significant consequence to both agricultural producers and local governments; and

WHEREAS, counties throughout Wisconsin, including Jefferson County, possess deep institutional knowledge and on-the-ground experience with agricultural siting issues, often serving as the first point of contact for implementing ATCP 51; and

WHEREAS, DATCP has invited public comment and technical feedback from local governments, yet it is unclear how that input has been used by state policymakers; and

WHEREAS, a Technical Expert Committee is convened every four years to initiate a review of ATCP 51, and although that information has been repeatedly sent to state policymakers, there have not been any recent updates; and

WHEREAS, meaningful inclusion of feedback from county elected officials, land conservation departments, planning and zoning officials, farmers, and other subject matter experts is essential to crafting regulations that are both scientifically sound and practically implementable at the local level; and

WHEREAS, while local input is vital, statewide uniformity remains a critical goal to ensure predictability, fairness, and consistency for both agricultural producers and regulatory bodies.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby urge the Wisconsin Department of Agriculture, Trade and Consumer Protection, the Wisconsin Legislature, and the Governor to ensure that information and expertise gathered from counties and local governments across Wisconsin, and the recommendations from the Technical Expert Committee, are substantively considered and

reflected in any updates to ATCP 51, while the state retains regulatory authority to provide uniformity and consistency.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Taylor, second by Frohling, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

II.D.2.cc. Urge the Wisconsin Department of Agriculture, Trade and Consumer Protection, the Wisconsin Legislature, and the Governor to ensure that information and expertise gathered from counties and local governments across Wisconsin, and the recommendations from the Technical Expert Committee, are substantively considered and reflected in any updates to ATCP 51, while the state retains regulatory authority to provide uniformity and consistency.

Agriculture, Environment, and Land Use

2025 Conference Resolution 2

Offered for consideration this 21st Day of September 2025 by Langlade County

Relating to

Requesting Legislative Changes in Both State and Federal Regulations and Policies Requiring Local Authority Approval of All Land and Land Interest Acquisitions Utilizing State and Federal Funding

WHEREAS, Langlade County is comprised of 19 civil divisions governed by city, village, and town boards; and

WHEREAS, 18 of the 19 Langlade County civil divisions are rural communities mostly dependent upon the timber, agricultural, and tourism industries; and

WHEREAS, the primary funding source for public services at the local level is the taxation of property. State and federal regulations and programs through time have provided restrictions or limitations on local and county governments' ability to generate needed tax revenue while also permanently limiting property tax revenue on large amounts of land within many communities. Some programs to note include but are not limited to the National Forest System, Federal Wild Rivers Program, Federal Agricultural Preservation Programs, Wisconsin Use Value Taxation, Wisconsin Forest Crop Program, Wisconsin Managed Forest Program, Wisconsin County Forest Program, and various Agricultural Retention programs. In combination many rural communities have less than 50% of their total land base that is fully taxable or available for residential or commercial development, placing a large tax burden on the small populations of these communities; and

WHEREAS, state and federal agencies provide funding for the acquisition of lands and land interest by state and federal agencies, NGOs, and non-profit organizations which permanently limit property tax revenue from lands acquired. While local governments do agree with many purchases of property, local government entities are not notified in proper time frames or treatment government entities representing local communities in relation to state and federal actions for land acquisitions. Local government coordination is required within federal laws and regulations and not appropriately applied.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby request changes in all state and federal programs and actions to require affirmative approval by local government, by resolution, of any land or land interest

by state agency, federal agency, NGOs or non-profit organization which utilizes state or federal funding for such acquisition within the jurisdiction of the local government.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Clendenning, second by Okey, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

II.K.29. Request changes in all state and federal programs and actions to require affirmative approval by local government, by resolution, of any land or land interest by state agency, federal agency, NGOs or non-profit organization which utilizes state or federal funding for such acquisition within the jurisdiction of the local government.

Agriculture, Environment, and Land Use

2025 Conference Resolution 3

Offered for consideration this 21st Day of September 2025 by Langlade County

Relating to

Requesting Legislative Changes to Improve Rural Community Economies by Providing Managing Partner Authority to Determine Use Types on Rails-to-Trails Properties

WHEREAS, Langlade County is comprised of 19 civil divisions governed by city, village, and town boards; and

WHEREAS, 18 of the 19 Langlade County civil divisions are rural communities mostly dependent upon the timber, agricultural, and tourism industries; and

WHEREAS, the Wisconsin Rails-to-Trails Program was established to preserve the former railroad corridors for use by the public as recreational trails; the program also preserves the corridor for potential future use as new rail systems; and

WHEREAS, under the Rails-to-Trails program, the Wisconsin DNR Parks program retains authority to determine authorized uses on Rails-to-Trails properties and manage funding for major projects required on the trails; and

WHEREAS, this retention of DNR authority to approve trail uses requires statewide participation in change of use determination; and

WHEREAS, this retention of DNR authority to approve trail uses often results in use limitations that do not match the desires of local municipal partners or their constituents; and

WHEREAS, most Rails-To-Trails properties owned by the State of Wisconsin are managed through memorandums of understanding (MOUs) with local municipalities for management and maintenance of these properties; and

WHEREAS, the local municipality with the MOU seeks various grants and agreements with partner groups for the management and maintenance of these properties; and

WHEREAS, limitation on use determined by the DNR and DNR staffing commonly results in a lack of maintenance funding and a lack of partner groups available to assist managing partners which could be improved by new or additional uses; and

WHEREAS, local municipalities with MOUs are best suited to determine what trail needs can be provided by the trails which are then managed and maintained; and

WHEREAS, conditions exist where federal and private funding utilized by the State of Wisconsin to acquire DNR-managed lands that are adjacent to Rails-to-Trails property results in DNR restrictions on the use of Rails-to-Trails property for particular uses.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby request the State of Wisconsin provide changes to policies and regulations related to Rails-to-Trails properties which provide the sole authority to determine use types of Rails-To-Trails properties by the local municipality with MOUs to manage and maintain trails under the MOU; and

BE IT FURTHER RESOLVED that for any Rails-To-Trails property with uses limited by DNR ownership of neighboring lands, the State of Wisconsin provide changes to policies and regulations to transfer ownership of the Rails-To-Trails property to the local municipality with the same reversionary wording for return of the property to the Wisconsin DOT if or when replacement of rail service on that property may become feasible or required.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Aasen, second by Connors, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Captions:

- II.J.4.b. Request the State of Wisconsin provide changes to policies and regulations related to Rails-to-Trails properties which provide the sole authority to determine use types of Rails-To-Trails properties by the local municipality with MOUs to manage and maintain trails under the MOU.
- II.J.4.c. For any Rails-To-Trails property with uses limited by DNR ownership of neighboring lands, the State of Wisconsin provide changes to policies and regulations to transfer ownership of the Rails-To-Trails property to the local municipality with the same reversionary wording for return of the property to the Wisconsin DOT if or when replacement of rail service on that property may become feasible or required.

2025 Conference Resolution 4

Offered for consideration this 21st Day of September 2025 by Langlade County

Relating to

Legislative Changes to Improve Rural Community Economies by Public Access Requirements and Improvements Across MFL and Conservation Easement Lands Larger than 160 Acres in Size

WHEREAS, Langlade County is comprised of 19 civil divisions governed by city, village, and town boards; and

WHEREAS, 18 of the 19 Langlade County civil divisions are rural communities mostly dependent upon the timber, agricultural, and tourism industries; and

WHEREAS, many parts of rural Wisconsin have massive acreages of MFL properties and other conservation easement properties have limited access other than those with special authorization of the landowners; and

WHEREAS, sometimes access limitation is not in the form of gates or barricades but the result of poor maintenance of existing forest trails that access the property; and

WHEREAS, limited access also provides substantial challenges for emergency services (fire, rescue, and police) when services are required on these large properties; and

WHEREAS, although a right of the property owner, the limitations of recreational access have negative effects on rural communities which are dependent upon tourism and access to large forested areas for those uses; and

WHEREAS, connectivity of rural communities by recreational trails of all types is key to improving rural economies dependent upon tourism; and

WHEREAS, recreational trails often require rerouting of trails when properties change ownership, due to the short terms and non-transferability of normal recreational trail agreements; and

WHEREAS, rerouting of recreational trails creates inefficiency in DNR trail program funding when trails must be rebuilt in different locations; and

WHEREAS, uncertainty of recreational trail location limits the ability of rural communities to depend upon tourism created from trails or plan for expansion of business opportunities in those communities; and

WHEREAS, the purchase of and establishment of permanent recreational trails across large MFL landownerships would provide stability and improve economic conditions for many rural communities in northern Wisconsin.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counites Association, in conference assembled, does hereby request the State of Wisconsin provide changes to managed forest law policies and regulations to require public accesses across MFL open properties and other conservation easement properties larger than 160 acres in the form of road and trail easements offered at a reasonable price to local municipalities that may develop those accesses. Such public accesses shall be no farther than 2 miles in any direction from an established or planned public access easement; and

BE IT FURTHER RESOLVED to request the State of Wisconsin provide changes to the Knowles-Nelson Stewardship program to prioritize funding the purchase of road and trail access easements across MFL open properties and other conservation easement properties larger than 160 acres. These easements shall be provided to local municipalities to improve and retain public access to forest lands for recreation in perpetuity; and

BE IT FURTHER RESOLVED to request the State of Wisconsin provide changes to the Knowles-Nelson Stewardship program to provide funding to local municipalities to improve roads on acquired access easements across MFL open and other conservation easement properties larger than 160 acres by local municipalities to meet town road standards, making those roads eligible for DOT road maintenance funding.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Refer to the Board of Directors.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Keeney, second by Frohling, to refer to the Board of Directors. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Refer to the Board of Directors.

2025 CONFERENCE ACTION:

Caption:

Agriculture, Environment, and Land Use Transportation and Public Works

2025 Conference Resolution 5

Offered for consideration this 21st Day of September 2025 by Bayfield County

Relating to

Supporting Local Control Over Concentrated Animal Feeding Facilities' Operations

WHEREAS, the State of Wisconsin adopted ATCP 51, Livestock Facility Siting, in 2006; and

WHEREAS, every four years, the Wisconsin Department of Agriculture, Trade and Consumer Protection (DATCP) is required to appoint a technical expert committee to review ATCP 51. Despite the committee meeting in 2010, 2014, and 2018, and suggesting multiple revisions to ATCP 51, the rule has remained unchanged since its adoption in 2006; and

WHEREAS, in 2019, DATCP proposed several rule revisions to ATCP 51, based on recommendations by the technical expert committee and public comments made by organizations and citizen stakeholders. These rule revisions were never adopted, and ATCP 51 remained unchanged since its adoption in 2006; and

WHEREAS, the only required permit for CAFOs in Wisconsin is issued and enforced by the Department of Natural Resources (DNR). Funding shortfalls impacting the DNR has limited the agency's ability to regulate CAFO's wastewater discharges; and

WHEREAS, the nonpartisan State of Wisconsin Legislative Audit Bureau reviewed the DNR's performance implementing the Wisconsin Pollution Discharge Elimination Systems (WPDES) Program and found Report 16-6, dated June 2016, that the DNR was unable to administer and maintain a WPDES permit program consistent with the requirements established under the Clean Water Act and Chapter 283, Wis. Stats; and

WHEREAS, permitted CAFOs in Wisconsin have greatly expanded since the adoption of ATCP 51 in 2006. There were 135 permitted CAFOs in 2006 and there are 336 permitted CAFOs in 2023, a 250% increase over 17 years. According to the Department of Natural Resources an average of 15 new CAFO permits are issued each year; and

WHEREAS, human health and welfare may be impacted by the construction, operation, and expansion of CAFOs in the State of Wisconsin; and

WHEREAS, despite the multiple impacts CAFOs may cause in a community i.e., road damage, biosecurity, air pollution, property values, and emergency services, the DNR WPDES permit only addresses wastewater discharges; and

WHEREAS, local units of government have the authority to draft and pass ordinances that protect the public health and safety of residents, as well as protect the financial well-being of the county; and

WHEREAS, Bayfield County drafted and passed a CAFO Operations Ordinance to address the impacts associated with CAFOs in 2016. This Operations Ordinance has since been adopted by two counties and six towns in Wisconsin; and

WHEREAS, local control is a foundational governing concept in Wisconsin. It is designed to place decision-making authority at the level of government closest to the people impacted; and

WHEREAS, county board supervisors are elected by the residents of the county and as such, are best equipped to draft and pass ordinances that reflect their constituents' values than their counterparts in Madison.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby support efforts to protect Wisconsin counties' local control over the operations of CAFOs.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Aasen, second by Taylor, to indefinitely postpone. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Indefinitely postpone.

2025 CONFERENCE ACTION:

Caption:

Agriculture, Environment, and Land Use

2025 Conference Resolution 6

Offered for consideration this 21st Day of September 2025 by Bayfield County

Relating to

Enacting Stronger Regulations to Limit the Spread of Chronic Wasting Disease

WHEREAS, chronic wasting disease (CWD) is a fatal neurological disease of cervids which threatens to cause significant economic, cultural and ecological damage to Wisconsin's deer and elk populations; and

WHEREAS, since its discovery in Wisconsin in a deer harvested in 2001 it has now spread to wild deer in at least 41 counties and has been found in over 25 captive cervid farms; and

WHEREAS, there are 64 counties that are 'CWD affected', either having CWD detected in the county or are within 10 miles of a CWD detection; and

WHEREAS, in the most highly infected areas of Dane and Iowa counties the prevalence rate in adult males is about 50 percent and in adult females is about 35 percent; and

WHEREAS, the Wisconsin Department of Health, the Centers for Disease Control, and the World Health Organization all recommend that cervid meat only be eaten after the animal harvested has tested negative for CWD; and

WHEREAS, in 2024, nearly 800,000 gun and archery deer hunting licenses were sold in Wisconsin; and

WHEREAS, according to a recent study, hunters in Wisconsin spent about \$2.5 billion annually, Eighty-eight percent of the hunters in Wisconsin participated in deer hunting, making it the most popular form of hunting in the state; and

WHEREAS, with no known cure or preventative vaccine, the only option currently available to manage CWD is to aggressively limit the transmission and spread of CWD; and

WHEREAS, current regulations do not adequately limit the human assisted transmission of CWD.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counites Association, in conference assembled, does hereby urge the State Legislature to make the following changes to state statutes and supporting administrative rules:

- Change ATCP 10.56(1) to eliminate the exceptions that allow the transport of live cervids without a Certificate of Veterinary Inspection.
- Change NR 10.105(7) to prohibit the export of cervid carcasses which have any part of the spinal column or head attached from CWD affected areas in which wild or captive cervids have tested positive for CWD within the last 10 years.
- Enact new rules to require the disposal of harvested cervids carcasses in landfills, rendering, or composting facilities capable of managing carcasses safely.
- Enact new rules to prohibit the export of live cervids from areas within 10 miles of a known positive CWD detection within the last 5 years.
- Enact new rules to require all captive cervid operations to install either solid perimeter or double fencing.
- Once a reliable live animal CWD test has been developed, enact rules to prohibit the transport of live cervids unless they test negative of CWD.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE:

Amend to delete the second bullet point in the resolved clause - Change NR 10.105(7) to prohibit the export of cervid carcasses which have any part of the spinal column or head attached from CWD affected areas in which wild or captive cervids have tested positive for CWD within the last 10 years. Adopt as amended.

RESOLUTIONS COMMITTEE ACTION: Motion by Taylor, second by Koch, to adopt. Motion by Frohling, second by Depperman, to amend to delete the second bullet point in the resolved clause - Change NR 10.105(7) to prohibit the export of cervid carcasses which have any part of the spinal column or head attached from CWD affected areas in which wild or captive cervids have tested positive for CWD within the last 10 years. Motion carried. Resolution adopted as amended.

<u>RESOLUTIONS COMMITTEE RECOMMENDATION</u>: Adopt as amended by the Resolutions Committee.

2025 CONFERENCE ACTION:

<u>Caption</u>

- II.D.2.f. Urge the State Legislature to make the following changes to state statutes and concordant administrative rules related to chronic wasting disease:
 - Change ATCP 10.56(1) to eliminate exceptions that allow transport of live cervids without a Certificate of Veterinary Inspection.
 - Enact new rules to require the disposal of harvested cervid carcasses in landfills, rendering, or composting facilities capable of managing carcasses safely.
 - Enact new rules to prohibit the export of live cervid animals from areas within 10 miles of a known positive CWD detection within the last five years.

- Enact new rules to require all captive cervid operations to install either solid perimeter or double fencing.
- Once a reliable live animal CWD test has been developed, enact rules to prohibit the transport of live cervids unless the animal tests negative for CWD.

Agriculture, Environment, and Land Use

2025 Conference Resolution 7

Offered for consideration this 21st Day of September 2025 by Outagamie County

Relating to

Urging the Wisconsin State Legislature and Governor to Prioritize Sustainable Funding Mechanisms for the Knowles-Nelson Stewardship Program

WHEREAS, the Wisconsin Legislature created the Knowles-Nelson Stewardship Program in 1989 to preserve valuable natural areas and wildlife habitat, protect water quality and fisheries, and expand opportunities for outdoor recreation; and

WHEREAS, the program has supported land acquisition and capital development by the Wisconsin Department of Natural Resources (WDNR), local governments, and nonprofit conservation organizations to preserve valuable natural areas, wildlife habitat, water quality and outdoor recreation for public benefit throughout the state; and

WHEREAS, Outagamie County has significantly benefited from the Knowles-Nelson Stewardship Program, with 83 projects receiving a total of \$9,160,200 in funding to date; and

WHEREAS, these investments have been instrumental in developing trails, parks, natural areas, and other public outdoor recreation opportunities that have enhanced the quality of life for our residents, protected critical environmental resources, and contributed to economic development through tourism and outdoor recreation; and

WHEREAS, the continued funding of the Knowles-Nelson Stewardship Program is essential to maintain Wisconsin's natural heritage, provide outdoor recreational opportunities for future generations, and ensure sustainable economic development that values our natural resources.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby strongly support continued and expanded funding for the Knowles-Nelson Stewardship Program to ensure the ongoing protection of Wisconsin's natural resources and the enhancement of outdoor recreational opportunities for all residents and visitors; and

BE IT FURTHER RESOLVED that the Wisconsin State Legislature and Governor prioritize sustainable funding mechanisms for the Knowles-Nelson Stewardship Program in recognition of its demonstrated return on investment for conservation, recreation, tourism, and quality of life throughout Wisconsin.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Ernst, second by Schroeder, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

II.D.6.g. Support continued and expanded funding for the Knowles-Nelson Stewardship Program to ensure the ongoing protection of Wisconsin's natural resources and the enhancement of outdoor recreational opportunities for all residents and visitors. Prioritize sustainable funding mechanisms for the Knowles-Nelson Stewardship Program in recognition of its demonstrated return on investment for conservation, recreation, tourism, and quality of life throughout Wisconsin.

Agriculture, Environment, and Land Use

2025 Conference Resolution 8

Offered for consideration this 21st Day of September 2025 by Lincoln County

Relating to

Support for Effective Regulations that Protect Surface Waters

WHEREAS, Lincoln County is unique for its 729 lakes covering 15,585 acres and numerous large rivers, including the Wisconsin River, within its boundaries; and

WHEREAS, the Lincoln County Land and Water Resource Management Plan states that protecting surface water from degradation and controlling the spread of Aquatic Invasive Species (AIS) are two primary goals; and

WHEREAS, Lincoln County recognizes the importance of keeping our surface waters healthy to sustain a vibrant tourism economy, recreational opportunities, and the Northwoods lake life; and

WHEREAS, the lakes and rivers within Lincoln County have been experiencing increased recreational boating pressure from a multitude of user groups, including wake boarding and wake surfing; and

WHEREAS, the enhanced wakes created for these sports have more powerful energy and propwash than other typical boating activities which can cause negative biological and physical impacts to lakes and rivers including: increased shoreline erosion, the suspension of bottom sediment, the transfer of aquatic invasive species through boat ballast tanks, disturbances to fish and wildlife habitat, and decreased water clarity and quality; and

WHEREAS, current research has shown that keeping enhanced wakes to a minimum of 500 feet from shore and to areas of lakes that are a minimum of 20 feet in depth could protect these ecosystems from harmful impacts; and

WHEREAS, recent state legislative efforts failed to address significant protective measures with regard to enhanced wakes or the transfer of AIS from one lake to another through ballast tanks/bladders; and

WHEREAS, the same legislative efforts suggested taking away local control in regards to regulating wake boats.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby encourage the Wisconsin Legislature to engage in

meaningful discussions to set standards of at least 500 feet from shore, and to prohibit enhanced/excessive wake creation in waters shallower than 20 feet in depth to balance the right of everyone to recreate on waters of the State of Wisconsin while protecting our valuable surface waters; and

BE IT FURTHER RESOLVED to recommend that local governments have the control to set standards different from state minimums; and

BE IT FURTHER RESOLVED to recommend that the Wisconsin Legislature address the transfer of aquatic invasive species through ballast tanks and/or bladders for the protection of our surface waters.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Clendenning, second by Tryggestad, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Captions:

- II.D.2.aa. Urge the State Legislature to engage in meaningful discussion to pass standards that protect our aquatic natural resources and balance the rights of everyone to recreate on Wisconsin waters.
- II.D.2.dd. Provide counties with local control to set their own wake regulation standards beyond state minimum.
- II.L.3. Recommend that the Wisconsin Legislature address the transfer of aquatic invasive species through ballast tanks and/or bladders for the protection of our surface waters.

Agriculture, Environment, and Land Use

2025 Conference Resolution 9

Offered for consideration this 21st Day of September 2025 by Langlade County

Relating to

Requesting Legislative Changes to Improve Rural Community Economies by Reaffirming Local Authority for Limited Sales of County Forest Properties Acquired Prior to 1963 Under Wis. Stat. §28.10, Without Penalty

WHEREAS, Langlade County is comprised of 19 civil divisions governed by city, village, and town boards; and

WHEREAS, 18 of the 19 Langlade County civil divisions are rural communities mostly dependent upon the timber, agricultural, and tourism industries; and

WHEREAS, the Wisconsin County Forest Program was established in 1928 under Wis. Stat. §28.10 gave the county board of any county, by resolution the authority to establish a county public forest and acquire land by tax deed or otherwise for that purpose; and

WHEREAS, at that time, the lands were commonly acquired by counties tax delinquent properties that had been mismanaged during the historic cutover period; and

WHEREAS, counties at that time took the responsibility for the management and reforestation of those lands with the assistance of the Wisconsin Conservation Commission; and

WHEREAS, the original Wis. Stat. §28.10 established in 1912 provided the county board with the ability to withdraw and sell county forest property and provided the Conservation Commission the responsibility of establishing the value of lands to be sold and making a recommendation for or against the sale to the county board; and

WHEREAS, in 1963 the Wisconsin Department of Natural Resources oversight of the Wisconsin County Forest Program changed considerably with the passage of Wis. Stat. §28.11 which established the Wisconsin DNR requiring DNR approval of withdrawal and sale of county forest lands requiring proof of statewide benefits of the land sale, well beyond the original authority recognized by the counties prior to 1963; and

WHEREAS, currently many county forest parcels acquired prior to 1963, mostly as tax delinquent properties, are very near and/or adjacent to areas that have been subdivided into lots 5 acres or less and developed for residential or seasonal homes over time; and

WHEREAS, many county forest parcels have available public infrastructure including maintained public roadways, electrical service, telephone, and fiber optic cable availability which is underutilized due to development restrictions of county forest; and

WHEREAS, due to historical development, many forested areas with inclusions of county forest properties are comprised of less forest and more development, making the management of the forest inefficient and controversial; and

WHEREAS, these forest areas would be more beneficial to rural communities if they could be subdivided and sold for a higher valued use to provide for efficient use of infrastructure, population growth opportunities, and additional property tax base for the community.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counites Association, in conference assembled, hereby request the State of Wisconsin reaffirmation of county rights to withdraw and sell county forest properties originally acquired under Wis. Stat. §28.10 prior to 1963; and

BE IT FURTHER RESOLVED the State of Wisconsin reaffirmation of Wisconsin DNR's responsibility to establish the value of lands proposed by the county board to be sold and making a recommendation for or against the withdrawal and sale for consideration of the county board with no additional authority provided to the DNR under Wis. Stat. §28.10; and

BE IT FURTHER RESOLVED to promote efficient use of infrastructure, stimulate population growth opportunities and provide additional property tax base for the community, provided reaffirmation of county land sale rights and DNR responsibilities as above, and following the process outlined in Wis. Stat. §28.10 prior to 1963, counties will consider withdrawal and the sale of county forest lands when such lands meet the following conditions:

- 1. Lands were acquired under Wis. Stat. §28.10 prior to 1963.
- 2. Lands are within ½ mile of private subdivisions which include at least 5 lots of 5 acres or less; and
- 3. Lands are within ½ mile of public roadways and electrical service; and
- 4. Lands have no more than 5,280 feet of property line common to other county forest lands.
- 5. Lands do not provide the sole access to any lake or stream as evidenced by other established landings or accesses.
- 6. The sale of lands has a resolution of approval of subdivision and sale by the town government with jurisdiction over land to be sold.

Such sale of lands shall require a county resolution with a 2/3 majority vote of the county board and notice provided to the Wisconsin DNR for such sale. Lands shall be capable of residential or commercial development and be subdivided into lots of no more than 10 acres to provide the maximum potential of development for increased tax levy benefits. No more than 80 acres of land shall be withdrawn from the program at any one time and additional withdrawals and sale will not be authorized until 80% of any prior withdrawals have been sold for development.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Depperman, second by Connors, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

- II.I.15. Request the State of Wisconsin reaffirmation of county rights to withdraw and sell county forest properties originally acquired under Wis. Stat. §28.10 prior to 1963.
 - DNR's responsibility is to establish the value of lands proposed by the county board to be sold and make a recommendation for or against the withdrawal and sale for consideration of the county board with no additional authority provided to the DNR under Wis. Stat. §28.10.
 - Counties will consider withdrawal and the sale of county forest lands when such lands meet the following conditions:
 - o Lands were acquired under Wis. Stat. §28.10 prior to 1963.
 - Lands are within ½ mile of private subdivisions which include at least
 5 lots of 5 acres or less; and
 - o Lands are within ½ mile of public roadways and electrical service; and
 - Lands have no more than 5,280 feet of property line common to other county forest lands.
 - Lands do not provide the sole access to any lake or stream as evidenced by other established landings or accesses.
 - The sale of lands has a resolution of approval of subdivision and sale by the town government with jurisdiction over land to be sold.
 - Such sale of lands shall require a county resolution with a 2/3 majority vote of the county board and notice provided to the Wisconsin DNR for such sale. Lands shall be capable of residential or commercial development and be subdivided into lots of no more than 10 acres to provide the maximum potential of development for increased tax levy benefits. No more than 80 acres of land shall be withdrawn from the program at any one time and additional withdrawals and sale will not be authorized until 80% of any prior withdrawals have been sold for development.

2025 Conference Resolution 10

Offered for consideration this 21st Day of September 2025 by Walworth County

Relating to

Opposing the Elimination of Tax-Exempt Bonds

WHEREAS, the use of tax-exempt municipal bonds is a basic borrowing tool used by municipalities, counties, and states to fund infrastructure and capital projects at a lower cost than debt issued without these tax advantages, reducing costs to taxpayers; and

WHEREAS, the strict levy limits imposed by the State of Wisconsin have few exceptions, one of them being to pay for debt issued, meaning debt is one of the few options available in Wisconsin to build or maintain infrastructure without requiring an offsetting cut to operations or an operating referendum; and

WHEREAS, Walworth County has been fortunate not to have used this tool in recent years, but it may be something that Walworth County may need to use in the future; and

WHEREAS, the 2017 Tax Cuts and Jobs Act (TCJA) is set to expire December 31, 2025, and to extend provisions of this act requires other revenue generating or cost cutting actions to prevent additions to the federal deficit and debt; and

WHEREAS, a provision already implemented in the TCJA was the elimination of the taxexempt advanced refundings that previously provided states and municipalities with the flexibility to take advantage of lower interest rate environments, reducing costs to taxpayers; and

WHEREAS, an additional provision that has been disseminated was the potential elimination of tax-exempt municipal bonds which would end the ability for governmental units to sell municipal debt with the interest being exempt from federal income taxes, leading to increased borrowing costs for the governmental unit and resulting in the need to raise state and local taxes to pay the debt; and

WHEREAS, having the debt exempt from federal taxation has been a cornerstone of the partnership between the federal government and the state and local governments; and

WHEREAS, Government Finance Officers Association (GFOA) estimates that eliminating the tax exemption would increase borrowing costs for state and local governments by 35% to 40% making critical infrastructure projects more costly; and

WHEREAS, recent campaigns from organizations such as GFOA, National Association of Counties (NACo), Wisconsin Counties Association (WCA), National League of Cities (NLC), and other similar organizations are encouraging state and local governments to band together to

influence lawmakers to preserve the lower cost of financing for state and local government infrastructure projects.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby oppose legislative and regulatory measures to eliminate the tax exemption of municipal bond interest and oppose any legislation that would diminish the value or impairs the use of tax-exempt bonds.

<u>STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE</u>: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Okey, second by Tryggestad, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

VI.F.6. Oppose legislative and regulatory measures to eliminate the tax exemption of municipal bond interest and oppose any legislation that would diminish the value or impairs the use of tax-exempt bonds.

General Government and Finance

2025 Conference Resolution 11

Offered for consideration this 21st Day of September 2025 by Forest County

Relating to

Redistributing 0.5% of State Sales Tax to Counties

WHEREAS, local governments provide the infrastructure which has the most impact on the day-to-day lives of those who live and visit this great State of Wisconsin; and

WHEREAS, state sales tax receipts have soared in recent years and the projections are that the State of Wisconsin is anticipated to have a \$1 billion annual state budget surplus; and

WHEREAS, 0.5% of the total state sales tax for all 72 counties is estimated to be less than \$700 million annually; and

WHEREAS, the objective of allowing counties to utilize sales tax revenue is to reduce the financial burden of the property taxpayers; and

WHEREAS, Wisconsin counties are struggling to fund infrastructure improvements even with the existing 0.5% without borrowing, thus increasing the financial burden on the property owners to not only pay off the borrowed funds, but also interest and fees associated with borrowing these funds; and

WHEREAS, providing the local governments with an increased share of the state sales tax will help meet the growing and changing needs of local government without negatively impacting the state budget, increasing sales tax, or increasing property taxes.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby request the State Legislature and Governor redistribute state sales tax proceeds as follows: state sales tax (currently 5%) with 4.5% allocated to the state and 0.5% to counties; and

BE IT FURTHER RESOLVED that if the Governor and State Legislature can't agree on redistributing 0.5% of the state sales tax to the counties, that the alternative request would be to adopt legislation providing all counties with the same authority as Milwaukee County has to establish its county sales tax.

<u>STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE</u>: Indefinitely postpone.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Connors, second by Koch, to indefinitely postpone Resolutions 11-14. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Indefinitely postpone.

2025 CONFERENCE ACTION:

Caption:

General Government and Finance

2025 Conference Resolution 12

Offered for consideration this 21st Day of September 2025 by Bayfield County

Relating to

Redistributing 0.5% State Sales Tax Revenue to Wisconsin Counties

WHEREAS, state sales tax receipts have grown significantly in recent years, contributing to a strong state budget surplus; and

WHEREAS, since 2006, state-imposed levy limits have restricted counties' ability to raise local property tax revenues, despite increasing costs for labor, materials, and essential services; and

WHEREAS, counties are responsible for providing many of the most vital public services - including law enforcement, emergency medical services, roads and infrastructure, social services, and economic development - yet lack adequate, flexible revenue sources to fund these obligations; and

WHEREAS, counties often resort to borrowing for basic capital needs like highway maintenance and facility improvements, further increasing costs for local taxpayers due to long-term debt repayment; and

WHEREAS, redirecting a modest share of existing state sales tax revenue to counties would help stabilize local budgets without raising taxes on Wisconsin residents or reducing the state's share of funding; and

WHEREAS, increasing local government's share of the sales tax - and ensuring that counties and municipalities both benefit - is a fiscally responsible strategy to ensure that critical local services are adequately funded.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby advocate for changes to state statute that would:

- Redistribute the existing 5.0% state sales tax so that 4.5% remains with the state and 0.5% is distributed to counties, and
- Ensure that counties have flexibility in the use of these funds to address local needs in public safety, infrastructure, health, and community development.

<u>STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE</u>: Indefinitely postpone.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Connors, second by Koch, to indefinitely postpone Resolutions 11-14. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Indefinitely postpone.

2025 CONFERENCE ACTION:

Caption:

General Government and Finance

2025 Conference Resolution 13

Offered for consideration this 21st Day of September 2025 by

Marinette County

Relating to

Redistributing 0.5% of State Sales Tax to Counties

WHEREAS, local governments provide the infrastructure which has the most impact on the day-to-day lives of those who live and visit this great State of Wisconsin; and

WHEREAS, state sales tax receipts have soared in recent years and the projections are that the State of Wisconsin is anticipated to have a \$1 billion annual state budget surplus; and

WHEREAS, 0.5% of the total state sales tax for all 72 counties is estimated to be less than \$700 million annually; and

WHEREAS, the objective of allowing counties to utilize sales tax revenue is to reduce the financial burden of the property taxpayers; and

WHEREAS, Wisconsin counties are struggling to fund infrastructure improvements even with the existing 0.5% without borrowing thus increasing the financial burden on the property owners to not only pay off the borrowed funds, but also interest and fees associated with borrowing these funds; and

WHEREAS, providing the local governments with an increased share of the State sales tax will help meet the growing and changing needs of local government without negatively impacting the state budget, increasing sales tax, or increasing property taxes.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby request the State Legislature and Governor redistribute state sales tax proceeds as follows: state sales tax (currently 5%) with 4.5% allocated to the state and 0.5% to counties; and

BE IT FURTHER RESOLVED that if the Governor and State Legislature can't agree on redistributing 0.5% of the state sales tax to the counties, that the alternative request would be to adopt legislation providing all counties with the same authority as Milwaukee County has to establish its county sales tax.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Indefinitely postpone.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Connors, second by Koch, to indefinitely postpone Resolutions 11-14. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Indefinitely postpone.

2025 CONFERENCE ACTION:

Caption:

General Government and Finance

2025 Conference Resolution 14

Offered for consideration this 21st Day of September 2025 by Florence County

Relating to

Redistributing 0.5% of State Sales Tax to Counties

WHEREAS, local governments provide the infrastructure which has the most impact on the day-to-day lives of those who live and visit this great State of Wisconsin; and

WHEREAS, state sales tax receipts have soared in recent years and the projections are that the State of Wisconsin is anticipated to have a \$1 billion annual state budget surplus; and

WHEREAS, 0.5% of the total state sales tax for all 72 counties is estimated to be less than \$700 million annually; and

WHEREAS, the objective of allowing counties to utilize sales tax revenue is to reduce the financial burden of the property taxpayers; and

WHEREAS, Wisconsin counties are struggling to fund infrastructure improvements even with the existing 0.5% without borrowing thus increasing the financial burden on the property owners to not only pay off the borrowed funds, but also interest and fees associated with borrowing these funds; and

WHEREAS, providing the local governments with an increased share of the state sales tax will help meet the growing and changing needs of local government without negatively impacting the state budget, increasing sales tax, or increasing property taxes.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counites Association, in conference assembled, does hereby request the State Legislature and Governor redistribute state sales tax proceeds as follows: state sales tax (currently 5%) with 4.5% allocated to the state and 0.5% to counties; and

BE IT FURTHER RESOLVED that if the Governor and State Legislature can't agree on redistributing 0.5% of the state sales tax to the counties, that the alternative request would be to adopt legislation providing all counties with the same authority as Milwaukee County has to establish its county sales tax.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Indefinitely postpone.

RESOLUTIONS COMMITTEE ACTION: Motion by Connors, second by Koch, to indefinitely postpone Resolutions 11-14. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Indefinitely postpone.

2025 CONFERENCE ACTION:

Caption:

General Government and Finance

2025 Conference Resolution 15

Offered for consideration this 21st Day of September 2025 by Bayfield County

Relating to

Supporting Housing Infrastructure Short Term Rental Tax Share

WHEREAS, the State of Wisconsin has a severe housing shortage; and

WHEREAS, short term rentals are growing in popularity both by investors and users; and

WHEREAS, over 20 counties have over 20% of their housing in short-term rentals or vacation homes; and

WHEREAS, the lack of affordable housing for families and seasonal workers in destination communities is in large part due to conversion of existing homes to short term rentals; and

WHEREAS, new housing infrastructure costs are unaffordable by many destination communities; and

WHEREAS, communities need assistance with infrastructure to lower the cost of new housing construction.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby urge the State Legislature to allocate short term rental sales tax collections to new housing infrastructure costs including water, sewer and streets with all funds distributed to counties for municipal distribution.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Refer to the Board of Directors.

RESOLUTIONS COMMITTEE ACTION: Motion by Koch, second by Taylor, to refer to the Board of Directors. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Refer to the Board of Directors.

2025 CONFERENCE ACTION:

Caption:

General Government and Finance

2025 Conference Resolution 16

Offered for consideration this 21st Day of September 2025 by Bayfield County

Relating to

Requesting ETF Mandatory Separation Modification

WHEREAS, current Wisconsin Retirement System (WRS) regulations allow an employee to retire and begin work for another WRS employer, on a limited basis (600 hours per year), immediately after retirement; and

WHEREAS, current WRS regulations require employees who retire to observe a mandatory separation of 75 days before returning to work for the same employer; and

WHEREAS, often times when an employee retires a replacement cannot be immediately found meaning the position goes unfilled; and

WHEREAS, the age of Wisconsinites is rising and workforce populations are declining; and

WHEREAS, many who retire are interested in continuing to work but on a limited basis; and

WHEREAS, surrounding states require 30-50-day mandatory separation before returning to work for the same employer.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby urge the State Legislature to modify the current WRS mandatory separation requirement from 75 days to 30 days for retirees desiring to return to work for the same employer.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Connors, second by Okey, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

V.B.10. Urge the State Legislature to modify the current WRS mandatory separation requirement from 75 days to 30 days for retirees desiring to return to work for the same employer.

General Government and Finance

2025 Conference Resolution 17

Offered for consideration this 21st Day of September 2025 by Jackson County

Relating to

Support of State Investment for Mental Health Funding

WHEREAS, Jackson County is concerned that the public mental health system in Wisconsin is in need of additional resources to respond appropriately to the needs of individuals with persistent mental illness and those experiencing a mental health crisis; and

WHEREAS, state law designates counties with the responsibility for the well-being, treatment, and care of individuals with mental illness, and serving those without private insurance coverage; and

WHEREAS, the Medical Assistance program (MA) covers an array of mental health services, ranging from office-based therapy to inpatient hospitalization, and many of these services are delivered by counties; and

WHEREAS, Community Support Programs (CSP) offer intensive community-based care for adults whose mental illness and functional limitations might otherwise require them to need institutionalized care. Counties use CSP services to avoid extended hospitalizations or residential placement and support people in the community; and

WHEREAS, counties are required to provide Crisis intervention services including an emergency mental health services program to serve persons in crisis situations - at a minimum, 24-hour crisis telephone service, as well as in-person response on an on-call basis; and

WHEREAS, while the state pays the full cost of most MA services, when it comes to county-based CSP and Crisis mental health services, the county finances the cost of the services up front, and receives MA reimbursement for only the federal share for that service; and

WHEREAS, Community Aids funding has not kept pace over the years with increased county costs for services, resulting in counties bearing a disproportionate share of CSP and Crisis service costs from county tax levy; and

WHEREAS, counties are limited in their capacity to use tax levy revenue due to state levy limits, so the lack of Community Aids increases combined with strict property tax controls makes it difficult for counties to maintain Crisis and CSP services; and

WHEREAS, in addition to the costs to county human service departments, counties and municipalities also incur law enforcement costs to transport and provide security for persons in a crisis; and

WHEREAS, the awareness of the 988 National Suicide and Crisis Lifeline has made mental health assessment and referral more readily available, resulting in more demand on mental health crisis systems; and

WHEREAS, stagnant state funding results in variations in the extent of services available across counties, wait lists for services, and eligible people receiving limited services; and

WHEREAS, the limited state funding for Crisis services makes it difficult for counties to implement new evidence-based services, such as mobile crisis workers that could meet law enforcement officers in the field for crisis calls, that would reduce the need for law enforcement involvement and provide a more trauma-informed response to crisis situations; and

WHEREAS, Wisconsin's counties continue to cover the costs of mental health services for individuals who are not Medicaid eligible.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby request that the state of Wisconsin, in its 2025-27 state biennial budget, provide state GPR funding to cover the full non-federal share of MA CSP and Crisis services.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Tryggestad, second by Clendenning, to adopt Resolutions 17-22. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption

III.C.5.u. Support state GPR funding to cover the full non-federal share of MA CSP and Crisis services.

2025 Conference Resolution 18

Offered for consideration this 21st Day of September 2025 by Langlade County

Relating to

Requesting that the State of Wisconsin, in its 2025-27 State Biennial Budget, Provide State GPR Funding to Cover the Full Non-Federal Share of MA CSP and Crisis Services

WHEREAS, Langlade County is concerned that the public mental health system in Wisconsin is in need of additional resources to respond appropriately to the needs of individuals with persistent mental illness and those experiencing a mental health crisis; and

WHEREAS, state law designates counties with the responsibility for the well-being, treatment, and care of individuals with mental illness, and serving those without private insurance coverage; and

WHEREAS, the Medical Assistance program (MA) covers an array of mental health services, ranging from office-based therapy to inpatient hospitalization, and many of these services are delivered by counties; and

WHEREAS, Community Support Programs (CSP) offer intensive community-based care for adults whose mental illness and functional limitations might otherwise require them to need institutionalized care. Counties use CSP services to keep people out of extended hospitalizations and support people in the community following emergency detentions; and

WHEREAS, counties are required to provide Crisis intervention services including an emergency mental health services program to serve persons in crisis situations - at a minimum, 24-hour crisis telephone service and 24-hour in-person response on an on-call basis; and

WHEREAS, while the state pays the full cost of most MA services, when it comes to county-based CSP and Crisis mental health services, the county finances the cost of the services up front, and receives MA reimbursement for only the federal share for that service; and

WHEREAS, Community Aids funding has not kept pace over the years with increased county costs for services, resulting in counties bearing a disproportionate share of CSP and Crisis service costs from county tax levy; and

WHEREAS, counties are limited in their capacity to use tax levy revenue due to state levy limits, so the lack of Community Aids increases combined with strict property tax controls makes it difficult for counties to maintain Crisis and CSP services; and

WHEREAS, in addition to the costs to county human service departments, counties and municipalities also incur law enforcement costs to transport and provide security for persons in a crisis; and

WHEREAS, the awareness of the 988 National Suicide and Crisis Lifeline has made mental health assessment and referral more readily available, resulting in more demand on the mental health crisis systems; and

WHEREAS, stagnant state funding results in variations in the extent of services available across counties, wait lists for services, and eligible people receiving limited services; and

WHEREAS, the limited state funding for Crisis services makes it difficult for counties to implement new evidence-based services, such as mobile crisis workers that could meet law enforcement officers in the field for crisis calls, that would reduce the need for law enforcement involvement and provide a more trauma-informed response to crisis situations, and

WHEREAS, Wisconsin's counties continue to cover the costs of mental health services for individuals who are not Medicaid eligible.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby request that the state of Wisconsin, in its 2025-27 state biennial budget, provide state GPR funding to cover the full non-federal share of MA CSP and Crisis services.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Tryggestad, second by Clendenning, to adopt Resolutions 17-22. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

III.C.5.u. Support state GPR funding to cover the full non-federal share of MA CSP and Crisis services.

2025 Conference Resolution 19

Offered for consideration this 21st Day of September 2025 by Eau Claire County

Relating to

Support of Increased State Investment for Mental Health Funding

WHEREAS, Eau Claire County is concerned that the public mental health system in Wisconsin is in need of additional resources to respond appropriately to the needs of individuals with persistent mental illness and those experiencing a mental health crisis; and

WHEREAS, state law designates counties with the responsibility for the well-being, treatment, and care of individuals with mental illness, and serving those without private insurance coverage; and

WHEREAS, the Medical Assistance program (MA) covers an array of mental health services, ranging from office-based therapy to inpatient hospitalization, and many of these services are delivered by counties; and

WHEREAS, Community Support Programs (CSP) offer intensive community-based care for adults whose mental illness and functional limitations might otherwise require them to need institutionalized care. Counties use CSP services to keep people out of extended hospitalizations and support people in the community following emergency detentions; and

WHEREAS, counties are required to provide Crisis intervention services including an emergency mental health services program to serve persons in crisis situations - at a minimum, 24-hour crisis telephone service and 24-hour in-person response on an on-call basis; and

WHEREAS, while the state pays the full cost of most MA services, when it comes to county-based CSP and Crisis mental health services, the county finances the cost of the services up front, and receives MA reimbursement for only the federal share for that service; and

WHEREAS, Community Aids funding has not kept pace over the years with increased county costs for services, resulting in counties bearing a disproportionate share of CSP and Crisis service costs from county tax levy; and

WHEREAS, counties are limited in their capacity to use tax levy revenue due to state levy limits, so the lack of Community Aids increases combined with strict property tax controls makes it difficult for counties to maintain Crisis and CSP services; and

WHEREAS, in addition to the costs to county human service departments, counties and municipalities also incur law enforcement costs to transport and provide security for persons in a crisis; and

WHEREAS, the awareness of the 988 National Suicide and Crisis Lifeline has made mental health assessment and referral more readily available, resulting in more demand on the mental health crisis systems; and

WHEREAS, stagnant state funding results in variations in the extent of services available across counties, wait lists for services, and eligible people receiving limited services; and

WHEREAS, the limited state funding for Crisis services makes it difficult for counties to implement new evidence-based services, such as mobile crisis workers that could meet law enforcement officers in the field for crisis calls, that would reduce the need for law enforcement involvement and provide a more trauma-informed response to crisis situations; and

WHEREAS, Wisconsin's counties continue to cover the costs of mental health services for individuals who are not Medicaid eligible.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby request that the state of Wisconsin, in its 2025-27 state biennial budget, provide state general purpose revenue (GPR) funding to cover the full nonfederal share of MA, CSP, and Crisis services.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Tryggestad, second by Clendenning, to adopt Resolutions 17-22. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

III.C.5.u. Support state GPR funding to cover the full non-federal share of MA CSP and Crisis services.

2025 Conference Resolution 20

Offered for consideration this 21st Day of September 2025 by

Outagamie County

Relating to

Requesting that the State of Wisconsin, in its 2025-2027 State Biennial Budget, Provide State General Purpose Revenue (GPR) Funding

WHEREAS, Outagamie County is concerned that the public human service system in Wisconsin is in need of additional resources to respond appropriately to the needs of individuals with persistent mental illness, those experiencing a mental health crisis, and other human service needs; and

WHEREAS, state law designates counties with the responsibility for the well-being, treatment, and care of individuals with mental illness and other human service needs, and serving those without private insurance coverage; and

WHEREAS, the Medical Assistance program (MA) covers an array of mental health services, ranging from office-based therapy to inpatient hospitalization, and many of these services are delivered by counties; and

WHEREAS, Community Support Programs (CSP) offer intensive community-based care for adults whose mental illness and functional limitations might otherwise require them to need institutionalized care. Counties use CSP services to keep people out of extended hospitalizations and support people in the community following emergency detentions; and

WHEREAS, counties are required to provide Crisis intervention services including an emergency mental health services program to serve persons in crisis situations - at a minimum, 24-hour crisis telephone service and 24-hour in-person response on an on-call basis; and

WHEREAS, while the state pays the full cost of most MA services, when it comes to county-based CSP and Crisis mental health services, the county finances the cost of the services up front, and receives MA reimbursement for only the federal share for that service; and

WHEREAS, Community Aids and other human service funding has not kept pace over the years with increased county costs for services, resulting in counties bearing a disproportionate share of CSP, Crisis and other human service costs from county tax levy; and

WHEREAS, counties are limited in their capacity to use tax levy revenue due to state levy limits, so the lack of state human service aid increases combined with strict property tax controls make it difficult for counties to maintain Crisis, CSP and other human service programs; and

WHEREAS, if human services were operated directly by the state, annual increases would be provided to cover increased compensation costs for human services staff similar to the annual compensation increases provided to state employees; and

WHEREAS, in addition to the costs to county human service departments, counties and municipalities also incur law enforcement costs to transport and provide security for persons in a crisis; and

WHEREAS, the awareness of the 988 National Suicide and Crisis Lifeline has made mental health assessment and referral more readily available, resulting in more demand on the mental health crisis systems; and

WHEREAS, stagnant state funding results in variations in the extent of services available across counties, wait lists for services, and eligible people receiving limited services; and

WHEREAS, the limited state funding for Crisis services makes it difficult for counties to implement new evidence-based services, such as mobile crisis workers that could meet law enforcement officers in the field for crisis calls, that would reduce the need for law enforcement involvement and provide a more trauma-informed response to crisis situations; and

WHEREAS, Wisconsin's counties continue to cover the costs of mental health services for individuals who are not Medicaid eligible.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby respectfully request that the State of Wisconsin, in its 2025-2027 state biennial budget, provide state General Purpose Revenue (GPR) funding to cover:

- Full non-federal share of Medical Assistance (MA) Community Support Programs (CSP) and Crisis services.
- Annual increases to State Human Service Aids to cover increased compensation costs for human services staff

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Tryggestad, second by Clendenning, to adopt Resolutions 17-22. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption

III.C.5.u. Support state GPR funding to cover the full non-federal share of MA CSP and Crisis services.

2025 Conference Resolution 21

Offered for consideration this 21st Day of September 2025 by $\begin{array}{c} \text{Polk County} \end{array}$

Relating to

Funding Community Support Program and Crisis Services

WHEREAS, Polk County is concerned that the public mental health system in Wisconsin is in need of additional resources to respond appropriately to the needs of individuals with persistent mental illness and those experiencing a mental health crisis; and

WHEREAS, Polk County is concerned that the public mental health system in Wisconsin is in need of additional resources to respond appropriately to the needs of individuals with persistent mental illness and those experiencing a mental health crisis; and

WHEREAS, state law designates counties with the responsibility for the well-being, treatment, and care of individuals with mental illness, and serving those without private insurance coverage; and

WHEREAS, the Medical Assistance program (MA) covers an array of mental health services, ranging from office-based therapy to inpatient hospitalization, and many of these services are delivered by counties; and

WHEREAS, Community Support Programs (CSP) offer intensive community-based care for adults whose mental illness and functional limitations might otherwise require them to need institutionalized care. Counties use CSP services to keep people out of extended hospitalizations and support people in the community following emergency detentions; and

WHEREAS, counties are required to provide Crisis intervention services including an emergency mental health services program to serve persons in crisis situations - at a minimum, 24-hour crisis telephone service and 24-hour in-person response on an on-call basis; and

WHEREAS, while the state pays the full cost of most MA services, when it comes to county based CSP and Crisis mental health services, the county finances the cost of the services up front, and receives MA reimbursement for only the federal share for that service, and

WHEREAS, Community Aids funding has not kept pace over the years with increased county costs for services, resulting in counties bearing a disproportionate share of CSP and Crisis service costs from county tax levy; and

WHEREAS, counties are limited in their capacity to use tax levy revenue due to state levy limits, so the lack of Community Aids increases combined with strict property tax controls makes it difficult for counties to maintain Crisis and CSP services; and

WHEREAS, in addition to the costs to county human service departments, counties and municipalities also incur law enforcement costs to transport and provide security for persons in a crisis; and

WHEREAS, the awareness of the 988 National Suicide and Crisis Lifeline has made mental health assessment and referral more readily available, resulting in more demand on the mental health crisis systems; and

WHEREAS, stagnant state funding results in variations in the extent of services available across counties, wait lists for services, and eligible people receiving limited services; and

WHEREAS, the limited state funding for Crisis services makes it difficult for counties to implement new evidence-based services, such as mobile crisis workers that could meet law enforcement officers in the field for crisis calls, that would reduce the need for law enforcement involvement and provide a more trauma-informed response to crisis situations; and

WHEREAS, Wisconsin's counties continue to cover the costs of mental health services for individuals who are not Medicaid eligible.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby request that the State of Wisconsin, in its 2025-27 state biennial budget, provide state GPR funding to cover the full non-federal share of MA CSP and Crisis services.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Tryggestad, second by Clendenning, to adopt Resolutions 17-22. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

III.C.5.u. Support state GPR funding to cover the full non-federal share of MA CSP and Crisis services.

2025 Conference Resolution 22

Offered for consideration this 21st Day of September 2025 by Walworth County

Relating to

Urging the State Legislature and Governor to Support Investment in Mental Health Funding

WHEREAS, Walworth County is concerned that the public mental health system in Wisconsin requires additional resources to respond appropriately to the needs of individuals with persistent mental illness and those experiencing a mental health crisis; and

WHEREAS, Wisconsin counties are responsible for delivering behavioral health services and providing for the well-being, treatment, and care of individuals living with mental health concerns; and

WHEREAS, Medicaid programs (MA) fund a range of mental health services, including outpatient treatment, community-based programming, and inpatient hospitalization, and many of these services are directly delivered by counties; and

WHEREAS, Community Support Programs (CSP) offer intensive community-based care for adults whose mental illness and functional limitations might otherwise require them to need institutionalized care. Counties, including Walworth County, use CSP services to support people in the community and prevent extended psychiatric hospitalizations; and

WHEREAS, all Wisconsin counties are required to provide 24-hour Crisis Intervention services; and

WHEREAS, for CSP and Crisis Intervention services, the county finances the cost of the services up front and receives MA reimbursement for only the federal share for that service; and

WHEREAS, Community Aids funding has not increased commensurate with rising county costs for services, resulting in counties bearing a disproportionate share of CSP and Crisis Intervention service costs; and

WHEREAS, the rates for inpatient care at state hospitals has risen by 26.5% in the past four years; and

WHEREAS, in addition to the costs to county human service departments, counties and municipalities also incur law enforcement costs to transport and provide security for persons in a crisis; and

WHEREAS, the limited state funding for crisis services makes it difficult for counties to implement evidence-based services, such as Crisis Law Enforcement Liaisons, that would reduce the need for law enforcement involvement in mental health crisis situations; and

WHEREAS, Wisconsin counties continue to cover the costs of mental health services for individuals who are uninsured.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counites Association, in conference assembled, does hereby request that the Wisconsin State Legislature and Governor, in the 2025-27 state biennial budget, provide state General Purpose Revenue (GPR) funding to cover the full non-federal share of MA for CSP and Crisis Intervention services.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Tryggestad, second by Clendenning, to adopt Resolutions 17-22. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

III.C.5.u. Support state GPR funding to cover the full non-federal share of MA CSP and Crisis services.

2025 Conference Resolution 23

Offered for consideration this 21st Day of September 2025 by Jackson County

Relating to

Advocating for an Inpatient Behavioral Health Facility for Northern Wisconsin

WHEREAS, Northern Wisconsin has limited resources when it comes to inpatient crisis care for individuals with mental illness; and

WHEREAS, recent closures of facilities place a higher burden on the facilities that remain; and

WHEREAS, local law enforcement is tasked with providing transportation of individuals experiencing a mental health crisis and they often spend hours waiting for facilities to respond to requests for inpatient beds; and

WHEREAS, a significant number of individuals experiencing a mental health crisis end up being transported by law enforcement to the state facility in Winnebago; and

WHEREAS, the great distance traveled puts a financial strain on counties and local municipal law enforcement agencies, not to mention the emotional strain experienced by the individuals being transported for several hours, often in handcuffs; and

WHEREAS, Jackson County would like to work with other counties in the Northern part of the state to lobby for state funding to establish an inpatient crisis facility to serve this underserved area.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby urge the State Legislature and the Governor to provide funding (either another State facility or subsidies for private, not-for-profit organizations) to establish an inpatient acute behavioral health unit to serve the Northern counties.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Ernst, second by Ives, to adopt Resolutions 23-25. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

III.C.5.u. Urge the State Legislature and the Governor to provide funding (either another State facility or subsidies for private, not-for-profit organizations) to establish an inpatient acute behavioral health unit to serve the Northern counties.

2025 Conference Resolution 24

Offered for consideration this 21st Day of September 2025 by $\begin{array}{c} Polk \ County \end{array}$

Relating to

Supporting the Creation of an Inpatient Psychiatric Treatment Facility in Northern Wisconsin

WHEREAS, northern Wisconsin has limited resources when it comes to inpatient care for individuals with mental illness; and

WHEREAS, recent closures of facilities such as Sacred Heart Hospital and other HSHS and Prevea facilities place a higher burden on the facilities that remain; and

WHEREAS, local law enforcement is tasked with providing transportation of individuals experiencing a mental health crisis and they often spend hours waiting for facilities to respond to requests for inpatient beds; and

WHEREAS, a significant number of individuals experiencing a mental health crisis end up being transported by law enforcement to appropriate inpatient treatment facilities across the state, including Winnebago Mental Health Institute; and

WHEREAS, the great distance traveled puts a financial strain on counties and local municipal law enforcement agencies, not to mention the emotional strain experienced by the individuals being transported for several hours, often in handcuffs; and

WHEREAS, Polk County would like to work with other counties in the northwestern part of Wisconsin to lobby for state funding to establish an inpatient crisis facility to help meet the mental health needs of this underserved area.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby urge the State Legislature and the Governor to provide funding (either for another state facility or subsidies for private, not-for-profit organizations) to establish an inpatient psychiatric facility to serve the counties of northern Wisconsin.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Ernst, second by Ives, to adopt Resolutions 23-25. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

III.C.5.u. Urge the State Legislature and the Governor to provide funding (either another State facility or subsidies for private, not-for-profit organizations) to establish an inpatient acute behavioral health unit to serve the Northern counties.

2025 Conference Resolution 25

Offered for consideration this 21st Day of September 2025 by $\begin{array}{c} Polk \ County \end{array}$

Relating to

Advocating for an Inpatient Behavioral Health Facility for Northern Wisconsin

WHEREAS, Northern Wisconsin has limited resources when it comes to in-patient crisis care for individuals with mental illness; and

WHEREAS, recent closures of facilities places a higher burden on the facilities that remain; and

WHEREAS, local law enforcement are tasked with providing transportation of individuals experiencing a mental health crisis and they often spend hours waiting for facilities to respond to requests for in-patient beds; and

WHEREAS, a significant number of individuals experiencing a mental health crisis end up being transported by law enforcement to the state facility in Winnebago; and

WHEREAS, the great distance traveled puts a financial strain on counties and local municipal law enforcement agencies, not to mention the emotional strain experienced by the individuals being transported for several hours, often in handcuffs; and

WHEREAS, Polk County would like to work with other counties in the Northern part of the state to lobby for state funding to establish an in-patient crisis facility to serve this underserved area.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counites Association, in conference assembled, does hereby urge the State Legislature and the Governor to provide funding (either another state facility or subsidies for private, not-for-profit organizations) to establish an in-patient acute behavioral health unit to serve the Northern counties.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Ernst, second by Ives, to adopt Resolutions 23-25. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption

III.C.5.u. Urge the State Legislature and the Governor to provide funding (either another State facility or subsidies for private, not-for-profit organizations) to establish an inpatient acute behavioral health unit to serve the Northern counties.

2025 Conference Resolution 26

Offered for consideration this 21st Day of September 2025 by

Eau Claire County

Relating to

Urging Congress to Not Make Dramatic Cuts to Medicaid and the Older Americans Act Funding in the Proposed Reconciliation Bill

WHEREAS, members of Congress are considering which of the substantial cuts in the federal Medicaid program will be included in a reconciliation bill; and

WHEREAS, the reconciliation bill may move rapidly through Congress before details of the cuts are fully understood and before the public and members of local government have the opportunity to provide feedback regarding the impact of the cuts; and

WHEREAS, cuts to Medicaid could significantly reduce Medicaid reimbursements to the county for mandated programs such as Children's Long-Term Support, Adult Family Care, and long-term elder care; and

WHEREAS, Federal Medicaid funding cuts will leave states and counties with a negative impact on their budgets as costs would become the responsibility of the state or county. These cuts would impact the ability to provide services for the disabled, elderly, or mentally ill; and

WHEREAS, cuts to Medicaid and the Older Americans Act programs will hurt vulnerable individuals and families, workers who provide these services, and the communities that must provide crisis/hospital services when citizens experience health crises; and

WHEREAS, Aging and Disability Resource Centers (ADRCs) in Wisconsin offer a strong return on investment while significantly enhancing the well-being of individuals across the state. In 2023, every \$1 invested into ADRCs in Wisconsin led to a savings of \$3.88; and

WHEREAS, Older Americans Act funding is necessary to continue the senior nutrition program, that includes Meals on Wheels and congregate dining.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby request and urge elected representatives that Medicaid and Older American Act cuts not be included in budget reconciliation bills. Counties urge citizens to contact their legislators to reject proposals that reduce federal Medicaid and Older Americans Act funding.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Connors, second by Aasen, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

III.C.3.r. Oppose cuts at the federal level to the Medicaid and Older Americans Act (OAA) programs.

2025 Conference Resolution 27

Offered for consideration this 21st Day of September 2025 by Bayfield County

Relating to

Advocating for the Restoration of Federal SNAP Ed Funding to Support FoodWIse Education

WHEREAS, Wisconsin counties play a vital role in implementing federally funded programs that support the health, food security, and economic resilience of residents, especially low-income individuals and families; and

WHEREAS, the delivery of nutrition education through FoodWIse aligns with county responsibilities to promote public health and administer human services programs; and

WHEREAS, proposed federal budget cuts threaten to significantly reduce or eliminate funding for critical safety net programs, including the Supplemental Nutrition Assistance Program Education (SNAP-Ed), which funds the FoodWIse program administered by the University of Wisconsin-Madison Division of Extension; and

WHEREAS, in Fiscal Year 2025, Wisconsin is projected to receive approximately \$11.84 million in federal SNAP-Ed funding, which supports educators across all 72 counties to deliver evidence-based nutrition education to over 35,000 residents annually, in collaboration with schools, senior centers, food pantries, childcare sites, and other community partners; and

WHEREAS, FoodWIse programming leads to measurable behavior changes that improve public health, including increased vegetable consumption, better food budgeting, and greater physical activity among both youth and adult participants; and

WHEREAS, SNAP-Ed funded initiatives such as "EBT@ Farmers Market" projects enhance access to fresh, healthy, local food for FoodShare participants while directly supporting Wisconsin's local farmers and food producers through increased sales and stronger connections between consumers and growers; and

WHEREAS, this federal investment strengthens rural economies, supports jobs in education and agriculture, and reduces long-term health care costs by addressing diet-related chronic disease through prevention and education; and

WHEREAS, Wisconsin counties support and collaborate with the University of Wisconsin Extension under Wis. Stat. §59.56(3)(f), including FoodWIse programs that improve public health, nutrition, and family well-being through federally funded education and outreach; and

WHEREAS, eliminating or reducing SNAP-Ed funding would create fiscal pressure on counties, undermine food security for vulnerable residents, and negatively impact Wisconsin's local food systems and farming economy.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby strongly advocate for the full restoration and continued investment of federal funding in SNAP-Ed and related nutrition education programs.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Clendenning, second by Taylor, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

III.K.19. Support continued investment of federal funding in SNAP-Ed and related nutrition education programs.

2025 Conference Resolution 28

Offered for consideration this 21st Day of September 2025 by Walworth County

Relating to

Urging the State Legislature and Governor to Impose Age Restrictions on the Sale of Products Containing Delta-8 Tetrahydrocannabinol

WHEREAS, Delta-8 Tetrahydrocannabinol (Delta-8) is a psychoactive substance found in the Cannabis sativa plant, of which marijuana and hemp are two varieties; and

WHEREAS, Delta-8 is one of over 100 cannabinoids produced naturally by the cannabis plant but is not found in significant amounts in the cannabis plant. As a result, concentrated amounts of Delta-8 are typically manufactured from hemp-derived cannabidiol (CBD); and

WHEREAS, Delta-8 products have not been evaluated or approved by the FDA for safe use in any context; and

WHEREAS, when the federal government passed the 2018 Farm Hemp Bill, they defined tetrahydrocannabinol (THC) as Delta-9 and unintentionally created a new and legal market for Delta-8, which is produced from hemp-derived CBD; and

WHEREAS, Delta-8 products are currently available widely in Walworth County in a range of forms and flavors; and

WHEREAS, Delta-8 products pose health risks to youth due to an absence of age restrictions, marketing tactics that appeal to young consumers, and unverified concentrations of Delta-8 in products; and

WHEREAS, Walworth County has experienced a marked increase in hospitalizations associated with cannabinoid use in youth ages 11-20.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counites Association, in conference assembled, does hereby request that the Wisconsin State Legislature and Governor impose age restrictions on the purchase of Delta-8 products and prohibit advertising of Delta-8 products within close proximity of schools, playgrounds, or other areas that youth may frequently visit.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Depperman, second by Reiff, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

III E.8.a. Request that the Wisconsin State Legislature and Governor impose age restrictions on the purchase of Delta-8 products and prohibit advertising of Delta-8 products within close proximity of schools, playgrounds, or other areas that youth may frequently visit.

2025 Conference Resolution 29

Offered for consideration this 21st Day of September 2025 by Outagamie County

Relating to

Requesting the State of Wisconsin Provide Financial Assistance of \$1 Per Capita to each County and Tribe or a Cost-Share of Emergency Management Staffing Costs

WHEREAS, the federal government has called for a review of the Federal Emergency Management Agency and its programs, and there is bipartisan legislation proposed to remove the Federal Emergency Management Agency from the Department of Homeland Security or be entirely disbanded; and

WHEREAS, there is consistent messaging that state and local governments are expected to take a lead role on emergency management, disaster response, recovery, mitigation, and preparedness, potentially without federal grants like the Emergency Management Performance Grant, Homeland Security Grant Program, Building Resilient Infrastructure and Communities, Flood Mitigation Grants, and other grants that are utilized by the State of Wisconsin and county and tribal governments to fund everyday emergency functions; and

WHEREAS, Wisconsin State Statute Chapter 323 outlines the roles and responsibilities of state, local and tribal governments with regard to emergency management. Additionally, other state agencies have responsibilities and requirements that are placed on local governments which are supported by the federal grants that the State of Wisconsin receives (e.g., Department of Safety and Professional Standards requires fires chiefs to have Incident Command System training); and

WHEREAS, the federal government has created thresholds for state and local governments to meet for any federal assistance following a disaster, including over \$11 million in public infrastructure damage for Financial Fiscal Year 2025 as well as hundreds of homes to be majorly damaged or destroyed for the federal individual assistance program which has led the State of Wisconsin to create a Disaster Fund to partially reimburse communities impacted by severe weather events; and

WHEREAS, the Wisconsin Disaster Fund historically runs out of money during the fiscal year due to limited funds being appropriated to it and this fund does not provide assistance to residents who may be displaced or otherwise impacted by severe weather events; and

WHEREAS, the weather-related disasters that impact Wisconsin, such as flooding, wildfires, tornadoes, straight-line wind (derecho) events, blizzards, ice storms, and extreme

temperatures continue to impact the communities with the second most recorded tornadoes in Wisconsin history happening in 2024; and

WHEREAS, historically, the deadliest wildfire and tenth deadliest tornado events in United States history having occurred in Wisconsin; and

WHEREAS, local emergency management professionals are switching careers with increasing frequency with almost three-quarters of the lead emergency managers at the county and tribal level having changed roles within the past five years.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby respectfully request the State of Wisconsin provide financial assistance of \$1 per capita of each county and tribe or a cost-share of Emergency Management staffing costs not to exceed current federal grant funding with each county and tribe to be able to prepare for, respond to, and recover from disasters, in addition to funding the Wisconsin Disaster Fund at the threshold identified by the federal government for state and local governments to handle before there is any federal assistance, for a grant program providing assistance to impacted residents be included in the Wisconsin Disaster Fund, and for appropriate staffing for Wisconsin Emergency Management to develop this new grant program.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Connors, second by Gabrielson, to adopt Resolutions 29-32. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

IV.A.3. Request that the State of Wisconsin provide financial assistance of \$1 per capita for each county and tribe, or a cost-share for Emergency Management staffing costs, not to exceed current federal grant funding levels, to ensure counties and tribes can prepare for, respond to, and recover from disasters. Additionally, the Wisconsin Disaster Fund be funded at the threshold necessary for the state and local governments to meet before qualifying for federal assistance, as established by the federal government. A new Individual Assistance grant program providing assistance to residents impacted by disasters be included in the Wisconsin Disaster Fund, and adequate staffing be provided for Wisconsin Emergency Management to administer this new grant program.

2025 Conference Resolution 30

Offered for consideration this 21st Day of September 2025 by **Jefferson County**

Relating to

Support of Local and State Emergency Management Programs

WHEREAS, the federal government has initiated a review of the Federal Emergency Management Agency (FEMA) and its programs, with bipartisan legislation proposed to either remove FEMA from the Department of Homeland Security or disband it and/or its programs entirely; and

WHEREAS, Chapter 323 of the Wisconsin State Statutes outlines the roles and responsibilities of state, local, and tribal governments in emergency management, and state agencies have placed requirements on local governments, supported by federal grants that are received by the State of Wisconsin; and

WHEREAS, state and local governments are expected to take a leading role in emergency management, disaster response, recovery, mitigation, and preparedness, and might be directed to do so without the continued support of critical federal funding and grants, such as the Emergency Management Performance Grant (EMPG), Homeland Security Grant Program, Building Resilient Infrastructure and Communities (BRIC) program, Flood Mitigation Grants, and other federal programs that Wisconsin's state, county, and tribal governments rely on to fund daily emergency management programs and functions; and

WHEREAS, the threshold for state and local governments to meet for access to federal disaster assistance in 2025 includes over \$11 million in public infrastructure damage or the destruction of hundreds of homes, which has led the State of Wisconsin to create a Disaster Fund to partially reimburse communities impacted by severe weather events; and

WHEREAS, the Wisconsin Disaster Fund (WDF) has historically run out of funds due to insufficient appropriations; and

WHEREAS, there are residents who may be displaced or otherwise impacted by severe weather events who do not qualify for WDF, leaving emergency management professionals unable to offer assistance; and

WHEREAS, weather-related disasters in Wisconsin, including flooding, tornadoes, straight-line winds, blizzards, ice storms, and extreme temperatures continue to increase and affect communities, with 2024 seeing the second-most recorded tornadoes in Wisconsin history; and

WHEREAS, Emergency Management Directors from counties throughout the State of Wisconsin have recommended funding strategies to ensure a continuation of these critical services, such as assistance of \$1 per capita for each county and tribe, or a cost share for Emergency Management staffing costs, not to exceed current federal grant levels, and a request that the WDF be funded at the threshold necessary for the state and local governments to meet before qualifying for federal assistance, as established by the federal government, and that a new grant program providing much-needed individual assistance to residents impacted by disasters that would be included in the WDF.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby request that the State of Wisconsin provide financial assistance of \$1 per capita for each county and tribe, or a cost-share for emergency management staffing costs, not to exceed current federal grant funding levels; and

BE IT FURTHER RESOLVED that the Wisconsin State Legislature and Governor of Wisconsin consider additional funding strategies, including the aforementioned ideas from emergency management directors.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Connors, second by Gabrielson, to adopt Resolutions 29-32. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

IV.A.3. Request that the State of Wisconsin provide financial assistance of \$1 per capita for each county and tribe, or a cost-share for Emergency Management staffing costs, not to exceed current federal grant funding levels, to ensure counties and tribes can prepare for, respond to, and recover from disasters. Additionally, the Wisconsin Disaster Fund be funded at the threshold necessary for the state and local governments to meet before qualifying for federal assistance, as established by the federal government. A new Individual Assistance grant program providing assistance to residents impacted by disasters be included in the Wisconsin Disaster Fund, and adequate staffing be provided for Wisconsin Emergency Management to administer this new grant program.

2025 Conference Resolution 31

Offered for consideration this 21st Day of September 2025 by Vernon County

Relating to

Support of Local and State Emergency Management Programs

WHEREAS, the federal government has initiated a review of the Federal Emergency Management Agency (FEMA) and its programs, with bipartisan legislation proposed to either remove FEMA from the Department of Homeland Security or disband it entirely; and

WHEREAS, there is consistent messaging that state and local governments are expected to take a leading role in emergency management, disaster response, recovery, mitigation, and preparedness - potentially without the continued federal support of critical grants, such as the Emergency Management Performance Grant (EMPG), Homeland Security Grant Program, Building Resilient Infrastructure and Communities (BRIC) program, Flood Mitigation Grants, and other federal programs that Wisconsin's state, county, and tribal governments rely on to fund daily emergency management programs and functions; and

WHEREAS, the Wisconsin Legislature has enacted Statute 323, which outlines the roles and responsibilities of state, local, and tribal governments in emergency management, and other state agencies have requirements on local governments, supported by federal grants that the State of Wisconsin receives (e.g., the Department of Safety and Professional Standards requires fire chiefs to have Incident Command System training); and

WHEREAS, the federal government has established thresholds for state and local governments to meet for access to federal disaster assistance, including over \$11 million in public infrastructure damage for the fiscal year 2025 and the destruction of hundreds of homes to trigger the federal individual assistance program - leading the State of Wisconsin to create a Disaster Fund to partially reimburse communities impacted by severe weather events; and

WHEREAS, the Wisconsin Disaster Fund has historically run out of money during the fiscal year due to insufficient funds being appropriated, and this fund does not provide assistance to residents who may be displaced or otherwise impacted by severe weather events; and

WHEREAS, weather-related disasters in Wisconsin, including flooding, wildfires, tornadoes, straight-line winds (derechos), blizzards, ice storms, and extreme temperatures, continue to affect communities, with the second-most recorded tornadoes in Wisconsin history occurring in 2024, and historically significant natural disasters such as the deadliest wildfire and the tenth deadliest tornado events in U.S. history occurring in the state; and

WHEREAS, local emergency management professionals are changing roles with increasing frequency, with nearly three-quarters of lead emergency managers at the county and tribal levels having changed positions within the past five years.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby request that the State of Wisconsin provide financial assistance of \$1 per capita for each county and tribe, or a cost-share for Emergency Management staffing costs, not to exceed current federal grant funding levels, to ensure counties and tribes can prepare for, respond to, and recover from disasters. Additionally, the Wisconsin Disaster Fund be funded at the threshold necessary for the state and local governments to meet before qualifying for federal assistance, as established by the federal government. A new Individual Assistance grant program providing assistance to residents impacted by disasters be included in the Wisconsin Disaster Fund, and adequate staffing be provided for Wisconsin Emergency Management to administer this new grant program.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Connors, second by Gabrielson, to adopt Resolutions 29-32. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

IV.A.3. Request that the State of Wisconsin provide financial assistance of \$1 per capita for each county and tribe, or a cost-share for Emergency Management staffing costs, not to exceed current federal grant funding levels, to ensure counties and tribes can prepare for, respond to, and recover from disasters. Additionally, the Wisconsin Disaster Fund be funded at the threshold necessary for the state and local governments to meet before qualifying for federal assistance, as established by the federal government. A new Individual Assistance grant program providing assistance to residents impacted by disasters be included in the Wisconsin Disaster Fund, and adequate staffing be provided for Wisconsin Emergency Management to administer this new grant program.

Judicial and Public Safety

2025 Conference Resolution 32

Offered for consideration this 21st Day of September 2025 by Taylor County

Relating to

Requesting Support of Local and State Emergency Management Programs

WHEREAS, the federal government has initiated a review of the Federal Emergency Management Agency (FEMA) and its programs, with bipartisan legislation proposed to either remove FEMA from the Department of Homeland Security or disband it entirely; and

WHEREAS, there is consistent messaging that state and local governments are expected to take a leading role in emergency management, disaster response, recovery, mitigation, and preparedness - potentially without the continued federal support of critical grants, such as the Emergency Management Performance Grant, Homeland Security Grant Program, Building Resilient Infrastructure and Communities Grant (BRIC), Flood Mitigation Grants, and other federal programs that Wisconsin's state, county, and tribal governments rely on to fund daily emergency management programs and functions; and

WHEREAS, the Wisconsin Legislature has enacted Statute 323, which outlines the roles and responsibilities of state, local, and tribal governments in emergency management, and other state agencies have requirements on local governments, supported by federal grants that the State of Wisconsin receives (e.g., the Department of Safety and Professional Standards requires fire chiefs to have Incident Command System training); and

WHEREAS, the federal government has established thresholds for state and local governments to meet for access to federal disaster assistance, including over \$11 million in public infrastructure damage for the fiscal year 2025 and the destruction of hundreds of homes to trigger the federal individual assistance program - leading the State of Wisconsin to create a Disaster Fund to partially reimburse communities impacted by severe weather events; and

WHEREAS, the Wisconsin Disaster Fund has historically run out of money during the fiscal year due to insufficient funds being appropriated, and this fund does not provide assistance to residents who may be displaced or otherwise impacted by severe weather events; and

WHEREAS, weather-related disasters in Wisconsin, including flooding, wildfires, tornadoes, straight-line winds (derechos), blizzards, ice storms, and extreme temperatures, continue to affect communities, with the second-most recorded tornadoes in Wisconsin history occurring in 2024, and historically significant natural disasters such as the deadliest wildfire and the tenth deadliest tornado events in U.S. history occurring in the state; and

WHEREAS, local emergency management professionals are changing roles with increasing frequency, with nearly three-quarters of lead emergency managers at the county and tribal levels having changed positions within the past five years.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby approve and request that the State of Wisconsin provide financial assistance of \$1 per capita for each county and tribe, or a cost-share for Emergency Management staffing costs, not to exceed current federal grant funding levels, to ensure counties and tribes can prepare for, respond to, and recover from disasters; and

BE IT FURTHER RESOLVED that the Wisconsin Disaster Fund shall be funded at the threshold necessary for the state and local governments to meet before qualifying for federal assistance, as established by the federal government. A new Individual Assistance grant program providing assistance to residents impacted by disasters shall be included in the Wisconsin Disaster Fund, and adequate staffing shall be provided for Wisconsin Emergency Management to administer this new grant program.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Connors, second by Gabrielson, to adopt Resolutions 29-32. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

IV.A.3. Request that the State of Wisconsin provide financial assistance of \$1 per capita for each county and tribe, or a cost-share for Emergency Management staffing costs, not to exceed current federal grant funding levels, to ensure counties and tribes can prepare for, respond to, and recover from disasters. Additionally, the Wisconsin Disaster Fund be funded at the threshold necessary for the state and local governments to meet before qualifying for federal assistance, as established by the federal government. A new Individual Assistance grant program providing assistance to residents impacted by disasters be included in the Wisconsin Disaster Fund, and adequate staffing be provided for Wisconsin Emergency Management to administer this new grant program.

Judicial and Public Safety

2025 Conference Resolution 33

Offered for consideration this 21st Day of September 2025 by Forest County

Relating to

Requesting the Wisconsin Department of Transportation Allow Employees Working for County Highway Departments to be Exempt from CDL Requirements

WHEREAS, the State of Wisconsin requires a Commercial Driver's License (CDL) in order to operate vehicles that weigh over 26,000 pounds; and

WHEREAS, in order to get a CDL an applicant must have, among other things, a Department of Transportation (DOT) medical card requiring a DOT physical, pass a written test, and pass a CDL driving test; and

WHEREAS, it can be time consuming and expensive to obtain a CDL; and

WHEREAS, many plow trucks and dump trucks used by the highway department exceed 26,000 pounds and therefore requires a CDL; and

WHEREAS Wis. Stat. Sec. 343.055 (1)(b) exempts firefighters from CDL licensing requirements; and

WHEREAS, the Forest County Highway Department has had a difficult time obtaining employees that have a CDL or are willing to incur the time and expenses to obtain a CDL; and

WHEREAS, the Forest County Board of Supervisors believes it would be in the best interest of the county to exempt Highway Department employees from having a CDL in order to operate the plow trucks and dump trucks.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby request that the Wisconsin Department of Transportation allow employees working for various county highway departments to be exempt from CDL requirements.

<u>STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE</u>: Indefinitely postpone.

RESOLUTIONS COMMITTEE ACTION: Motion by Aasen, second by Schroeder, to

indefinitely postpone. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Indefinitely postpone.

2025 CONFERENCE ACTION:

Caption:

Transportation and Public Works

2025 Conference Resolution 34

Offered for consideration this 21st Day of September 2025 by Langlade County

Relating to

Requesting Legislative Changes to Improve Rural Community Economies by Providing Local Authority to Define Business Districts and Reduce Speeds in Those Districts Along State and Federal Highways

WHEREAS, Langlade County is comprised of 19 civil divisions governed by city, village, and town boards; and

WHEREAS, 18 of the 19 Langlade County civil divisions are rural communities mostly dependent upon the timber, agricultural, and tourism industries; and

WHEREAS, DOT speed regulations are based almost purely on comfortable speed for motorists with reductions only authorized when known safety hazards (corners, high traffic intersections, etc.) are present or when crashes are documented; and

WHEREAS, businesses in rural communities are often passed by at high rates of speed resulting in increased customer and pedestrian risks in those areas; and

WHEREAS, businesses in rural communities are often passed at high rates of speed resulting in less customer participation and reduced economic development for rural communities; and

WHEREAS, providing authority for rural communities to designate business districts and require speed reductions to 35 miles per hour or less would improve economic opportunities and spur business growth in rural communities.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby request federal agencies and the State of Wisconsin process changes in policies, regulations, and practices to provide authority to municipalities with populations of less than 10,000 by official action of the municipal body to identify business districts along federal and state highways and reduce speed limits to no more than 35 miles per hour within those districts when approved by resolution of the governing board of the municipality. Such business districts should be limited to no more than 2 miles in length in no more than 4 separate highway segments within the municipality.

<u>STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE</u>: Indefinitely postpone.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Clendenning, second by Connors, to indefinitely postpone. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Indefinitely postpone.

2025 CONFERENCE ACTION:

Caption:

Transportation and Public Works

RESOLUTIONS 35-61

REAFFIRM CURRENT POSITIONS OF THE WISCONSIN COUNTIES ASSOCIATION

2025 Conference Resolution 35

Offered for consideration this 21st Day of September 2025 by Barron County

Relating to

Increasing Base Funding for County Conservation Staffing to \$20.2 Million

WHEREAS, county Soil and Water Conservation Department (SWCD) staff are relied upon to carry out a range of Wisconsin's state agricultural and resource management programs that reduce non-point pollution, preserve farmland, protect waterfront property, reclaim non-metallic mines, limit aquatic invasive species control, manage forests, and reduce floods; and

WHEREAS, SWCDs assist Wisconsin's farmers in many ways, including supporting producer-led watershed groups, developing nutrient management plans, engineering manure storage and transfer systems, and applying conservation practices that promote soil health and build profitability; and

WHEREAS, the shared conservation work of SWCD professionals and landowners has major water quality benefits, including preventing soil erosion, protecting drinking water supply, increasing rainwater infiltration into groundwater aquifers, and restoring native habitat; and

WHEREAS, SWCD experts are trusted, technical advisors that consult with landowners to understand their land management goals and then propose customized solutions that includes project planning and contracting, engineering, quality control, and securing of cost-share funding to reduce project expenses; and

WHEREAS, building a partnership based on trust and understanding with farmer and landowner clients cannot happen instantly, but rather, requires a sustained commitment over time from SWCD professionals; and

WHEREAS, SWCDs leverage cost-share funding from federal and private sources, providing a 2:1 return on the state investment, and spurring local economic growth in industries including agriculture, construction, tourism, forestry, and recreation; and

WHEREAS, the State of Wisconsin codifies SWCDs' role in carrying out state conservation standards via Wis. Stats. Chap. 92, defining a goal that the state fund staff positions in every SWCD at 100% of the first, 70% of the second, and 50% of each additional staff position; and

WHEREAS, the State of Wisconsin has not ensured baseline support of SWCDs by meeting this funding goal since its inception, and in the 18-year period from 2006 to 2024, base funding relative to SWCD staffing needs decreased by 24%; and

WHEREAS, supporting county SWCDs is a widely supported priority supported by conservation, environmental and local government groups alike.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby urge the Wisconsin State Legislature to strengthen the viability of the state's County Soil and Water Conservation Staffing program by increasing base funding for the program by \$11,035,900 on an annual basis to a total of \$20.2 million annually.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Taylor, second by Aasen, to adopt Resolutions 35-61. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

<u>Caption</u>

II.G.1.gg. Support and urge the Wisconsin Legislature to provide \$20.2 million in stable, base funding for county conservation staffing, in fulfillment of the state's core funding goal and in recognition that county LWCD professionals are among the best and most cost-effective solutions to improving water quality, achieving clean and safe drinking water, and supporting a variable agricultural industry at the same time.

Agriculture, Environment, and Land Use

2025 Conference Resolution 36

Offered for consideration this 21st Day of September 2025 by $\begin{array}{c} Polk \ County \end{array}$

Relating to

Increasing Base Funding for County Conservation Staff to \$20.2 Million

WHEREAS, county Land and Water Conservation Department (LWCD) staff are relied upon to carry out a range of Wisconsin's state agricultural and resource management programs that reduce non-point pollution, preserve farmland, protect waterfront property, reclaim non-metallic mines, limit aquatic invasive species control, manage forests, and reduce floods; and

WHEREAS, LWCDs assist Wisconsin's farmers in many ways, including supporting producer-led watershed groups, developing nutrient management plans, engineering manure storage and transfer systems, and applying conservation practices that promote soil health and build profitability; and

WHEREAS, the shared conservation work of LWCD professionals and landowners has major water quality benefits, including preventing soil erosion, protecting drinking water supply, increasing rainwater infiltration into groundwater aquifers, and restoring native habitat; and

WHEREAS, LWCD experts are trusted, technical advisors that consult with landowners to understand their land management goals and then propose customized solutions that includes project planning and contracting, engineering, quality control, and securing of cost-share funding to reduce project expenses; and

WHEREAS, building a partnership based on trust and understanding with farmer and landowner clients cannot happen instantly, but rather, requires a sustained commitment over time from LWCD professionals; and

WHEREAS, LWCDs leverage cost-share funding from federal and private sources, providing a 2:1 return on the state investment, and spurring local economic growth in industries including agriculture, construction, tourism, forestry, and recreation; and

WHEREAS, the State of Wisconsin codifies LWCDs? role in carrying out state conservation standards via Wis. Stats. Chap. 92, defining a goal that the state fund staff positions in every LWCD at 100% of the first, 70% of the second, and 50% of each additional staff position; and

WHEREAS, the State of Wisconsin has not ensured baseline support of LWCDs by meeting this funding goal since its inception, and in the 18-year period from 2006 to 2024, base funding relative to LWCD staffing needs decreased by 24%; and

WHEREAS, supporting county LWCDs is a widely supported priority supported by conservation, environmental and local government groups alike.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby urge the Wisconsin State Legislature to strengthen the viability of the state's County Land and Water Conservation Staffing program by increasing base funding for the program by \$11,035,900 on an annual basis to a total of \$20.2 million annually.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Taylor, second by Aasen, to adopt Resolutions 35-61. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

II.G.1.gg. Support and urge the Wisconsin Legislature to provide \$20.2 million in stable, base funding for county conservation staffing, in fulfillment of the state's core funding goal and in recognition that county LWCD professionals are among the best and most cost-effective solutions to improving water quality, achieving clean and safe drinking water, and supporting a variable agricultural industry at the

same time.

Agriculture, Environment, and Land Use

2025 Conference Resolution 37

Offered for consideration this 21st Day of September 2025 by Lincoln County

Relating to

Supporting an Increase in Base Funding for County Conservation Staffing to \$20.2 Million

WHEREAS, county Land and Water Conservation Department (LWCD) staff are relied upon to carry out a range of Wisconsin's state agricultural and resource management programs that reduce non-point pollution, preserve farmland, protect waterfront property, reclaim non-metallic mines, limit aquatic invasive species control, manage forests, and reduce floods; and

WHEREAS, LWCDs assist Wisconsin's farmers in many ways, including supporting producer-led watershed groups, developing nutrient management plans, engineering manure storage and transfer systems, and applying conservation practices that promote soil health and build profitability; and

WHEREAS, the shared conservation work of LWCD professionals and landowners has major water quality benefits, including preventing soil erosion, protecting drinking water supply, increasing rainwater infiltration into groundwater aquifers, and restoring native habitat; and

WHEREAS, LWCD experts are trusted, technical advisors that consult with landowners to understand their land management goals and then propose customized solutions that includes project planning and contracting, engineering, quality control, and securing of cost-share funding to reduce project expenses; and

WHEREAS, building a partnership based on trust and understanding with farmer and landowner clients cannot happen instantly, but rather, requires a sustained commitment over time from LWCD professionals; and

WHEREAS, LWCDs leverage cost-share funding from federal and private sources, providing a 2:1 return on the state investment, and spurring local economic growth in industries including agriculture, construction, tourism, forestry, and recreation; and

WHEREAS, the State of Wisconsin codifies LWCDs' role in carrying out state conservation standards via Wis. Stats. Chap. 92, defining a goal that the State fund staff positions in every LWCD at 100% of the first, 70% of the second, and 50% of each additional staff position; and

WHEREAS, the State of Wisconsin has not ensured baseline support of LWCDs by meeting this funding goal since its inception, and in the 18-year period from 2006 to 2024, base funding relative to LWCD staffing needs decreased by 24%; and

WHEREAS, supporting county LWCDs is a widely supported priority supported by conservation, environmental and local government groups alike.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby urge the Wisconsin State Legislature to strengthen the viability of the state's County Land and Water Conservation Staffing program by increasing base funding for the program by \$11,035,900 on an annual basis to a total of \$20.2 million annually.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Taylor, second by Aasen, to adopt Resolutions 35-61. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

II.G.1.gg. Support and urge the Wisconsin Legislature to provide \$20.2 million in stable, base funding for county conservation staffing, in fulfillment of the state's core funding goal and in recognition that county LWCD professionals are among the best and most cost-effective solutions to improving water quality, achieving clean and safe drinking water, and supporting a variable agricultural industry at the same time.

Agriculture, Environment, and Land Use

2025 Conference Resolution 38

Offered for consideration this 21st Day of September 2025 by $Buffalo\ County$

Relating to

Increasing Base Funding for County Conservation Staff to \$20.2 Million

WHEREAS, county Land and Water Conservation Department (LWCD) staff are relied upon to carry out a range of Wisconsin's state agricultural and resource management programs that reduce non-point pollution, preserve farmland, protect waterfront property, reclaim non-metallic mines, limit aquatic invasive species control, manage forests, and reduce floods; and

WHEREAS, LWCDs assist Wisconsin's farmers in many ways, including supporting producer-led watershed groups, developing nutrient management plans, engineering manure storage and transfer systems, and applying conservation practices that promote soil health and build profitability; and

WHEREAS, the shared conservation work of LWCD professionals and landowners has major water quality benefits, including preventing soil erosion, protecting drinking water supply, increasing rainwater infiltration into groundwater aquifers, and restoring native habitat; and

WHEREAS, LWCD experts are trusted, technical advisors that consult with landowners to understand their land management goals and then propose customized solutions that includes project planning and contracting, engineering, quality control, and securing of cost-share funding to reduce project expenses; and

WHEREAS, building a partnership based on trust and understanding with farmer and landowner clients cannot happen instantly, but rather, requires a sustained commitment over time from LWCD professionals; and

WHEREAS, LWCDs leverage cost-share funding from federal and private sources, providing a 2:1 return on the state investment, and spurring local economic growth in industries including agriculture, construction, tourism, forestry, and recreation; and

WHEREAS, the State of Wisconsin codifies LWCDs' role in carrying out state conservation standards via Wis. Stats. Chap. 92, defining a goal that the state fund staff positions in every LWCD at 100% of the first, 70% of the second, and 50% of each additional staff position; and

WHEREAS, the State of Wisconsin has not ensured baseline support of LWCDs by meeting this funding goal since its inception, and in the 18-year period from 2006 to 2024, base funding relative to LWCD staffing needs decreased by 24%; and

WHEREAS, supporting county LWCDs is a widely supported priority supported by conservation, environmental and local government groups alike.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby urge the Wisconsin State Legislature to strengthen the viability of the state's County Land and Water Conservation Staffing program by increasing base funding for the program by \$11,035,900 on an annual basis to a total of \$20.2 million annually.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Taylor, second by Aasen, to adopt Resolutions 35-61. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

II.G.1.gg. Support and urge the Wisconsin Legislature to provide \$20.2 million in stable, base funding for county conservation staffing, in fulfillment of the state's core funding goal and in recognition that county LWCD professionals are among the best and most cost-effective solutions to improving water quality, achieving clean and safe drinking water, and supporting a variable agricultural industry at the same time.

Agriculture, Environment, and Land Use

2025 Conference Resolution 39

Offered for consideration this 21st Day of September 2025 by Bayfield County

Relating to

Conducting Additional Research on Chronic Wasting Disease to Improve Testing, Treatment, and Management Options

WHEREAS, chronic wasting disease (CWD) is a fatal neurological disease of cervids which threatens to cause significant economic, cultural and ecological damage to Wisconsin's deer and elk populations; and

WHEREAS, a better understanding of CWD is needed to develop better management tools; and

WHEREAS, current funding and research levels do not commensurate to the threat posed by CWD; and

WHEREAS, since the discovery of CWD in Wisconsin in 2001 it is now found in wild deer in at least 41 counties and has been found in over 25 captive cervid farms; and

WHEREAS, in the most highly infected areas of Dane and Iowa counties the prevalence rate in adult males is about 50% and in adult females is about 35%; and

WHEREAS, the Wisconsin Department of Health, the Centers for Disease Control, and the World Health Organization all recommend that cervid meat only be eaten after the animal harvested has tested negative for CWD; and

WHEREAS, in 2024 nearly 800,000 gun and archery deer hunting licenses were sold in Wisconsin; and

WHEREAS, according to a recent study, hunters in Wisconsin spent \$2.5 billion annually. Eighty-eight percent of the hunters in Wisconsin participated in deer hunting, making it the most popular form of hunting in the state.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby urge the State Legislature to fund and direct state agencies to conduct the following research in order to better manage CWD:

- Develop a reliable, rapid, and easy to administer CWD test that can be conducted on live cervids.
- Develop a reliable, rapid, and easy to administer CWD test that can be implemented in the field on harvested cervids that will provide test results.
- Develop a cervid vaccine for CWD.
- Develop a cure for CWD infected cervids.
- Breed inheritable resistance to CWD in captive cervids such that the cervids do not carry or shed CWD prions.
- Determine CWD prion longevity and virulence in contaminated soil, feed, and crops under a wide range of environmental conditions.
- Develop a better understanding of CWD prion movement in the environment once outside of cervids.
- Expand monitoring of wild cervids in CWD endemic zones to better understand the effect of CWD on cervid populations.
- Conduct epidemiological assessment of CWD prions on human health including whether humans are already carriers of CWD prions, the likelihood of CWD prions infecting humans and causing disease, and the impact of eating CWD positive cervids.
- Conduct additional research to determine the viability and methodology for composting CWD infected cervids.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Taylor, second by Aasen, to adopt Resolutions 35-61. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

- II.J.2.e. Urge the State Legislature to direct state agencies, and provide funding, to conduct the following research and development in order to better manage chronic wasting disease (CWD):
 - Develop a reliable, rapid, and easy to administer CWD test that can be conducted on live cervids.
 - Develop a reliable, rapid, and easy to administer CWD test that can be implemented in the field on harvested deer and can provide immediate results.
 - Develop a vaccine for CWD for cervids.
 - Develop a cure for CWD infected cervids.

- Breed inheritable resistance to CWD in captive cervids such that the cervids are both asymptomatic and do not carry and shed prions.
- Determine CWD prion longevity and virulence in contaminated soil, feed, and crops under a range of environmental conditions and soil types.
- Develop a better understanding of CWD prion movement in the environment once outside of a cervid.
- Expand monitoring of individual animal and herd health in CWD endemic zones to better understand the effect of CWD on population dynamics.
- Conduct epidemiological assessment of CWD prions on human health including whether humans are already carriers of CWD prions, the likelihood of CWD prions infecting humans and causing disease, and the impact of eating CWD positive deer, if any.
- Conduct additional research to determine the viability and methodology for composting CWD infected cervids.

Agriculture, Environment, and Land Use

2025 Conference Resolution 40

Offered for consideration this 21st Day of September 2025 by

Monroe County

Relating to

Supporting the Wisconsin Fund Grant Program Remaining in the State Budget

WHEREAS, over half of Monroe County residents utilize a septic system; and

WHEREAS, there are almost ten thousand septic systems in Monroe County, with just over four thousand of those systems being thirty-three years old or older; and

WHEREAS, the cost of replacing a septic system can range anywhere from \$10,000 to \$25,000, depending on the type of system; and

WHEREAS, the State of Wisconsin offers financial assistance to residents who need to replace a failing septic system that is at least 33 years old; and

WHEREAS, this program, named the Wisconsin Fund Grant Program, was established in 1980 to assist homeowners in the replacement of failing septic systems; and

WHEREAS, the Wisconsin Fund Grant Program provides grant funding for qualifying, low-income property owners, to reimburse up to 60% of the cost of replacement of a failing septic system (not to exceed \$7,000); and

WHEREAS, 39% of households in Monroe County have annual income of less than \$50,000, according to CensusReporter.org; and

WHEREAS, funding for this program has been reduced in recent years, and the program itself was scheduled to end in June 2025; and

WHEREAS, funding for this program was recently restored in the Governor's proposed 2025-2027 biennial state budget, with no sunset date; and

WHEREAS, a failing septic system endangers not only the health of county residents but also the safety of their drinking water; and

WHEREAS, Monroe County wishes to ensure the health and safety of all residents, and to protect the safety and quality of our drinking water.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby support restoring the Wisconsin Fund Grant Program to the biennial budget, without a sunset, which is Item Number 12 ("Private On-Site Wastewater System Update and Continuation") under the Department of Safety and Professional Services in the Governor's proposed budget (p. 584).

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Taylor, second by Aasen, to adopt Resolutions 35-61. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

II.E.2. Support full funding of the Wisconsin Fund Grant Program and oppose any funding cuts to the program.

Agriculture, Environment, and Land Use

2025 Conference Resolution 41

Offered for consideration this 21st Day of September 2025 by Bayfield County

Relating to

Wake Boat Regulation and Preservation of Local Control

WHEREAS, the lakes and rivers of Wisconsin are irreplaceable natural resources that are vital to the state's tourism economy, outdoor recreation culture, and ecological health; and

WHEREAS, wake boats and wake surfing are increasingly popular but generate powerful wakes that can accelerate shoreline erosion, damage aquatic habitats, and create safety concerns for swimmers, paddlers, and other boaters; and

WHEREAS, legislation has been proposed to establish statewide regulations for wake surfing and wake boat use; and

WHEREAS, the proposed legislation fails to establish minimum standards to protect natural resources, private property, and public safety, and further restricts local governments from adopting stronger protections based on lake-specific conditions; and

WHEREAS, multiple peer-reviewed scientific studies – conducted in Wisconsin, other U.S. states, and abroad – recommend limiting wake boat activity to areas at least 700 feet from shore and with a minimum water depth of 30 feet to mitigate environmental and safety risks; and

WHEREAS, many towns across Wisconsin have already implemented ordinances using these scientific benchmarks to protect shorelines, aquatic ecosystems, and recreational access; and

WHEREAS, counties have responsibilities under Wisconsin Statutes §59.54 and §30.77 to protect public safety, water quality, and recreational access.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby advocate for:

- The inclusion of minimum safety and environmental standards in state legislation governing wake boat use including a 700-foot setback from shore and a minimum depth of 30 feet.
- The preservation of local government authority to enact more restrictive regulations based on lake-specific characteristics and resource management needs.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Taylor, second by Aasen, to adopt Resolutions 35-61. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Captions:

- II.D.2.aa. Urge the State Legislature to engage in meaningful discussion to pass standards that protect our aquatic natural resources and balance the rights of everyone to recreate on Wisconsin waters.
- II.D.2.bb. Provide counties with local control to set their own wake regulation standards beyond state minimum, of at least 700 feet from shore, and to prohibit enhanced wake creation in waters shallower than at least 30 feet in depth.

Agriculture, Environment, and Land Use

2025 Conference Resolution 42

Offered for consideration this 21st Day of September 2025 by **Jefferson County**

Relating to

Supporting the Continuation of Wisconsin's Knowles-Nelson Stewardship Program

WHEREAS, the Wisconsin Knowles-Nelson Stewardship Program, created in 1989 and named in honor of Wisconsin conservation leaders Governor Warren Knowles and Senator Gaylord Nelson, has been instrumental in protecting Wisconsin's natural resources and expanding public access to outdoor recreation; and

WHEREAS, since 1999 the Stewardship Program has allowed for \$1.2 billion of bonding authority to fund land acquisition, recreational boating aids, and property development and local assistance; and

WHEREAS, Jefferson County has been a direct beneficiary of this program through numerous grants and partnerships that have enhanced local parks, protected vital natural areas, expanded trail systems, and improved water quality, contributing to the well-being, health, and enjoyment of our residents and visitors, and aligning directly with the Jefferson County Parks Department's mission to preserve and enhance our natural resources for present and future generations; and

WHEREAS, continued investment in the Knowles-Nelson Stewardship Program is vital for Jefferson County to meet its vision of building a resilient, sustainable, and connected park and trail system that contributes to the overall quality of life and environmental health of our communities; and

WHEREAS, local governments, nonprofit partners, and citizens rely on the stability and availability of Stewardship Program funds to match local investments and maximize community-driven conservation and recreation initiatives.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counites Association, in conference assembled, does hereby expresses its strong support for the Wisconsin Knowles-Nelson Stewardship Program and respectfully urges the Wisconsin State Legislature and the Governor to extend the program and continue to fund it as part of the upcoming state budget and into the future.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Taylor, second by Aasen, to adopt Resolutions 35-61. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption

II.D.6.d. Support funding renewal for the Knowles-Nelson Stewardship Program.

Agriculture, Environment, and Land Use

2025 Conference Resolution 43

Offered for consideration this 21st Day of September 2025 by Forest County

Relating to

Modification of the State Imposed Levy Limits

WHEREAS, in an effort to control and reduce the annual increase in property tax rates, the State of Wisconsin in 2006 imposed property tax levy limits on municipal and county governments; and

WHEREAS, in 2011 the State modified the levy limit requirement by allowing local governments an annual increase in the property tax levy based upon a percentage of the value of net new construction; and

WHEREAS, all counties continue to experience annual operational cost increases, led primarily by higher fuel, material/supplies, insurance and labor costs which historically increase at a much higher rate than net new construction; and

WHEREAS, in order for all counties to balance their annual operating budget it's a necessity that all revenue sources, tax levy revenue included, increase at a rate equivalent to the annual cost of living; and

WHEREAS, the failure by the State of Wisconsin Governor and Legislature to annually increase all sources of state aid, in addition to maintaining the levy limit cap has made it even more difficult to fund annual operating cost increases; and

WHEREAS, this failure to appropriately fund counties has been financially devastating to many counties and others are soon to follow; and

WHEREAS, many counties have had to reduce staffing affecting mainly non-mandated services; however, if adequate funding is not provided soon staff reductions will likely continue and at some point negatively affect mandated services.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby request the State Legislature and Governor amend the levy limit cap imposed upon Wisconsin counties by permitting a 3% annual tax levy increase or net new growth, whichever is greater.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Taylor, second by Aasen, to adopt Resolutions 35-61. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

VI.G.17. Support modifying the current annual levy limit adjustment to be based on the greater of the change in property values due to net new construction or 3%.

General Government and Finance

2025 Conference Resolution 44

Offered for consideration this 21st Day of September 2025 by

Marinette County

Relating to

Modification of the State Imposed Levy Limits

WHEREAS, in an effort to control and reduce the annual increase in property tax rates, the State of Wisconsin in 2006 imposed property tax levy limits on municipal and county governments; and

WHEREAS, in 2011 the State modified the levy limit requirement by allowing local governments an annual increase in the property tax levy based upon a percentage of the value of net new construction; and

WHEREAS, all counties continue to experience annual operational cost increases, led primarily by higher fuel, material/supplies, insurance and labor costs which historically increase at a much higher rate than net new construction; and

WHEREAS, in order for all counties to balance their annual operational budget it's a necessity that all revenue sources, tax levy revenue included, increase at a rate equivalent to the annual cost of living; and

WHEREAS, the failure by the State of Wisconsin Governor and Legislature to annually increase all sources of state aid, in addition to maintaining the levy limit cap has made it even more difficult to fund annual operating cost increases; and

WHEREAS, this failure to appropriately fund counties has been financially devastating to many counties and others are soon to follow; and

WHEREAS, many counties have had to reduce staffing affecting mainly non-mandated services; however, if adequate funding is not provided soon staff reductions will likely continue and at some point negatively affect mandated services.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby request the State Legislature and Governor amend the levy limit cap imposed upon Wisconsin counties by permitting a 3% annual tax levy increase or net new growth, whichever is greater.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Taylor, second by Aasen, to adopt

Resolutions 35-61. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

VI.G.17. Support modifying the current annual levy limit adjustment to be based on the greater of the change in property values due to net new construction or 3%.

General Government and Finance

2025 Conference Resolution 45

Offered for consideration this 21st Day of September 2025 by Florence County

Relating to

Modification of the State Imposed Levy Limits

WHEREAS, in an effort to control and reduce the annual increase in property tax rates, the State of Wisconsin in 2006 imposed property tax levy limits on municipal and county governments; and

WHEREAS, in 2011 the state modified the levy limit requirement by allowing local governments an annual increase in the property tax levy based upon a percentage of the value of net new construction; and

WHEREAS, all counties continue to experience annual operational cost increases, led primarily by higher fuel, material/supplies, insurance and labor costs which historically increase at a much higher rate than net new construction; and

WHEREAS, in order for all counties to balance their annual operating budget it's a necessity that all revenue sources, tax levy revenue included, increase at a rate equivalent to the annual cost of living; and

WHEREAS, the failure by the State of Wisconsin Governor and Legislature to annually increase all sources of state aid, in addition to maintaining the levy limit cap has made it even more difficult to fund annual operating cost increases; and

WHEREAS, this failure to appropriately fund counties has been financially devastating to many counties and others are soon to follow; and

WHEREAS, many counties have had to reduce staffing affecting mainly non-mandated services; however, if adequate funding is not provided soon staff reductions will likely continue and at some point negatively affect mandated services.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby request the State Legislature and Governor amend the levy limit cap imposed upon Wisconsin counties by permitting a 3% annual tax levy increase or net new growth, whichever is greater.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Taylor, second by Aasen, to adopt

Resolutions 35-61. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

VI.G.17. Support modifying the current annual levy limit adjustment to be based on the greater of the change in property values due to net new construction or 3%.

General Government and Finance

2025 Conference Resolution 46

Offered for consideration this 21st Day of September 2025 by

Monroe County

Relating to

Supporting 2025 Senate Bill (SB 218) and 2025 Assembly Bill 216 (AB 216)

WHEREAS, the Wisconsin Land Information Program (WLIP), governed by State Statute §16.967 and §59.72 and Administrative Rule Chapter Adm 47, and administered by the Division of Intergovernmental Relations within the WI Department of Administration (DOA), provides over \$12 million annually in public funding to Wisconsin counties for the modernization of local land records; and

WHEREAS, said funding is obtained from Monroe County document recording fees retained at the county level and grants awarded by DOA; and

WHEREAS, SB 218 and AB 216 proposes an increase in WLIP base budget grant funding from \$100,000 to \$175,000, an increase in the Training/Education Grant from \$1,000 to \$5,000, and redistributes approximately \$15-\$16 million of Real Estate Transfer Fee dollars, currently allocated to the State General Fund, into the WLIP fund; and

WHEREAS, currently, the Wisconsin State General Fund gets 80% of the Real Estate Transfer Fee and counties retain 20% for its General Fund; and

WHEREAS, SB 218 and AB 216 proposes to change the percentage retained by the county to 50%, the Wisconsin State General Fund would receive 30% and the WLIP would receive 20%; and

WHEREAS, to continue to provide efficient services to the public, municipalities, county departments, and businesses, the increase in funding will allow the Monroe County Land Records Department to address the growing costs associated with maintaining software, the online mapping website, data used in dispatch for emergency response, future aerial flights, and other projects in the Monroe County Land Information Plan; and

WHEREAS, SB 218 and AB 216 proposes to change the amount of the Real Estate Transfer Fee from \$3 per \$1,000 to \$2 per \$1,000 of the sale price of real estate, lowering real estate transaction costs within Monroe County.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby fully support 2025 Senate Bill 218 and 2025 Assembly Bill 216 and urges the Wisconsin Legislature to pass both bills.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Taylor, second by Aasen, to adopt Resolutions 35-61. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

VI.A.1. Support legislation allowing counties to retain a greater percentage of the real estate transfer fee.

General Government and Finance

2025 Conference Resolution 47

Offered for consideration this 21st Day of September 2025 by Polk County

Relating to

Requesting the State Revise the Current Real Estate Transfer Fees Revenue Sharing Formula

WHEREAS, the collection of real estate transfer fees by counties was mandated by the State of Wisconsin in 1969, and included a requirement that counties remit 50% of all transfer fees collected to the state; and

WHEREAS, in 1981 the state changed the transfer fee formula to require counties to remit 80% of all transfer fees collected to the state; and

WHEREAS, the county, through the Register of Deeds Office, assumes the annual operating costs of recording all real estate transfers occurring in each county, including the collection of real estate transfer fees; and

WHEREAS, Polk County real estate transfer fee collections from 2020-2024 totaled roughly \$5,547,325.50, of which the county retained about \$1,109,465.10 (20%) and \$4,437,860.40 (80%) was remitted to the state; and

WHEREAS, using a 50/50 split, the county's share of fees collected on local real estate transfers would result in a significant funding increase in support of local government; and

WHEREAS, in 2024 the State of Wisconsin had built up a budget surplus of approximately \$4.6 billion, while many Wisconsin counties continue to struggle financially due to the ever-increasing costs of providing county government services in an inflationary economy, coupled with the financial restrictions imposed by state mandated levy limits.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby request the State of Wisconsin to revise the real estate transfer fee share formula to again allow Wisconsin counties to retain 50% of all real estate transfer fees collected, with the remaining 50% to be remitted to the state.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Taylor, second by Aasen, to adopt Resolutions 35-61. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

VI.A.1. Support legislation allowing counties to retain a greater percentage of the real estate transfer fee.

General Government and Finance

2025 Conference Resolution 48

Offered for consideration this 21st Day of September 2025 by Bayfield County

Relating to

Supporting Local Control for Wisconsin Counties

WHEREAS, local governments in Wisconsin are closest to the people they serve and are best positioned to understand and address the unique needs, priorities, and challenges of their communities; and

WHEREAS, local control allows for innovation, flexibility, and responsiveness in governance, enabling local governments to tailor solutions that best fit their residents; and

WHEREAS, public meetings and hearings held by local units of government allow for significantly more opportunity for public input than meetings and hearings held by the Legislature in Madison; and

WHEREAS, preserving local control is essential to maintaining accountability, transparency, and public trust in government, as well as ensuring that decisions reflect local values and conditions; and

WHEREAS, statewide, one-size-fits-all regulations often fail to appropriately address the specific needs of every Wisconsin community; and

WHEREAS, a series of mandates and other legislative actions have continuously shifted powers from the local to the state level; and

WHEREAS, a May 1, 2018 memo from the Legislative Fiscal Bureau listed over 100 state legislative changes that decreased local control in Wisconsin between 2011 and 2018; and

WHEREAS, the geographic, environmental, and demographic diversity across Wisconsin counties necessitates localized approaches to governance that reflect each county's unique characteristics; and

WHEREAS, county boards are democratically elected bodies that directly represent the interests and values of their constituents.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby urge the Wisconsin State Legislature and Governor to oppose any legislation that would restrict counties' authority to make decisions in the best interest of their communities; and

BE IT FURTHER RESOLVED that the Wisconsin Counties Association work to support proactive efforts to preserve and strengthen the principal of local control for Wisconsin counties.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Taylor, second by Aasen, to adopt Resolutions 35-61. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

I.D.41. Support maximizing of decision-making at the local level.

General Government and Finance

2025 Conference Resolution 49

Offered for consideration this 21st Day of September 2025 by $\begin{array}{c} Polk \ County \end{array}$

Relating to

Increasing Funding for Nutritional Programs for the Elderly

WHEREAS, the population of older adults in Wisconsin continues to grow, leading to an increased demand for services that support their health and well-being; and

WHEREAS, the nutritional needs of older adults are of paramount importance to ensure their health, longevity and quality of life; and

WHEREAS, programs such as Meals on Wheels and senior dining centers provide essential nutritional support to older adults, enabling them to maintain independence and live in their own homes; and

WHEREAS, senior dining centers also offer vital social interactions that enhance mental well-being and combat isolation and loneliness, contributing positively to the mental health of our elderly population; and

WHEREAS, the current state budget allocates just under \$900,000 to the Meals on Wheels program, which is insufficient to meet the needs of our aging population; and

WHEREAS, the budget for these nutritional programs has not seen any significant increase since its inception in 1980, failing to keep pace with inflation and the growing needs of Wisconsin's elderly population; and

WHEREAS, increasing funding for these programs will help reduce healthcare costs by improving the overall health of older adults and reducing hospitalizations; and

WHEREAS, proper nutrition is vital to preventing chronic illnesses and supporting recovery in older adults, thereby reducing the burden on healthcare services; and

WHEREAS, investing in nutritional programs is an investment in the health, dignity and quality of life for our senior citizens; and

WHEREAS, the Aging and Disability Resource Center of Northwest Wisconsin, serving Polk and Burnett counties, strongly encourages the State of Wisconsin to increase its budget allocation for the Department of Aging's nutritional programs to \$5,000,000 for the fiscal years 2025-2027; and

WHEREAS, the Aging and Disability Resource Center of Northwest Wisconsin, serving Polk and Burnett counties passed and adopted Resolution 2024-002: Encouraging Increased Funding for Nutritional Programs for the Elderly.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby commit to collaborating with state and local agencies to ensure that the additional funding is effectively utilized to expand the reach and quality of the Meals on Wheels program, senior dining centers, and other nutritional initiatives for seniors.

<u>STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE</u>: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Taylor, second by Aasen, to adopt Resolutions 35-61. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

III.K.3. Support legislation which increases funding to cover the increased demands for Meals on Wheels and congregate meals for seniors and the increasing burden on counties to provide meal and dietician services to elders at risk for nutrition related problems and diseases.

Health and Human Services

2025 Conference Resolution 50

Offered for consideration this 21st Day of September 2025 by Eau Claire County

Relating to

Supporting an Increase in Funding for Nutrition Programs for Aging and Disability Resource Centers

WHEREAS, senior hunger and isolation are pressing and urgent social issues for Wisconsin's aging population; and

WHEREAS, the Older Americans Act (OAA) Nutrition Program is a federal program that supports the health and well-being of older adults through nutrition services; and

WHEREAS, the purpose of the OAA Nutrition Program is three-fold: (1) reduce hunger, food insecurity, and malnutrition; (2) promote socialization; and (3) promote the health and well-being of seniors through access to nutrition and to nutrition-related disease prevention and health promotion services; and

WHEREAS, the OAA Nutrition Program is available to adults aged 60 years and older, with priority going towards seniors with the greatest social or economic need; and

WHEREAS, the program's focus on nutritious food, social visits, safety checks, and connection to other community services ensures that seniors receive the support they need to live more nourished and independent lives in their homes; and

WHEREAS, home-delivered meal services provide in-home meal deliveries once per day to participating seniors who are unable to leave their home unassisted by reason of accident, illness, disability, frailty, or isolation and are unable to independently obtain food and prepare adequate meals; and

WHEREAS, home-delivered meal services provide the day's main meal for 70 percent of participants statewide, and provide regular socialization opportunities, safety and wellness checks for participating seniors during meal delivery, and connections to other services in the community; and

WHEREAS, nearly half of the participants are identified to have high nutritional risk and over 1 in 4 have incomes below the federal poverty level; and

WHEREAS, one year of home-delivered meals and accompanying services roughly equates to the same cost of one day in the hospital or 10 days in a nursing home; and

WHEREAS, these programs need support and fiscal backing to preserve access to these crucial services for the growing aging population of Wisconsin; and

WHEREAS, home-delivered meal services statewide are either experiencing waitlists or have implemented some sort of restrictions and limited services (e.g., reduced number of meals served and/or days of delivery); and

WHEREAS, increased state and federal funding is needed to ensure no senior needs to wait for meals and essential safety checks; and

WHEREAS, the program is challenged by:

- Federal Funding Cuts: The Older Americans Act senior nutrition program sustained an \$8 million cut at the federal level in 2024. Local funding (29% of the funding in 2023) is also at risk.
- Expiration of COVID Support (both funding and flexibilities): By 2025, Wisconsin's home-delivered meal program will have lost approximately \$10.5 million of COVID-relief accounting for over 27% of total home-delivered meal expenditures in 2023.
- Unprecedented Levels of Need: Demand for services has increased by 54% from 2019 to 2023.
- Increased Expenses Driven by Inflation and a Lack of Resources: The average cost to provide a meal statewide is \$12.76/meal, a 17% increase over 2018 costs. Over one-third (36%) of programs surveyed indicated they are unable to service their entire geographic area due to lack of funding, insufficient volunteers or staff, and/or inadequate equipment to safely deliver meals; and

WHEREAS, in 2023, only 17% of home-delivered meals services funding came from the OAA, and 2% came from state funds; and

WHEREAS, voluntary participant contributions are decreasing due to lack of income.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby support an increase in the 2025-27 state biennial budget to ensure access to critical services provided by the home-delivered meals services program to Wisconsin's aging population by increasing the state contribution to home-delivered meal services from the current level of \$868,794 to \$13.5 million.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Taylor, second by Aasen, to adopt Resolutions 35-61. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

III.K.3. Support legislation which increases funding to cover the increased demands for Meals on Wheels and congregate meals for seniors and the increasing burden on counties to provide meal and dietician services to elders at risk for nutrition related problems and diseases.

Health and Human Services

2025 Conference Resolution 51

Relating to

Urging Governor Evers and the Wisconsin Legislature to Support County Courts

WHEREAS, in 2023, the total cost to Wisconsin counties for running all circuit courts was \$237 million. At the same time, the court support funding from the state to counties was \$28 million, 12 percent of the actual cost to run the local courts; and

WHEREAS, the total cost in 2023 for Jackson County Circuit Courts was \$809,485.00 after the subtraction of revenue and court state aid received. In 2022, the amount was \$701,137.00. In 2021, the amount was \$559,373.00. In 2020, the amount was \$558, 238.00; and

WHEREAS, the circuit court system is intended to be a state-county partnership; and

WHEREAS, the state's fiscal responsibilities include judges, court reporters, CCAP equipment, and the Circuit Court Cost Appropriation; and

WHEREAS, the counties are fiscally responsible for the majority of other functions of the court, including, but not limited to the following: bailiffs and court security officers, courthouse building maintenance, phones and utilities, Clerk of Court and Register in Probate, staff salaries and benefits, jury costs, psychological exams, guardians ad litem and court-appointed attorneys, expert witnesses, interpreters and translation fees, court commissioners, law libraries, corporation counsel, courtroom technology and audio visuals, copying machines and other non-CCAP office technology, office supplies, furniture, recruitment and training, financial collection efforts, mail fees, printing costs, exhibit and file storage, access to state data, insurance, service of court documents, judicial staff attorneys, and equipment repair; and

WHEREAS, over the last 10 years, the increase in the county portion of cost to run the courts is nearly six times higher than the increase in Circuit Court Cost Appropriations provided to cover these costs, and counties now pay almost \$150,000,000 more than the state in unbalanced circuit court costs.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby support efforts to increase the Circuit Court Cost Appropriation by \$70 million payable to Wisconsin counties in the 2025-27 Wisconsin state budget.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Taylor, second by Aasen, to adopt Resolutions 35-61. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

IV.C.1.l. Increase the circuit court cost appropriation to reflect a more equitable share of circuit court operating costs between the state and counties.

2025 Conference Resolution 52

Offered for consideration this 21st Day of September 2025 by Langlade County

Relating to

Urging Governor Evers and the Wisconsin Legislature to Support the County Courts

WHEREAS, in 2023, the total cost to Wisconsin counties for running all circuit courts was \$237 million. At the same time, the court support funding from the state to counties was \$28 million, 12 percent of the actual cost to run the local courts; and

WHEREAS, the circuit court system is intended to be a state-county partnership; and

WHEREAS, the state's fiscal responsibilities include judges, court reporters, CCAP equipment, and the Circuit Court Cost Appropriation; and

WHEREAS, the counties are fiscally responsible for the majority of other functions of the court, including, but not limited to the following: bailiffs and court security officers, courthouse building maintenance, phones and utilities, Clerk of Court and Register in Probate, staff salaries and benefits, jury costs, psychological exams, guardians ad litem and court-appointed attorneys, expert witnesses, interpreters and translation fees, court commissioners, law libraries, corporation counsel, courtroom technology and audiovisuals, copying machines and other non-CCAP office technology, office supplies, furniture, recruitment and training, financial collection efforts, mail fees, printing costs, exhibit and file storage, access to state data, insurance, service of court documents, judicial staff attorneys, and equipment repair; and

WHEREAS, over the last 10 years, the increase in the county portion of cost to run the courts is nearly six times higher than the increase in Circuit Court Cost Appropriations provided to cover these costs, and counties now pay almost \$150,000,000 more than the state in unbalanced circuit court costs.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby support efforts to increase the Circuit Court Cost Appropriation by \$70 million payable to Wisconsin counties in the 2025-27 Wisconsin state budget.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Taylor, second by Aasen, to adopt

Resolutions 35-61. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption

IV.C.1.l. Increase the circuit court cost appropriation to reflect a more equitable share of circuit court operating costs between the state and counties.

2025 Conference Resolution 53

Offered for consideration this 21st Day of September 2025 by **Eau Claire County**

Relating to

Urging Governor Evers and the Wisconsin Legislature to Provide Adequate Funding to Support the County Courts

WHEREAS, in 2023, the total cost to Wisconsin counties for operating all circuit courts was \$237 million. During 2023, the court support funding from the state to counties was \$28 million, which is 12 percent of the actual cost to run the local courts; and

WHEREAS, the circuit court system is intended to be a state-county partnership; and

WHEREAS, the state's fiscal responsibilities include judges, court reporters, CCAP equipment, and the Circuit Court Cost Appropriation; and

WHEREAS, the counties are fiscally responsible for the majority of other functions of the court, including, but not limited to the following: bailiffs and court security officers, courthouse building maintenance, phones and utilities, Clerk of Court and Register in Probate, staff salaries and benefits, jury costs, psychological exams, guardians ad litem and court-appointed attorneys, expert witnesses, interpreters and translation fees, court commissioners, law libraries, corporation counsel, courtroom technology and audio visuals, copying machines and other non-CCAP office technology, office supplies, furniture, recruitment and training, financial collection efforts, mail fees, printing costs, exhibit and file storage, access to state data, insurance, service of court documents, judicial staff attorneys, and equipment repair; and

WHEREAS, over the last ten years, the increase in the county portion of cost to run the courts is nearly six times higher than the increase in circuit court cost appropriations provided to cover these costs. Wisconsin counties now pay almost \$150 million more than the state in unbalanced circuit court costs.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby request an increase in the Circuit Court Cost Appropriation by \$70 million payable to Wisconsin counties in the 2025-27 Wisconsin state budget.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Taylor, second by Aasen, to adopt Resolutions 35-61. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption.

IV.C.1.1. Increase the circuit court cost appropriation to reflect a more equitable share of circuit court operating costs between the state and counties.

2025 Conference Resolution 54

Offered for consideration this 21st Day of September 2025 by Washburn County

Relating to

Urging Governor Evers and the Wisconsin Legislature to Support the County Courts

WHEREAS, in 2023, the total cost to Wisconsin counties for running all circuit courts was \$237 million. At the same time, the court support funding from the state to counties was \$28 million, 12 percent of the actual cost to run the local courts; and

WHEREAS, the circuit court system is intended to be a state-county partnership; and

WHEREAS, the state's fiscal responsibilities include judges, court reporters, CCAP equipment, and the Circuit Court Cost Appropriation; and

WHEREAS, the counties are fiscally responsible for the majority of other functions of the court, including, but not limited to the following: bailiffs and court security officers, courthouse building maintenance, phones and utilities, Clerk of Court and Register in Probate, staff salaries and benefits, jury costs, psychological exams, guardians ad litem and court-appointed attorneys, expert witnesses, interpreters and translation fees, court commissioners, law libraries, corporation counsel, courtroom technology and audio visuals, copying machines and other non-CCAP office technology, office supplies, furniture, recruitment and training, financial collection efforts, mail fees, printing costs, exhibit and file storage, access to state data, insurance, service of court documents, judicial staff attorneys, and equipment repair; and

WHEREAS, over the last 10 years, the increase in the county portion of cost to run the courts is nearly six times higher than the increase in Circuit Court Cost Appropriations provided to cover these costs, and counties now pay almost \$150,000,000 more than the state in unbalanced circuit court costs.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby request an increase to the Circuit Court Cost Appropriation by \$70 million payable to Wisconsin counties in 2025-27 Wisconsin state budget.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Taylor, second by Aasen, to adopt Resolutions 35-61. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

IV.C.1.1. Increase the circuit court cost appropriation to reflect a more equitable share of circuit court operating costs between the state and counties.

2025 Conference Resolution 55

Offered for consideration this 21st Day of September 2025 by Barron County

Relating to

Urging Governor Evers and the Wisconsin Legislature to Support County Courts

WHEREAS, in 2023, the total cost to Wisconsin counties for running all circuit courts was \$237 million. At the same time, the court support funding from the state to counties was \$28 million, 12 percent of the actual cost to run the local courts; and

WHEREAS, the circuit court system is intended to be a state-county partnership; and

WHEREAS, the state's fiscal responsibilities include judges, court reporters, CCAP equipment and the Circuit Court Cost Appropriation; and

WHEREAS, the counties are fiscally responsible for the majority of other functions of the court, including, but not limited to the following: bailiffs and court security officers, courthouse building maintenance, phones and utilities, Clerk of Court and Register in Probate, staff salaries and benefits, jury costs, psychological exams, guardians ad litem and court-appointed attorneys, expert witnesses, interpreters and translation fees, court commissioners, law libraries, corporation counsel, courtroom technology and audio visuals, copying machines and other non-CCAP office technology, office supplies, furniture, recruitment and training, financial collection efforts, mail fees, printing costs, exhibit and file storage, access to state data, insurance, service of court documents, judicial staff attorneys, and equipment repair; and

WHEREAS, over the last 10 years, the increase in the county portion of cost to run the courts is nearly six times higher than the increase in Circuit Court Cost Appropriations provided to cover these costs, and counties now pay almost \$150,000,000 more than the state in unbalanced circuit court costs.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby support efforts to increase the Circuit Court Cost Appropriation by \$70 million payable to Wisconsin counties in the 2025-27 Wisconsin state budget.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Taylor, second by Aasen, to adopt Resolutions 35-61. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

IV.C.1.1. Increase the circuit court cost appropriation to reflect a more equitable share of circuit court operating costs between the state and counties.

2025 Conference Resolution 56

Offered for consideration this 21st Day of September 2025 by Outagamie County

Relating to

Supporting Efforts to Increase the Circuit Court Cost Appropriation

WHEREAS, in 2023, the total cost to Wisconsin counties for operating all circuit courts was \$237 million; and

WHEREAS, at the same time, the court support funding from the state to counties was \$28 million or 12 percent of the actual cost to operate the local courts; and

WHEREAS, the circuit court system is intended to be a state-county partnership; and

WHEREAS, the state's fiscal responsibilities include judges, court reporters, Circuit Court Access Program (CCAP) equipment, and the Circuit Court Cost Appropriation; and

WHEREAS, the counties in Wisconsin are fiscally responsible for the majority of other functions of the court, including, but not limited to: bailiffs and court security officers, courthouse building maintenance, phones and utilities, Clerk of Court and Register in Probate staff salaries and benefits, jury costs, psychological exams, guardians ad litem and court-appointed attorneys, expert witnesses, interpreters and translation fees, court commissioners, law libraries, corporation counsel, courtroom technology and audio visuals, copy machines and other non-CCAP office technology, office supplies, furniture, recruitment and training, financial collection efforts, mail fees, printing costs, exhibit and file storage, access to state data, insurance, service of court documents, judicial staff attorneys, and equipment repair; and

WHEREAS, over the past 10 years, the increase in the county portion of cost to run the courts is nearly six times higher than the increase in Circuit Court Cost Appropriations provided to cover these costs, and counties now pay almost \$150,000,000 more than the state in unbalanced circuit court costs.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby join the Wisconsin Clerks of Circuit Court Association (WCCCA) in their efforts to increase the Circuit Court Cost Appropriation by \$70 million payable to Wisconsin counties in the 2025-2027 Wisconsin state budget.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Taylor, second by Aasen, to adopt Resolutions 35-61. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

IV.C.1.1. Increase the circuit court cost appropriation to reflect a more equitable share of circuit court operating costs between the state and counties.

2025 Conference Resolution 57

Offered for consideration this 21st Day of September 2025 by Lincoln County

Relating to

Urging Governor Evers and the Wisconsin Legislature to Support the County Courts

WHEREAS, in 2023, the total cost to Wisconsin counties for running all circuit courts was \$237 million. At the same time, the court support funding from the state to counties was \$28 million, 12 percent of the actual cost to run the local courts; and

WHEREAS, the circuit court system is intended to be a state-county partnership; and

WHEREAS, the state's fiscal responsibilities include judges, court reporters, CCAP equipment, and the Circuit Court Cost Appropriation; and

WHEREAS, the counties are fiscally responsible for the majority of other functions of the court, including, but not limited to the following: bailiffs and court security officers, courthouse building maintenance, phones and utilities, Clerk of Court and Register in Probate, staff salaries and benefits, jury costs, psychological exams, guardians ad litem and court-appointed attorneys, expert witnesses, interpreters and translation fees, court commissioners, law libraries, corporation counsel, courtroom technology and audio visuals, copying machines and other non-CCAP office technology, office supplies, furniture, recruitment and training, financial collection efforts, mail fees, printing costs, exhibit and file storage, access to state data, insurance, service of court documents, judicial staff attorneys, and equipment repair; and

WHEREAS, over the last 10 years, the increase in the county portion of cost to run the courts is nearly six times higher than the increase in Circuit Court Cost Appropriations provided to cover these costs, and counties now pay almost \$150,000,000 more than the state in unbalanced circuit court costs.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby join the Wisconsin Clerks of Circuit Court Association (WCCCA) in their efforts to increase the Circuit Court Cost Appropriation by \$70 million payable to Wisconsin counties in the 2025-27 Wisconsin state budget.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Taylor, second by Aasen, to adopt Resolutions 35-61. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

IV.C.1.1. Increase the circuit court cost appropriation to reflect a more equitable share of circuit court operating costs between the state and counties.

2025 Conference Resolution 58

Offered for consideration this 21st Day of September 2025 by

Monroe County

Relating to

Urging Governor Evers and the Wisconsin Legislature to Support the County Courts

WHEREAS, in 2023, the total cost to Wisconsin counties for running all circuit courts was \$237 million. At the same time, the court support funding from the state to counties was \$28 million, 12 percent of the actual cost to run the local courts; and

WHEREAS, the circuit court system is intended to be a state-county partnership; and

WHEREAS, the state's fiscal responsibilities include judges, court reporters, CCAP equipment, and the Circuit Court Cost Appropriation; and

WHEREAS, the counties are fiscally responsible for the majority of other functions of the court, including, but not limited to the following: bailiffs and court security officers, courthouse building maintenance, phones and utilities, Clerk of Court and Register in Probate, staff salaries and benefits, jury costs, psychological exams, guardians ad litem and court-appointed attorneys, expert witnesses, interpreters and translation fees, court commissioners, law libraries, corporation counsel, courtroom technology and audio visuals, copying machines and other non-CCAP office technology, office supplies, furniture, recruitment and training, financial collection efforts, mail fees, printing costs, exhibit and file storage, access to state data, insurance, service of court documents, judicial staff attorneys, and equipment repair; and

WHEREAS, over the last 10 years, the increase in the county portion of cost to run the courts is nearly six times higher than the increase in Circuit Court Cost Appropriations provided to cover these costs, and counties now pay almost \$150,000,000 more than the state in unbalanced circuit court costs.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby join the Wisconsin Clerks of Circuit Court Association (WCCCA) in their efforts to increase the Circuit Court Cost Appropriation by \$70 million payable to Wisconsin counties in the 2025-27 Wisconsin state budget.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Taylor, second by Aasen, to adopt Resolutions 35-61. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

IV.C.1.1. Increase the circuit court cost appropriation to reflect a more equitable share of circuit court operating costs between the state and counties.

2025 Conference Resolution 59

Offered for consideration this 21st Day of September 2025 by $\begin{array}{c} Polk \ County \end{array}$

Relating to

Urging Governor Evers and the Wisconsin Legislature to Support the County Courts

WHEREAS, in 2023, the total cost to Wisconsin counties for running all circuit courts was \$237 million. At the same time, the court support funding from the state to counties was \$28 million, 12 percent of the actual cost to run the local courts; and

WHEREAS, the circuit court system is intended to be a state-county partnership; and

WHEREAS, the state's fiscal responsibilities include judges, court reporters, CCAP equipment, and the Circuit Court Cost Appropriation; and

WHEREAS, the counties are fiscally responsible for the majority of other functions of the court, including, but not limited to the following: bailiffs and court security officers, courthouse building maintenance, phones and utilities, Clerk of Court and Register in Probate, staff salaries and benefits, jury costs, psychological exams, guardians ad litem and court-appointed attorneys, expert witnesses, interpreters and translation fees, court commissioners, law libraries, corporation counsel, courtroom technology and audio visuals, copying machines and other non-CCAP office technology, office supplies, furniture, recruitment and training, financial collection efforts, mail fees, printing costs, exhibit and file storage, access to state data, insurance, service of court documents, judicial staff attorneys, and equipment repair; and

WHEREAS, over the last 10 years, the increase in the county portion of cost to run the courts is nearly six times higher than the increase in Circuit Court Cost Appropriations provided to cover these costs, and counties now pay almost \$150,000,000 more than the state in unbalanced circuit court costs.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby join the Wisconsin Clerks of Circuit Court Association (WCCCA) in their efforts to increase the Circuit Court Cost Appropriation by \$70 million payable to Wisconsin counties in the 2025-2027 Wisconsin state budget.

<u>STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE</u>: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Taylor, second by Aasen, to adopt Resolutions 35-61. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

IV.C.1.1. Increase the circuit court cost appropriation to reflect a more equitable share of circuit court operating costs between the state and counties.

2025 Conference Resolution 60

Offered for consideration this 21st Day of September 2025 by $Buffalo\ County$

Relating to

Urging Governor Evers and the Wisconsin Legislature to Support the County Courts

WHEREAS, in 2023, the total cost to Wisconsin counties for running all circuit courts was \$237 million. At the same time, the court support funding from the state to counties was \$28 million, 12 percent of the actual cost to run the local courts; and

WHEREAS, the circuit court system is intended to be a state-county partnership; and

WHEREAS, the state's fiscal responsibilities include judges, court reporters, CCAP equipment, and the Circuit Court Cost Appropriation; and

WHEREAS, the counties are fiscally responsible for the majority of other functions of the court, including but not limited to the following: bailiffs and court security officers, courthouse building maintenance, phones and utilities, Clerk of Court and Register in Probate, staff salaries and benefits, jury costs, psychological exams, guardians ad litem and court-appointed attorneys, expert witnesses, interpreters and translation fees, court commissioners, law libraries, corporation counsel, courtroom technology and audio visuals, copying machines and other non-CCAP office technology, office supplies, furniture, recruitment and training, financial collection efforts, mail fees, printing costs, exhibit and file storage, access to state data, insurance, service of court documents, judicial staff attorneys, and equipment repair; and

WHEREAS, over the last 10 years, the increase in the county portion of the cost to run the courts is nearly six times higher than the increase in the Circuit Court Cost Appropriations provided to cover these costs, and counties now pay almost \$150,000,000 more than the state in unbalanced circuit court costs.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby join the Wisconsin Clerks of Circuit Court Association (WCCCA) in their efforts to increase the Circuit Court Cost Appropriation by \$70 million payable to Wisconsin counties in the 2025-27 Wisconsin state budget or approved via a standalone bill.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Taylor, second by Aasen, to adopt

Resolutions 35-61. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

IV.C.1.1. Increase the circuit court cost appropriation to reflect a more equitable share of circuit court operating costs between the state and counties.

2025 Conference Resolution 61

Offered for consideration this 21st Day of September 2025 by Walworth County

Relating to

Urging Governor Evers and the Wisconsin Legislature to Support the County Courts

WHEREAS, in 2023, the total cost to Wisconsin counties for running all circuit courts was \$237 million. At the same time, the court support funding from the state to counties was \$28 million, 12 percent of the actual cost to run the local courts; and

WHEREAS, the circuit court system is intended to be a state-county partnership; and

WHEREAS, the state's fiscal responsibilities include judges, court reporters, CCAP equipment, and the Circuit Court Cost Appropriation; and

WHEREAS, the counties are fiscally responsible for the majority of other functions of the court, including but not limited to the following: bailiffs and court security officers, courthouse building maintenance, phones and utilities, Clerk of Court and Register in Probate, staff salaries and benefits, jury costs, psychological exams, guardians ad litem and court-appointed attorneys, expert witnesses, interpreters and translation fees, court commissioners, law libraries, corporation counsel, courtroom technology and audio visuals, copying machines and other non-CCAP office technology, office supplies, furniture, recruitment and training, financial collection efforts, mail fees, printing costs, exhibit and file storage, access to state data, insurance, service of court documents, judicial staff attorneys, and equipment repair; and

WHEREAS, over the last 10 years, the increase in the county portion of the cost to run the courts is nearly six times higher than the increase in the Circuit Court Cost Appropriations provided to cover these costs, and counties now pay almost \$150,000,000 more than the state in unbalanced circuit court costs; and

WHEREAS, the State of Wisconsin should support circuit courts across the state.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby join the Wisconsin Clerks of Circuit Court Association (WCCCA) in their efforts to increase the Circuit Court Cost Appropriation by \$70 million payable to Wisconsin counties in the 2025-27 Wisconsin state budget or approved via a standalone bill.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Taylor, second by Aasen, to adopt Resolutions 35-61. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

IV.C.1.l. Increase the circuit court cost appropriation to reflect a more equitable share of circuit court operating costs between the state and counties.

LATE RESOLUTIONS 1-6

2025 Late Conference Resolution 1

Offered for consideration this 21st Day of September 2025 by $Iowa\ County$

Relating to

Supporting the Ability of Counties to Transfer PL 566 Dams to Private Ownership

WHEREAS, many counties in Wisconsin own and maintain numerous PL 566 dams on private property; and

WHEREAS, these dams are 50+ years old; and

WHEREAS, the WDNR and NRCS no longer provide inspection support for these dams, placing a financial burden on counties; and

WHEREAS, these dams represent a cost for maintenance to these counties in mowing, brush removal, inspections, valve and equipment replacement; and

WHEREAS, many private landowners would rather do their own maintenance rather than have the dam removed; and

WHEREAS, the dams themselves have no recreational value to the general public as they are on private property; and

WHEREAS, the inability for the counties to reassign these dams to private ownership due to a 100+ year-old statute that assumed a value of the dams for power generation and milling; and

WHEREAS, these dams do not benefit the counties who own them.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby strongly support the ability for counties to transfer these PL 566 dams to the landowners who hold title to the real estate under those dams.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: n/a

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Aasen, second by Taylor, to adopt. Motion carried.

2025 Late Conference Resolution 1

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2025 CONFERENCE ACTION:

Caption:

II.K.11. Support amendment of existing Wisconsin statutes and regulations pertaining to dam ownership to allow the transfer of ownership of such dams from municipalities to private individuals or entities, provided the county board of the county in which the dam is located approves the transfer.

Agriculture, Environment and Land Use

2025 Late Conference Resolution 2

Offered for consideration this 21st Day of September 2025 by Iowa County

Relating to

Supporting the Establishment of More Plan Options for Employee Trust Fund (ETF) Health Plans for Counties

WHEREAS, counties are under financial stress due to inflation and inability to raise revenue; and

WHEREAS, ETF plans in the State are running double digit increases annually while county revenue is up less than 2% in most counties; and

WHEREAS, county employees and counties are being forced to absorb an increasing cost of health care; and

WHEREAS, employees and counties are asking for more flexibility and options when choosing a plan; and

WHEREAS, there is no relief in sight from these health insurance costs; and

WHEREAS, a reduction in essential services is being implemented to defray these costs with no end in sight.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby adopt the position that the statutes and governing body of the ETF allow greater flexibility to the ETF to implement more and greater flexibility to ETF for health plans; and

BE IT FURTHER RESOLVED that the Wisconsin Counties Association ask the legislature to cover those annual increases in costs for counties.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: n/a

RESOLUTIONS COMMITTEE ACTION: Motion by Okey, second by Turk, to indefinitely postpone. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Indefinitely postpone.

2025 Late Conference Resolution 2

2025 CONFERENCE ACTION:

Caption:

General Government and Finance

2025 Late Conference Resolution 3

Offered for consideration this 21st Day of September 2025 by Iowa County

Relating to

Seeking WCA and State of Wisconsin Support in Cyber Security Prevention

WHEREAS, there have been more frequent cyberattacks against counties in the State of Wisconsin the past few years; and

WHEREAS, counties have limited resources due to levy caps and limited net new construction; and

WHEREAS, counties are shielded in a shroud of secrecy, unable to problem solve with other counties during a cyberattack and are forced to work alone; and

WHEREAS, there is strength with numbers when counties and agencies work together collaboratively; and

WHEREAS, cyber protection services are very expensive.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby encourage the State of Wisconsin to provide response protocols, a more robust training program, and support for the prevention of such attacks. These actions would include, but are not limited to, pooling resources for protective software and instruction on prevention.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: n/a

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Aasen, second by Keeney, to refer to the Board of Directors. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Refer to the Board of Directors.

2025 CONFERENCE ACTION:

Caption:

General Government and Finance

2025 Late Conference Resolution 4

Offered for consideration this 21st Day of September 2025 by Iowa County

Relating to

Seeking Additional Revenue and an Updated Shared Revenue Formula

WHEREAS, the Shared Revenue formula is outdated; and

WHEREAS, no one in the legislature, Department of Revenue, or Department of Administration can explain the formula, or direct you to an explanation; and

WHEREAS, the recent changes were just factored and not recalculated; and

WHEREAS, the formula does not seem to be related to gross valuation, population, poverty, or operating mil rates of counties; and

WHEREAS, all counties are under financial distress due to levy caps and sluggish net new construction; and

WHEREAS, the State underfunds almost all areas of highways, courts, social services, law enforcement, land conservation, and Board of Health; and

WHEREAS, the State funding lags are hurting services in the counties.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby support both the inclusion of additional revenue being placed into shared revenue by the state, and the development and placement in service of a simplified formula for determining county disbursements.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: n/a

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Taylor, second by Keeney, to refer to the Board of Directors. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Refer to the Board of Directors.

2025 CONFERENCE ACTION:

Caption:

2025 Late Conference Resolution 5

Offered for consideration this 21st Day of September 2025 by Iowa County

Relating to

Supporting the Redistribution of State Patrol Designated Revenue During Periods of Absence

WHEREAS, the State of Wisconsin assesses taxes to counties for State Patrol support on county and state roads in the counties of Wisconsin; and

WHEREAS, counties are under financial stress due to inflation and the inability to raise funds for additional county patrol; and

WHEREAS, there are periods of time when the State Patrol cannot provide the promised support to counties; and

WHEREAS, consideration should be made for the high volume of traffic on the high volume four-lane state and federal highways; and

WHEREAS, counties do not have the resources (due to limits in levy and net new construction) to add additional patrol.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby support the redistribution of tax money collected and designated for State Patrol in counties, to be redistributed to local county sheriff's offices, whenever the state patrol is absent for extended periods of time of greater than one month.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: n/a

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Ernst, second by Koch, to refer to the Board of Directors. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Refer to the Board of Directors.

2025 CONFERENCE ACTION:

Caption:

Judicial and Public Safety

2025 Late Conference Resolution 6

Offered for consideration this 21st Day of September 2025 by Iowa County

Relating to

Seeking Increased Support for Road Maintenance Revenues

WHEREAS, road costs including road construction, repairs, as well as summer and winter maintenance, are very high; and

WHEREAS, the funding levels of GMAs, LRIP, STP, and Winter Maintenance Agreements are all far lagging inflation; and

WHEREAS, costs for counties for truck, labor, benefits, materials, fuel, and other related expenses are increasing faster than revenues from the State; and

WHEREAS, counties own or maintain a large majority of miles of roads in the State of Wisconsin; and

WHEREAS, the condition of roads statewide has diminished over the past 20 years.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby support additional road funding through fuel tax increases to place in the segregated Fuel Tax Roads Fund; and

BE IT FURTHER RESOLVED that the Wisconsin Counties Association supports the establishment of a formula for increased road funding that ensures adequate funding into the future.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: n/a

<u>RESOLUTIONS COMMITTEE ACTION</u>: Motion by Connors, second by Taylor, to refer to the Board of Directors. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Refer to the Board of Directors.

2025 CONFERENCE ACTION:

Caption:



08/18/2025 Jefferson County PAGE 1 11:15:35 ADMINISTRATION (YEAR TO DATE) glflxrpt

FROM 2025 01 TO 2025 12

C	RIGINAL	TRANFRS/	REVISED			AVAILABLE	PCT
		ADJSTMTS	BUDGET	ACTUALS	ENCUMBRANCES	BUDGET	USED

100 General Fund

11101 Administrator

11101 411100 General Property Taxes	-720,009	0	-720,009	-420,005.32	.00	-300,003.83 58.3%
11101 474023 Dept Vehicle Charges	0	0	, O	-304.00	.00	304.00 .0%
11101 511110 Salary-Permanent Regular	429,286	-9,305	419,982	151,194.40	.00	268,787.24 36.0%
11101 511210 Wages-Regular	70,507	0	70,507	42,616.39	.00	27,890.79 60.4%
11101 511220 Wages-Overtime	1,284	0	1,284	.00	.00	1,283.87 .0%
11101 511330 Wages-Longevity Pay	375	0	375	.00	.00	375.00 .0%
11101 512141 Social Security	36,323	0	36,323	14,545.51	.00	21,777.78 40.0%
11101 512142 Retirement (Employer)	34,851	0	34,851	12,352.72	.00	22,498.22 35.4%
11101 512144 Health Insurance	62,214	0	62,214	18,503.85	.00	43,710.24 29.7%
11101 512145 Life Insurance	75	Ó	² 75	56.40	.00	19.08 74.7%
11101 512151 HSA Contribution	5,400	0	5,400	.00	.00	5,400.00 .0%
11101 512156 County Paid Def Comp	10,000	0	10,000	3,254.61	.00	6,745.39 32.5%
11101 512173 Dental Insurance	3,312	0	3,312	1,142.11	.00	2,169.89 34.5%
11101 521219 Other Professional Serv	86,600	2,263,665	2,350,265	1,988.80	.00	2,348,275.72 .1%
11101 531298 United Parcel Service	25	, , o	25	30.00	.00	-5.00 120.0%
11101 531303 Computer Equipmt & Software	80,000	-7,250	72,750	544.16	.00	72,205.84 .7%
11101 531311 Postage & Box Rent	² 30	´ 0	[′] 30	16.47	.00	13.53 54.9%
11101 531312 Office Supplies	500	9,305	9,805	10,033.08	.00	-228.38 102.3%
11101 531313 Printing & Duplicating	130	´ 0	130	62.55	.00	67.45 48.1%
11101 531314 Small Items Of Equipment	400	0	400	.00	.00	400.00 .0%
11101 531322 Subscriptions	517	0	517	656.96	.00	-140.36 127.2%
11101 531324 Membership Dues	1,200	0	1,200	.00	.00	1,200.00 .0%
11101 531351 Gas/Diesel	220	0	220	121.79	.00	98.21 55.4%
11101 532325 Registration	6,098	0	6,098	3,082.90	.00	3,015.10 50.6%
11101 532332 Mileage	450	0	450	2.47	.00	447.53 .5%
11101 532334 Commercial Travel	800	0	800	502.67	.00	297.33 62.8%
11101 532335 Meals	1,000	0	1,000	3,692.81	.00	-2,692.81 369.3%
11101 532336 Lodging	2,050	0	2,050	528.22	.00	1,521.78 25.8%
11101 532339 Other Travel & Tolls	150	0	150	85.50	.00	64.50 57.0%
11101 533225 Telephone & Fax	380	0	380	99.18	.00	280.82 26.1%
11101 535242 Maintain Machinery & Equip	1,000	0	1,000	293.87	.00	706.13 29.4%
11101 571004 IP Telephony Allocation	383	0	383	223.44	.00	159.56 58.3%
11101 571005 Duplicating Allocation	44	0	44	25.69	.00	18.31 58.4%
11101 571009 MIS PC Group Allocation	7,132	0	7,132	4,160.31	.00	2,971.69 58.3%
11101 571010 MIS Systems Grp Alloc(ISIS)	2,990	0	2,990	1,744.19	.00	1,245.81 58.3%



08/18/2025 Jefferson County PAGE 2 11:15:36 ADMINISTRATION (YEAR TO DATE) glflxrpt

	ORIGINAL APPROP	TRANFRS/ ADJSTMTS	REVISED BUDGET	ACTUALS	ENCUMBRANCES	AVAILABLE BUDGET	PCT USED
11101 591519 Other Insurance 11101 699999 Budgetary Fund Balance	4,282 -130,000	0 -2,256,415	4,282 -2,386,415	2,746.45 .00	.00	1,535.91 -2,386,414.52	64.1% .0%
TOTAL Administrator	0	0	0	-146,001.82	.00	146,001.82	.0%



08/18/2025 Jefferson County PAGE 3 11:15:37 ADMINISTRATION (YEAR TO DATE) glflxrpt

	ORIGINAL APPROP	TRANFRS/ ADJSTMTS	REVISED BUDGET	ACTUALS	ENCUMBRANCES	AVAILABLE BUDGET	PCT USED
11102 Treatment Court							
11102 411100 General Property Taxes 11102 421001 State Aid 11102 511110 Salary-Permanent Regular 11102 511210 Wages-Regular 11102 511220 Wages-Overtime 11102 512141 Social Security 11102 512142 Retirement (Employer) 11102 512144 Health Insurance 11102 512145 Life Insurance 11102 512145 Life Insurance 11102 512145 HSA Contribution 11102 512173 Dental Insurance 11102 521219 Other Professional Serv 11102 529299 Purchase Care & Services 11102 531311 Postage & Box Rent 11102 531311 Postage & Box Rent 11102 531313 Printing & Duplicating 11102 531319 Other Operating Supplies 11102 532325 Registration 11102 532332 Mileage 11102 532336 Lodging 11102 571004 IP Telephony Allocation 11102 571009 MIS PC Group Allocation 11102 571000 MIS PC Group Allocation 11102 571010 MIS Systems Grp Alloc(ISIS) 11102 591519 Other Insurance 11102 699999 Budgetary Fund Balance	-73,871 -223,394 0 68,960 0 4,847 4,793 20,738 11 1,800 1,104 181,128 0 400 200 400 0 1,750 70 0 1,200 383 8,236 854 751 0	0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	-73,871 -223,394 0 68,960 4,847 4,793 20,738 11 1,800 1,104 251,128 0 400 200 400 0 1,750 0 1,200 383 8,236 751 -70,000	-43,091.37 -39,834.14 330.52 48,859.90 100.44 3,762.56 3,168.80 390.82 6.77 .00 17.28 95,830.92 15,355.84 .00 476.33 137.39 2,080.00 312.20 50.15 1,299.00 223.44 4,804.31 498.19 377.72 .00	.00 .00 .00 .00 .00 .00 .00 .00 .00 .00	-30,779.58 -183,559.77 -330.52 20,100.26 -100.44 1,084.80 1,623.93 20,347.21 4.27 1,800.00 1,086.72 155,297.08 -15,355.84 40.00 200.00 -76.33 -137.39 -330.00 -242.20 -50.15 -99.00 159.56 3,431.69 372.82 -70,000.00	.0% 118.9% 446.0% .0%
GRAND TOTAL	0	0	0	-50,844.75	.00	50,844.75	.0%



08/18/2025 11:16:18 Jefferson County ADMINISTRATION (YEAR TO DATE) PAGE 1 glflxrpt

FROM 2025 01 TO 2025 12

	ORIGINAL APPROP	TRANFRS/ ADJSTMTS	REVISED BUDGET	ACTUALS	ENCUMBRANCES	AVAILABLE BUDGET	PCT USED
100 General Fund							
11401 Clerk of Courts							
11401 411100 General Property Taxes 11401 421001 State Aid 11401 421014 State Aid Wages Allocation 11401 421072 State Aid Interpreter 11401 431004 Occupational 11401 441005 Overweight Fine 10% Co Share 11401 441013 Ignition Interlock Surcharge 11401 441014 Restitution Admin Surcharge 11401 441020 Other Fines/Due County 11401 442010 Restitution Revenue 11401 442015 Restitute Per Diem Jury 11401 442015 Restitution Surcharge 11401 451014 CS Program Fees 11401 451403 Circuit Court Costs 11401 451405 Misc Court Fees 11401 451411 Juvenile Pub Defender Reim 11401 451418 Witness Reimbursement Fees 11401 451428 Bonds Forfeited 11401 451425 Psych Fees Reimbursement 11401 451425 Psych Fees Reimbursement 11401 451425 Psych Fees Reimbursement 11401 451110 Salary-Permanent Regular 11401 511210 Wages-Regular 11401 511210 Wages-Temporary 11401 511210 Wages-Temporary 11401 511214 Social Security 11401 512141 Social Security 11401 512142 Retirement (Employer) 11401 512145 Life Insurance 11401 512151 HSA Contribution 11401 512173 Dental Insurance 11401 521219 Other Professional Serv	-724,388 -308,000 -75,000 -40,000 -120 -1,500 -1,500 -1,500 -7,500 -10,500 -7,000 -29,500 -130,000 -700 -2,800 -21,500 -3,500 -3,500 -185,000 -255,731 654,702 -8,545 -944 65,076 62,684 182,814 -278 0 16,100 -13,176 7,000	000000000000000000000000000000000000000	-724,388 -308,000 -75,000 -40,000 -1,500 -1,500 -1,500 -7,500 -10,500 -7,000 -29,500 -130,000 -7,000 -28,000 -130,000 -7,000 -2,800 -21,500 -3,500 -3,500 -185,000 255,731 654,702 8,545 944 65,076 62,684 182,814 278 0 16,100 0 13,176 7,000	-422,559.97 -151,703.00 -13,101.16 -16,971.00 -279.43 -4,808.41 -603.81 -4,636.87 -2,718.00 -10,103.14 -7,090.67 -520.67 -21,119.57 -44,572.06 -102.02 -560.00 -18,500.00 -763.65 -85,330.84 154,459.66 324,844.87 1,065.76 14,817.57 95,321.03 170.35 9.93 .00 443.47 7,238.87 10,875.00	.00 .00 .00 .00 .00 .00 .00 .00 .00 .00	-301,828.49 -156,297.00 -61,898.84 -23,029.00 -1,220.57 -9,691.59 -3,444.85 -2,863.13 -7,782.00 3,103.14 -22,409.33 -1,079.33 -43,880.43 -85,427.94 -597.98 -500.00 -2,240.00 -3,000.00 -2,736.35 -99,669.16 101,271.44 329,856.89 7,479.66 -14,817.57 943.75 29,684.34 30,377.62 87,493.03 107.81 -9.93 16,100.00 -443.47 5,937.13 -3,875.00	24.0% 32.5% 32.5% 34.3% 14.6% .0% 20.0% 86.0% 21.8% 46.1% 60.4% 49.6% 12.5% .0% .0% 54.4% 51.5% 52.1% 61.2% .0% .0% 54.9%



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	ORIGINAL APPROP	TRANFRS/ ADJSTMTS	REVISED BUDGET	ACTUALS	ENCUMBRANCES	AVAILABLE BUDGET	PCT USED
11401 521251 Transcripts 11401 521255 Paper Service 11401 529159 Witness Fee 11401 529160 Interpreter Fee 11401 529182 Jury-Meals 11401 529183 Jury-Mileage 11401 529184 Jury-Misc 11401 529186 Jury-Per Diem 11401 529180 Jury-Per Diem 11401 529190 Jury-Water Cooler 11401 531001 Credit Card Fees 11401 531243 Furniture & Furnishings 11401 531298 United Parcel Service 11401 531310 Postage Special 11401 531310 Postage & Box Rent 11401 531311 Postage & Box Rent 11401 531312 Office Supplies 11401 531313 Printing & Duplicating 11401 531313 Printing & Duplicating 11401 531323 Subscriptions-Tax & Law 11401 531324 Membership Dues 11401 531326 Advertising 11401 532325 Registration 11401 532332 Mileage 11401 532332 Mileage 11401 532333 Mileage 11401 532339 Other Travel & Tolls 11401 533236 Wireless Internet 11401 535242 Maintain Machinery & Equip 11401 571004 IP Telephony Allocation 11401 571005 Duplicating Allocation 11401 571005 MIS Pystems Grp Alloc(ISIS) 11401 591519 Other Insurance	7,000 3,000 160,000 160,000 18,000 3,000 43,000 43,000 25,000 16,000 8,000 25,000 16,000 8,000 25,000 16,000 8,000 25,000 16,000 8,000 25,000 16,000 8,000 25,000 16,000 8,000 25,000 16,000 8,000 25,000 16,000 8,000 25,000 16,000 8,000 3,000 350 350 525 800 500 4,000 750 4,000 750 8,800 3,061 726 8,236 13,668 13,668 150	000000000000000000000000000000000000000	7,000 500 3,000 160,000 5,500 18,000 3,000 43,000 1,100 25 8,000 2,000 8,000 25,000 16,000 300 350 500 500 300 350 525 800 500 650 150 4,000 7,500 8,200 8,000 500 650 150 4,000 7,26 8,236 8,236 8,266 150	4,402.50 .00 744.24 78,916.39 2,028.23 8,705.22 696.58 20,760.00 312.11 .00 -1,000.00 .00 3,679.86 15,402.23 3,265.57 677.43 2,980.00 2,905.20 325.00 337.92 .00 170.00 .00 490.00 .00 4,961.19 1,785.56 423.50 4,804.31 7,973.00 5,038.46 .00	.00 .00 .00 .00 .00 .00 .00 .00 .00 .00	2,597.50 500.00 2,255.76 81,083.61 3,471.77 9,294.78 2,303.42 22,240.00 50.00 2,000.00 4,320.14 9,597.77 12,734.43 7,322.57 -2,980.00 2,794.80 175.00 -37.92 350.00 800.00 100.00 150.00 2,801.47 750.00 3,838.81 1,275.44 302.50 3,431.69 5,695.00 3,527.56 150.00	. 0% . 0% . 60% . 61.6% 20.4% 8.5% . 51.0% 65.0% 112.6% . 0% . 0% . 0% . 0% . 0% . 0% . 0% . 0
TOTAL Clerk of Courts	0	0	0	42,883.16	.00	-42,883.16	.0%



08/18/2025 Jefferson County PAGE 3 11:16:20 ADMINISTRATION (YEAR TO DATE) glflxrpt

	ORIGINAL APPROP	TRANFRS/ ADJSTMTS	REVISED BUDGET	ACTUALS	ENCUMBRANCES	AVAILABLE BUDGET	PCT USED
11402 Judicial Support 11402 411100 General Property Taxes 11402 511110 Salary-Permanent Regular 11402 511210 Wages-Regular 11402 511220 Wages-Overtime 11402 511230 Wages-Longevity Pay 11402 512141 Social Security 11402 512142 Retirement (Employer) 11402 512144 Health Insurance 11402 512145 Life Insurance 11402 512145 Life Insurance 11402 512151 HSA Contribution 11402 512153 HRA Contribution 11402 512173 Dental Insurance 11402 531312 Office Supplies 11402 531313 Printing & Duplicating 11402 531323 Subscriptions-Tax & Law 11402 531326 Advertising	-477,183 55,604 252,440 6,560 993 21,108 21,934 82,952 152 7,200 0 4,968 4,500 400 7,500 100	0 0 0 0 0 0 0 0 0 0 0 0 0	-477,183 55,604 252,440 6,560 993 21,108 21,934 82,952 152 7,200 0 4,968 4,500 400 7,500 100	-278,356.75 2,449.03 150,917.47 .00 10,446.68 10,658.96 51,104.72 100.12 .00 93.20 2,865.12 2,248.33 236.62 3,560.46	.00 .00 .00 .00 .00 .00 .00 .00 .00 .00	-198,826.29 53,154.66 101,522.37 6,560.41 992.50 10,661.40 11,275.00 31,847.40 51.86 7,200.00 -93.20 2,102.88 2,251.67 163.38 3,939.54 100.00	58.3% 4.4% 59.8% .0% 49.5% 48.6% 61.6% 65.9% .0% .0% 57.7% 50.0% 59.2% 47.5% .0%
11402 533225 Telephone & Fax 11402 571004 IP Telephony Allocation 11402 571010 MIS Systems Grp Alloc(ISIS) 11402 591519 Other Insurance	750 3,954 2,989 3,079	0 0 0	750 3,954 2,989 3,079	419.03 2,306.50 1,743.56 1,728.51	.00 .00 .00 .00	330.97 1,647.50 1,245.44 1,350.95	55.9% 58.3% 58.3% 56.1%
TOTAL Judicial Support	0	0	0	-37,478.44	.00	37,478.44	.0%



08/18/2025 Jefferson County PAGE 4 11:16:21 ADMINISTRATION (YEAR TO DATE) glflxrpt

	ORIGINAL APPROP	TRANFRS/ ADJSTMTS	REVISED BUDGET	ACTUALS	ENCUMBRANCES	AVAILABLE PCT BUDGET USED
11403 Courts Reimbursements						
11403 411100 General Property Taxes 11403 421001 State Aid	57,400 -122,000	0 0	57,400 -122,000	33,483.31 .00	.00	23,916.69 58.3% -122,000.00 .0%
TOTAL Courts Reimbursements	-64,600	0	-64,600	33,483.31	.00	-98,083.31 -51.8%



08/18/2025 Jefferson County PAGE 5 11:16:21 ADMINISTRATION (YEAR TO DATE) glflxrpt

	ORIGINAL APPROP	TRANFRS/ ADJSTMTS	REVISED BUDGET	ACTUALS	ENCUMBRANCES	AVAILABLE BUDGET	PCT USED
114030 COC-GAL Indigent Contract							
114030 521212 14002 Legal 114030 521212 14003 Legal 114030 521212 14008 Legal	54,000 201,600 85,000	0 0 0	54,000 201,600 85,000	31,500.00 117,890.71 49,465.26	.00 .00 .00	22,500.00 83,709.29 35,534.74	58.3% 58.5% 58.2%
TOTAL COC-GAL Indigent Contract	340,600	0	340,600	198,855.97	.00	141,744.03	58.4%



08/18/2025 Jefferson County PAGE 6 11:16:21 ADMINISTRATION (YEAR TO DATE) glflxrpt

	ORIGINAL APPROP	TRANFRS/ ADJSTMTS	REVISED BUDGET	ACTUALS	ENCUMBRANCES	AVAILABLE PCT BUDGET USED
114031 COC-GAL Indigent Non-Contrac <mark>t</mark>						
114031 451427 GAL-FA/PA NonJuv/Probate 114031 451427 14001 Courts Reimbursement-G 114031 451427 14002 Courts Reimbursement-G 114031 451427 14003 Courts Reimbursement-G 114031 451427 14004 Courts Reimbursement-G 114031 521212 NonContract GAL-NonCriminal	-145,000 -30,000 -20,000 -7,000 -1,500 6,000	0 0 0 0 0	-145,000 -30,000 -20,000 -7,000 -1,500 6,000	-60,525.81 -16,710.35 -14,837.30 -3,765.21 -6,974.31 4,480.00	.00 .00 .00 .00 .00	-84,474.19 41.7% -13,289.65 55.7% -5,162.70 74.2% -3,234.79 53.8% 5,474.31 465.0% 1,520.00 74.7%
TOTAL COC-GAL Indigent Non-Contract	-197,500	0	-197,500	-98,332.98	.00	-99,167.02 49.8%



08/18/2025 Jefferson County PAGE 7 11:16:21 ADMINISTRATION (YEAR TO DATE) glflxrpt

	ORIGINAL APPROP	TRANFRS/ ADJSTMTS	REVISED BUDGET	ACTUALS	ENCUMBRANCES	AVAILABLE PCT BUDGET USED
114032 COC-Adversary Counsel						
114032 451427 Atty-NonCriminal Reimb 114032 521212 NonContractAtty-NonCriminal	-3,000 4,000	0 0	-3,000 4,000	-1,232.92 .00	.00	-1,767.08 41.1% 4,000.00 .0%
TOTAL COC-Adversary Counsel	1,000	0	1,000	-1,232.92	.00	2,232.92-123.3%



08/18/2025 Jefferson County PAGE 8 11:16:21 ADMINISTRATION (YEAR TO DATE) glflxrpt

	ORIGINAL APPROP	TRANFRS/ ADJSTMTS	REVISED BUDGET	ACTUALS	ENCUMBRANCES	AVAILABLE BUDGET	PCT USED
114033 COC-Criminal Counsel							
114033 451427 Atty-CF/CM Reimb 114033 521212 NonContractAtty-CF/CM	-95,000 15,000	0	-95,000 15,000	-27,324.90 2,155.78	.00	-67,675.10 12,844.22	
TOTAL COC-Criminal Counsel	-80,000	0	-80,000	-25,169.12	.00	-54,830.88	31.5%



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	ORIGINAL APPROP	TRANFRS/ ADJSTMTS	REVISED BUDGET	ACTUALS	ENCUMBRANCES	AVAILABLE BUDGET	PCT USED
114034 COC-Traffic Counsel							
114034 451427 Atty-CT/TR Reimb 114034 521212 NonContractAtty-CT/TR	-1,500 2,000	0	-1,500 2,000	-9.13 .00	.00	-1,490.87 2,000.00	. 6% . 0%
TOTAL COC-Traffic Counsel	500	0	500	-9.13	.00	509.13	-1.8%



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	ORIGINAL APPROP	TRANFRS/ ADJSTMTS	REVISED BUDGET	ACTUALS	ENCUMBRANCES	AVAILABLE BUDGET	PCT USED
11404 Commissioner							
11404 411100 General Property Taxes 11404 421014 State Aid Wages Allocation 11404 511110 Salary-Permanent Regular 11404 511210 Wages-Regular 11404 511240 Wages-Overtime 11404 511240 Wages-Temporary 11404 512141 Social Security 11404 512142 Retirement (Employer) 11404 512142 Retirement (Employer) 11404 512145 Life Insurance 11404 512151 HSA Contribution 11404 512153 HRA Contribution 11404 512173 Dental Insurance 11404 531313 Postage & Box Rent 11404 531311 Postage & Box Rent 11404 531312 Office Supplies 11404 531313 Printing & Duplicating 11404 531323 Subscriptions-Tax & Law 11404 531324 Membership Dues 11404 532332 Mileage 11404 532335 Meals 11404 532335 Meals 11404 532355 Telephone & Fax 11404 535242 Maintain Machinery & Equip 11404 571004 IP Telephony Allocation 11404 571010 MIS Systems Grp Alloc(ISIS) 11404 591519 Other Insurance	-359,890 0 201,131 63,268 447 0 19,559 18,407 29,193 50 2,650 0 2,760 1,500 3,800 2,000 1,200 3,800 2,000 1,200 3,800 2,500 100 350 250 100 350 250 100 350 250 250 100 350 250 100 350 250 100 370 270 270 270 270 270 270 270 2		-359,890 0 201,131 63,268 447 0 19,559 18,407 29,193 50 2,650 0 2,760 1,500 3,800 2,000 1,200 3,800 2,000 1,200 3,800 1,000 3,800 100 350 250 100 350 251 100 350 100 350 100 350 100 350 100 350 100 350 100 350 100 100 350 100 100 350 100 100 100 100 100 100 100 1	-209,935.67 -19,836.25 89,265.21 38,037.13 .00 4,631.98 9,692.33 8,847.48 17,985.03 36.25 .00 1,654.78 1,432.56 .00 2,219.64 1,254.61 .11.82 2,147.63 .900.47 849.00 .00 .00 .00 .00 .00 .44.06 237.27 .520.94 1,236.06 1,450.54 3,578.00	.00 .00 .00 .00 .00 .00 .00 .00 .00 .00	-149,954.08 19,836.25 111,865.47 25,230.42 446.84 -4,631.98 9,866.24 9,559.26 11,207.91 14.18 2,650.00 -1,654.78 1,327.44 1,500.00 1,580.36 745.39 1,188.18 1,652.37 899.53 -749.00 550.00 250.00 100.00 300.00 55.94 112.73 372.06 882.94 2,113.46 -3,578.00	. 0% . 0% . 0% . 0% 44. 1% 67. 8% 58. 3% 40. 7% . 0%
TOTAL Commissioner	0	0	0	-43,739.13	.00	43,739.13	. 0%



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	ORIGINAL APPROP	TRANFRS/ ADJSTMTS	REVISED BUDGET	ACTUALS	ENCUMBRANCES	AVAILABLE BUDGET	PCT USED
11405 Family Court Services							
11405 411100 General Property Taxes 11405 451018 Custody Studies 11405 451025 Family Marriage Counseling 11405 451018 Custody Studies 11405 451025 Family Marriage Counseling 11405 451412 Post Judgment Filing Fees 11405 511110 Salary-Permanent Regular 11405 511210 Wages-Regular 11405 512141 Social Security 11405 512142 Retirement (Employer) 11405 512142 Retirement (Employer) 11405 512145 Life Insurance 11405 512151 HSA Contribution 11405 512151 HSA Contribution 11405 512173 Dental Insurance 11405 521219 Other Professional Serv 11405 521219 Other Professional Serv 11405 531277 Collateral Record Charges 11405 531301 Office Equipment 11405 531311 Postage & Box Rent 11405 531312 Office Supplies 11405 531313 Printing & Duplicating 11405 531324 Membership Dues 11405 531326 Advertising 11405 532335 Meals 11405 532335 Meals 11405 532336 Lodging 11405 533225 Telephone & Fax 11405 571004 IP Telephony Allocation 11405 571010 MIS Systems Grp Alloc(ISIS) 11405 591519 Other Insurance	2,208 1,500 1,500 1,500 300 1,200 1,000 850 350 100 1,200 700 100 300 50 500 383 2,136 1,665	0	-163,346 -27,000 -30,000 -7,500 -9,000 78,018 96,508 12,923 10,639 20,738 29 1,800 0 2,208 1,500 1,500 1,500 1,500 1,000 850 350 100 1,200 1,000 1,200 1,000 300 50 500 383 2,136 1,665	-95,285.19 -9,658.38 -19,655.17 -5,560.00 -2,771.34 47,084.75 56,176.51 7,845.34 6,404.15 12,776.18 28.07 .00 1,800.00 1,432.56 199.90 1,246.63 124.59 .00 819.88 209.95 .00 360.00 .338.26 564.20 35.44 258.00 .446.36 223.44 1,246.00 955.92	.00 .00 .00 .00 .00 .00 .00 .00 .00 .00	-68,060.84 -17,341.62 -10,344.83 -1,940.00 -6,228.66 30,932.82 40,331.44 5,077.77 4,234.49 7,961.85 .61 1,800.00 -1,800.00 775.44 1,300.10 253.37 25.41 300.00 380.12 790.05 850.00 -10.00 100.00 861.74 135.80 64.56 42.00 50.00 53.64 159.56 890.00 709.13	. 0% 28.2% 80.6% 35.4% 86.0% .0% 89.3% 58.3% 57.4%
TOTAL Family Court Services	0	0	0	7,646.05	.00	-7,646.05	.0%



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	ORIGINAL APPROP	TRANFRS/ ADJSTMTS	REVISED BUDGET	ACTUALS	ENCUMBRANCES	AVAILABLE BUDGET	PCT USED
11407 Law Library							
11407 411100 General Property Taxes 11407 531323 Subscriptions-Tax & Law	-7,000 7,000	0 0	-7,000 7,000	-4,083.31 3,207.06	.00	-2,916.69 3,792.94	58.3% 45.8%
TOTAL Law Library	0	0	0	-876.25	.00	876.25	. 0%



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	ORIGINAL APPROP	TRANFRS/ ADJSTMTS	REVISED BUDGET	ACTUALS	ENCUMBRANCES	AVAILABLE BUDGET	PCT USED
11408 Register in Probate							
11408 411100 General Property Taxes 11408 451403 Circuit Court Costs 11408 451407 Filing Fees Due Co Probate 11408 451428 Other Fees Due Co Probate 11408 511210 Wages-Regular 11408 511220 Wages-Overtime 11408 511230 Wages-Longevity Pay 11408 512141 Social Security 11408 512142 Retirement (Employer) 11408 512142 Retirement (Employer) 11408 512145 Life Insurance 11408 512151 HSA Contribution 11408 512173 Dental Insurance 11408 521219 Other Professional Serv 11408 531311 Postage & Box Rent 11408 531311 Postage & Box Rent 11408 531312 Office Supplies 11408 531323 Subscriptions-Tax & Law 11408 531324 Membership Dues 11408 531326 Advertising 11408 531327 Registration 11408 532325 Registration 11408 532325 Telephone & Fax 11408 571004 IP Telephony Allocation 11408 571010 MIS Systems Grp Alloc(ISIS) 11408 591519 Other Insurance	-211,310 -2,200 -30,000 -500 -400 162,163 6,990 216 12,334 11,771 29,193 38 2,650 1,620 2,500 6,000 1,000 1,000 1,200 260 550 100 150 300 150 383 726 2,119 1,396		-211,310 -2,200 -30,000 -500 -400 162,163 6,990 216 12,334 11,771 29,193 38 2,650 1,620 2,500 6,000 1,000 1,200 -500 6,000 1,000 1,200 -500 150 300 150 300 150 383 726 2,119 1,396	-123,264.05	.00 .00 .00 .00 .00 .00 .00 .00 .00 .00	-88,045.72 -1,380.00 -11,334.67 -500.00 -253.00 64,831.71 6,989.58 216.25 5,010.17 5,006.54 11,207.91 4.40 2,650.00 568.93 1,216.00 -64.50 500.00 2,197.40 -97.54 534.93 70.80 230.00 -749.00 49.90 250.00 100.00 159.56 302.50 882.94 468.31	37.3% 62.2% .0% 36.8% 60.0% .0% .59.4% 57.5% 61.6% 88.5% .0% 64.9% 51.4% .0% .00 .00 63.4% 109.8% 55.4% 72.8% 58.2%
TOTAL Register in Probate	0	0	0	-1,173.40	.00	1,173.40	.0%
GRAND TOTAL	0	0	0	74,857.12	.00	-74,857.12	.0%



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FROM 2025 01 10 2025 12	ORIGINAL APPROP	TRANFRS/ ADJSTMTS	REVISED BUDGET	ACTUALS	ENCUMBRANCES	AVAILABLE BUDGET	PCT USED
100 General Fund 11501 Corporation Counsel							
11501 411100 General Property Taxes 11501 480102 Misc Reimbursement 11501 511110 Salary-Permanent Regular 11501 511210 Wages-Regular 11501 511220 Wages-Overtime 11501 511230 Wages-Longevity Pay 11501 512141 Social Security 11501 512142 Retirement (Employer) 11501 512144 Health Insurance 11501 512145 Life Insurance 11501 512145 Life Insurance 11501 512151 HSA Contribution 11501 512173 Dental Insurance 11501 521212 Legal 11501 521219 Other Professional Serv 11501 531298 United Parcel Service 11501 531303 Computer Equipmt & Software 11501 531311 Postage & Box Rent 11501 531312 Office Supplies 11501 531313 Printing & Duplicating 11501 531313 Small Items Of Equipment 11501 531324 Membership Dues 11501 532325 Registration 11501 532332 Mileage 11501 532333 Mileage 11501 532336 Lodging 11501 532336 Lodging 11501 532337 Duplicating Allocation 11501 571004 IP Telephony Allocation 11501 571005 Duplicating Allocation 11501 571009 MIS PC Group Allocation 11501 591519 Other Insurance 11501 591520 Liability Claims	-501,862 296,615 74,256 437 233 27,440 25,405 24,886 103 2,160 3,533 1,265 200 7,300 500 1,500 300 2,700 1,000 300 2,700 1,000 1,500 638 51 11,530 5,126 3,515	000000000000000000000000000000000000000	-501,862 296,615 74,256 437 233 27,440 25,405 24,886 103 2,160 3,533 1,265 200 7,300 1,500 300 2,700 1,000 300 2,700 1,000 1,000 1,500 300 2,700 1,000 300 2,700 1,500 300 2,700 1,500 300 2,700 1,500 300 2,700 1,500 300 2,700 1,500 300 2,700 1,500 300 2,700 1,500 300 2,160 3,533 1,265 3,533 1,265 3,533 1,265 3,533 1,265 3,500 1,500 300 2,700 1,000 300 2,700 1,000 300 2,700 1,500 300 2,700 1,500 300 2,700 1,500 300 300 2,700 1,500 300 300 300 300 300 300 300	-292,753.02 -79.65 160,881.43 44,827.69 26.98 .00 15,177.22 14,041.69 12,886.34 51.17 .00 2,106.92 30.00 35.96 .00 5,716.04 265.59 934.76 30.96 14.82 4,001.46 2,483.40 859.00 .00 206.52 328.00 36.00 .00 284.00 372.19 29.75 6,725.81 2,990.19 2,034.97 1,851.50	.00 .00 .00 .00 .00 .00 .00 .00 .00 .00	-209,109.25 79.65 135,733.24 29,428.58 410.14 232.50 12,262.51 11,363.38 11,999.30 52.10 2,160.00 1,425.88 1,235.00 164.04 20.00 1,583.96 234.41 565.24 269.04 355.18 4,998.54 216.60 141.00 300.00 -6.52 671.75 -36.00 150.00 -284.00 265.81 21.25 4,804.19 2,135.81 1,480.48 -1,851.50	32.8% .0% .0% .0% 58.3% 58.3% 58.3% 58.3% 57.9% .0%
TOTAL Corporation Counsel	0	0	0	-13,472.31	.00	13,472.31	. 0%
GRAND TOTAL	0	0	0	-13,472.31	.00	13,472.31	. 0%



	ORIGINAL APPROP	TRANFRS/ ADJSTMTS	REVISED BUDGET	ACTUALS	ENCUMBRANCES	AVAILABLE BUDGET	PCT USED
100 General Fund 11601 County Board							
11601 411100 General Property Taxes 11601 511110 Salary-Permanent Regular 11601 512141 Social Security 11601 514151 Per Diem 11601 531303 Computer Equipmt & Software 11601 531311 Postage & Box Rent 11601 531312 Office Supplies 11601 531321 Publication Of Legal Notice 11601 531324 Membership Dues 11601 532325 Registration 11601 532335 Meals 11601 532336 Lodging 11601 532336 Lodging 11601 535242 Maintain Machinery & Equip 11601 571004 IP Telephony Allocation 11601 571005 Duplicating Allocation 11601 571009 MIS PC Group Allocation 11601 571010 MIS Systems Grp Alloc(ISIS) 11601 591519 Other Insurance	-289,479 44,880 7,120 93,070 0 400 500 3,200 11,000 16,000 1,000 21,000 2,500 1,000 0 128 2,300 59,300 25,628 453		-289,479 44,880 7,120 93,070 400 500 3,200 11,000 1,000 21,000 2,500 1,000 128 2,300 59,300 25,628 453	-168,862.61 26,180.00 5,601.37 46,885.00 427.54 34.32 266.15 936.85 6,943.81 14,219.51 900.00 10,684.72 170.37 806.00 67.75 379.82 74.69 1,341.69 34,591.69 14,949.69 245.84	.00 .00 .00 .00 .00 .00 .00 .00 .00 .00	-120,616.13 18,700.00 1,518.49 46,185.00 -427.54 365.68 233.85 2,263.15 4,056.19 1,780.49 100.00 10,315.28 2,329.63 194.00 -67.75 -379.82 53.31 958.31 24,708.31 10,678.31 207.04	58.3% 58.3% 78.7% 50.4% .0% 8.6% 53.2% 29.3% 63.1% 88.9% 90.0% 50.9% 6.8% 80.6% .0% .0% 58.3% 58.3% 58.3% 58.3%
TOTAL County Board	0	0	0	-3,155.80	.00	3,155.80	.0%



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	ORIGINAL APPROP	TRANFRS/ ADJSTMTS	REVISED BUDGET	ACTUALS	ENCUMBRANCES	AVAILABLE PCT BUDGET USED
11602 Board Indirect						
11602 411100 General Property Taxes 11602 593405 JCEDC 11602 593409 Literacy Council Donation 11602 593410 Free Clinic Donation 11602 593412 Tourism Donation 11602 593413 Railroad Consortium Donation	-229,397 129,897 18,500 60,000 5,000 16,000	0 0 0 0 0	-229,397 129,897 18,500 60,000 5,000 16,000	-133,814.94 130,282.50 8,100.00 .00 .00 16,000.00	.00 .00 .00 .00 .00	-95,582.06 58.3% -385.50 100.3% 10,400.00 43.8% 60,000.00 .0% 5,000.00 .0%
TOTAL Board Indirect	0	0	0	20,567.56	.00	-20,567.56 .0%



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	ORIGINAL APPROP	TRANFRS/ ADJSTMTS	REVISED BUDGET	ACTUALS	ENCUMBRANCES	AVAILABLE BUDGET	PCT USED
11603 Historical Commission							
11603 594950 Operating Reserve 11603 699700 Resv Applied Operating	5,605 -5,605	-24 24	5,581 -5,581	.00	.00	5,581.10 -5,581.10	.0%
TOTAL Historical Commission	0	0	0	.00	.00	.00	.0%
GRAND TOTAL	0	0	0	17,411.76	.00	-17,411.76	.0%



PROM 2023 01 10 2023 12	ORIGINAL APPROP	TRANFRS/ ADJSTMTS	REVISED BUDGET	ACTUALS	ENCUMBRANCES	AVAILABLE BUDGET	PCT USED
100 General Fund 11701 County Clerk	211 041	0	211 041	122 107 11	00	87 022 60	F.9. 20/
11701 411100 General Property Taxes 11701 431001 Marriage License Fees 11701 431003 Conservation License Rev 11701 451003 Marriage waiver Fees 11701 451044 Domestic Waiver Fee 11701 451048 Postage Fees 11701 451404 Passport Fees 11701 451413 Passport Photo Fees 11701 451410 Salary-Permanent Regular 11701 511210 Wages-Regular 11701 51210 Wages-Regular 11701 512141 Social Security 11701 512142 Retirement (Employer) 11701 512144 Health Insurance 11701 512145 Life Insurance 11701 512151 HSA Contribution 11701 512153 HRA Contribution 11701 512153 Dental Insurance 11701 531310 Office Equipment 11701 531310 Office Equipment 11701 531311 Postage & Box Rent 11701 531312 Office Supplies 11701 531324 Membership Dues 11701 531325 Registration 11701 532335 Registration 11701 532335 Meals 11701 532336 Lodging 11701 571004 IP Telephony Allocation 11701 571005 Duplicating Allocation	-211,041 -24,000 -30 0 -500 -30 0 -1,000 -28,000 -10,000 92,186 92,980 509 13,141 12,487 31,107 38 2,700 2,760 1,800 1,000 1,000 1,000 1,400 125 100 100 500 100 800 383 574 11,530		-211,041 -24,000 -500 -30 0 -1,000 -28,000 -10,000 92,186 92,980 509 13,141 12,487 31,107 38 2,700 2,760 1,800 1,000 1,000 1,400 125 100 100 500 100 800 383 574 11,530	-123,107.11 -18,070.00 -5.00 -405.00 -10.00 35.00 -699.60 -20,385.00 -8,121.16 55,922.38 50,284.93 204.90 7,718.12 7,113.24 15,751.64 28.71 .00 1,800.00 1,619.16 884.60 474.95 967.00 1,858.24 516.74 1,015.18 .00 .00 .00 .305.00 83.79 18.59 479.00 223.44 334.81 6,725.81	.00 .00 .00 .00 .00 .00 .00 .00 .00 .00	-87,933.60 -5,930.00 -5,930.00 -95.00 -35.00 -35.00 -330.40 -7,615.00 -1,878.84 36,263.22 42,694.69 303.61 5,423.04 5,374.08 15,355.40 9.63 2,700.00 -1,800.00 -1,800.00 1,140.84 915.40 525.05 -967.00 1,841.76 483.26 384.82 125.00 100.00 100.00 195.00 16.21 81.41 321.00 159.56 239.19 4,804.19	58.3% 75.3% .0% 81.0% 33.3% .0% 67.0% 72.8% 81.2% 60.7% 54.1% 40.3% 57.0% 50.6% 74.9% .0% 58.7% 49.1% 47.5% .0% 50.2% 51.7% 72.5% .0% 61.0% 83.8% 18.6% 59.9% 58.3% 58.3% 58.3%



	ORIGINAL APPROP	TRANFRS/ ADJSTMTS	REVISED BUDGET	ACTUALS	ENCUMBRANCES	AVAILABLE BUDGET	PCT USED
11701 571010 MIS Systems Grp Alloc(ISIS) 11701 591519 Other Insurance	1,709 1,742	0	1,709 1,742	996.94 1.016.96	.00	712.06 725.16	
TOTAL County Clerk	0	0	0	-14,393.74	.00	14,393.74	.0%



	ORIGINAL APPROP	TRANFRS/ ADJSTMTS	REVISED BUDGET	ACTUALS	ENCUMBRANCES	AVAILABLE PCT BUDGET USED
11702 Elections						
11702 411100 General Property Taxes 11702 472004 Election Reimbursement 11702 472007 Municipal Other Charges 11702 472008 SVRS Charges-Govt Units 11702 473015 Election Maint Contracts 11702 511210 Wages-Regular 11702 511210 Wages-Overtime 11702 512141 Social Security 11702 512142 Retirement (Employer) 11702 512144 Health Insurance 11702 512145 Life Insurance 11702 512145 Lerion Maint Serv 11702 512130 Other Professional Serv 11702 531310 Computer Equipmt & Software 11702 531311 Postage & Box Rent 11702 531312 Office Supplies 11702 531313 Printing & Duplicating 11702 531321 Publication of Legal Notice 11702 531321 Publication of Legal Notice 11702 532335 Meals 11702 532335 Meals 11702 532335 Meals 11702 535242 Maintain Machinery & Equip 11702 571004 IP Telephony Allocation 11702 571005 Duplicating Allocation 11702 571009 MIS PC Group Allocation 11702 571010 MIS Systems Grp Alloc(ISIS)	-39,619 -25,000 -600 -5,000 -5,000 -24,000 0 32 29 0 0 423 12,000 1,600 10 2,000 40,000 6,670 70 0 100 100 600 25,000 128 20 4,942 495	000000000000000000000000000000000000000	-39,619 -25,000 -600 -5,000 -5,000 0 0 32 29 0 423 12,000 1,600 10 2,000 40,000 6,670 70 0 100 100 100 25,000 25,000 128 20 4,942 495	-23,111.20 -23,021.08 -1,702.23 -7,476.17 -24,213.10 5,610.78 32.65 390.32 375.23 1,983.64 1.01 124.40 195.00 16,470.07 .00 .512.69 35,758.28 3,771.60 .95.00 31.50 27.90 102.61 24,987.88 74.69 11.69 2,882.81 288.75	.00 .00 .00 .00 .00 .00 .00 .00 .00 .00	-16,507.98 58.3% -1,978.92 92.1% 1,102.23 283.7% 2,476.17 149.5% 213.10 100.9% -5,610.78 -32.65 .0% -358.00******* -1,983.64 .0% -10.10 .0% -124.40 .0% 227.50 46.2% -4,470.07 137.3% 1,600.00 .0% 1,487.31 25.6% 4,241.72 89.4% 2,898.40 56.5% 70.00 .0% -95.00 .0% -95.00 .0% 68.50 31.5% 72.10 27.9% 497.39 17.1% 12.12 100.0% 53.31 58.4% 8.31 58.5% 2,059.19 58.3% 206.25 58.3%
TOTAL Elections	0	0	0	14,204.72	.00	-14,204.72 .0%



	ORIGINAL APPROP	TRANFRS/ ADJSTMTS	REVISED BUDGET	ACTUALS	ENCUMBRANCES	AVAILABLE BUDGET	PCT USED
11703 Insurance General, Auto, WC							
11703 591519 Other Insurance	0	0	0	255,806.70	.00	-255,806.70	.0%
TOTAL Insurance General, Auto, WC	0	0	0	255,806.70	.00	-255,806.70	.0%



	ORIGINAL APPROP	TRANFRS/ ADJSTMTS	REVISED BUDGET	ACTUALS	ENCUMBRANCES	AVAILABLE BUDGET	PCT USED
11704 Dog Licenses							
11704 529003 Dog Listing Fees 11704 531319 Other Operating Supplies 11704 531353 Dog Fees Returned	12,090 1,000 16,000	0 0 0	12,090 1,000 16,000	.00 .00 .00	.00 .00 .00	12,090.00 1,000.00 16,000.00	. 0% . 0% . 0%
TOTAL Dog Licenses	29,090	0	29,090	.00	.00	29,090.00	.0%



	ORIGINAL APPROP	TRANFRS/ ADJSTMTS	REVISED BUDGET	ACTUALS	ENCUMBRANCES	AVAILABLE BUDGET	PCT USED
11705 ICC Activity							
11705 473010 Intercounty Billed 11705 531313 Printing & Duplicating 11705 532335 Meals 11705 594950 Operating Reserve 11705 699700 Resv Applied Operating	-150 50 100 0	0 0 0 -7 7	-150 50 100 -7 7	.00 .00 .00 .00	.00 .00 .00 .00	-150.00 50.00 100.00 -6.50 6.50	. 0% . 0% . 0% . 0%
TOTAL ICC Activity	0	0	0	.00	.00	.00	.0%
GRAND TOTAL	0	0	0	236,522.38	.00	-236,522.38	.0%